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**DRAFT
Final Report**

**Development of Crime Forecasting and
Mapping Systems for Use by Police**

2001-IJ-CX-0018

By

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February 9, 2005

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Executive Summary

This report provides the results from the second of two grants funded by the National Institute of Justice for research on the new field of crime forecasting. This second grant replicates results from the first grant using new data, including crime data from a second city, and develops and evaluates advanced crime forecasting models.

Our test bed for comparing and evaluating forecast methods and models now includes 6 million offense incident reports and CAD calls from Pittsburgh, Pennsylvania and Rochester, New York which we have processed into monthly time series data over the period 1990 through 2001 and five geographies (census tracts, 4,000 foot grid cells, car beats, an aggregation of car beats we call car beats plus, and precincts) for 24 crime types. We expanded our crime forecasting methods and models from the our original set of so-called naïve methods, univariate methods, and single lag leading indicator model estimated via linear regression and non-linear neural network to include 1) a multivariate model for estimating crime seasonality based on demographic and land use demographics and 2) leading indicator models with 4 and 12 time lags. We also introduce an application of tracking signals as a supporting crime analysis tool to automatically detect crime series pattern changes.

We determined requirements for a crime forecasting and mapping system, the Crime Early Warning System (CEWS), through our efforts establishing a new classification of macro, meso, and micro levels police decision making. From this classification emerge requirements for meso-level crime forecasting in support of CompStat meetings or other such periodic evaluation and planning activities of police departments. The requirements include 1) the need to apply “business-as-usual” forecasts

as counterfactuals to evaluate police performance in crime prevention and enforcement as evaluated using mean forecast error criteria (mean absolute percentage error and mean squared error) and 2) the need to forecast large increases (or decreases) in crime for tactical deployment of crime analysis micro-level resources and police manpower.

The results of extensive forecast experiments, using hold-out samples in a rolling horizon design, are definitive. Exponential smoothing with seasonality estimated with pooled city-wide data is the best method for producing counterfactual forecasts. Our multivariate seasonality model, while theoretically appealing and well implemented, nevertheless did not improve forecast accuracy over simple methods for estimating seasonality. The worst methods are the current naïve approach commonly used in CompStat meetings and the leading indicator models. In sharp contrast, the leading indicator models, especially as implemented via neural networks, are the best for forecasting large crime changes. Exponential smoothing is the worst method for this purpose (we did not evaluate the naïve methods because they are inappropriate). Depending on the needs, opposite forecasting models are best.

The accuracy attained for counterfactual forecasts is sufficient to support evaluating car beat-level crime aggregates such as part 1 property crimes and an aggregate of violence leading indicators that we propose. At the precinct level, many high-volume individual crime types can also be evaluated. For deployment purposes, it is possible to adequately forecast part 1 crimes that have good part 2 crime or CAD leading indicators down to districts as small as census tracts. We have successfully forecasted aggregates including part 1 property crimes and violent crimes at that fine-grained geography.

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1. Introduction

This is a report on the second of two National Institute of Justice grants awarded to us to do research on the new field of crime forecasting. The previous grant was “Crime Hot Spot Forecasting: Modeling and Comparative Evaluation”, 98-IJ-CX-K005. It established the feasibility of forecasting crime using simple time series methods evaluated with data from Pittsburgh, Pennsylvania. This second grant replicates results from the first grant using new data and introduces three advanced time series methods for the purpose of improving forecast accuracy or providing additional time series information. We find that the previous results hold up in the replication, but with some changes. We also find that 1) our improved leading indicator forecast model increases forecast accuracy, 2) a new multivariate model for estimating crime seasonality that is theoretically very attractive unfortunately does not improve forecast accuracy, and lastly 3) a new application of tracking signals commonly used in inventory control by private firms is promising for detecting crime time series pattern changes.

The purpose of our research has been to develop crime forecasting as an application area for police in support of tactical deployment of resources. As explained below, we find that time series methods fit best in settings such as CompStat meetings, as a precursor to detailed crime analysis. Forecasts can identify areas, such as car beats, that are likely to have large crime increases or decreases next month. With decisions made in CompStat meetings to focus on areas so identified, crime analysts can then conduct more detailed analyses of individual hot spots, days of week, times of day, and other diagnoses of the identified crime problems. We also find that crime forecasting should play an

important role in evaluating the most recent month's performance, as also done in CompStat meetings. Forecasts should be used as the counterfactuals or bases of comparison to judge performance.

The approach of the research in both grants has been to attempt a comprehensive assessment of time series methods for use in tactical deployment of police resources. We did not approach this research with a favorite method that we wished to promote. Instead, we used methods from all three of the relevant short-term, time series method types (see Section 2 below). These included the simplest (so-called) naïve methods, univariate methods, and leading indicator models. We follow the approach of the forecasting literature that suggests starting with simple methods and to use advanced methods only if they forecast more accurately than the simple methods. Often it is difficult to improve forecast accuracy beyond that of the good simple methods.

The forecasting literature has developed empirical approaches for validating the forecast accuracy of competing methods based on hold-out samples. For example, for one-month-ahead forecasts an evaluator uses times series data as if it were a past time point, say the end of December 1995. The evaluator 1) estimates parameters for each forecast method or model using historical time series data through December 1995, without knowledge of any of the time series data after that date; 2) makes a forecast using each forecast method being compared; 3) behaves as if another month has past so that the actual crime count for January 1996 (the hold-out sample) is available; 4) calculates the forecast error for each forecast method; and 5) stores the forecast errors for later analysis. We used the rolling horizon design (Swanson and White 1997), in which the research

continues to move through time in the same fashion making additional forecasts until all data are used up.

By including data from two cities (Pittsburgh, Pennsylvania and Rochester, NY) and over a long time period (January 1990 through December 2001), we have sufficient data and varying conditions to claim that we have somewhat generalizable results. Of course, many more studies over more conditions are needed to make the results on crime forecasting truly comprehensive. For example, crime data from cities in the American west or south may have much different behavior.

With results in hand on which crime forecasting methods are best, another purpose of our research is to shed light on the question of whether crime forecasting will be useful for police. We have two approaches to address this question. One is to pick thresholds for forecast accuracy and see which crimes, geographic areas, etc. can attain the threshold or better accuracy. A second more innovative approach based on decision rules matching application needs is to identify which methods forecast large changes in crime levels most accurately. The analysis includes statistics on positives and false positives resulting from the forecast-based decision rules. An important result of our new research is that the forecast methods that perform best for identifying large crime changes are those that perform worst for the traditional forecast error summaries (and visa versa), and dramatically so.

The organization of the rest of this report is as follows.

- Section 2 summarizes the nature of time series data and the major approaches to forecasting them. In this section we describe each of the forecast methods or

- models that we evaluate in this report in general terms and provide appendices with detailed developments and descriptions of methods and models.
- Section 3 provides a new classification of police decision making and supporting crime analysis and mapping tools. We define the macro, meso, and micro levels of crime analysis and argue that crime forecasting fits at the meso level, while many well-known crime analysis tools, such as hot spot analysis and pin mapping, fit at the micro level. Important crime forecasting requirements that result from this section are the need for counterfactual forecasts for use in evaluation of past police performance and the need for forecast methods that accurately forecast large changes in crime levels.
 - Section 4 summarizes data collection and processing for this grant, which were extensive. Of particular interest is that we have aggregated point crime incidents to several geographies ranging from precincts down to census tracts. Hence a treatment in our experiments is the geography used to aggregate and forecast crime levels.
 - Section 5 summarizes our experimental design, which is a state-of-art rolling horizon forecast experiment. Critically important for the analysis of results are the two approaches and measures for assessing forecast accuracy, a traditional average forecast error criterion and an innovative decision rule criterion.
 - Section 6 presents the results of extensive forecast experiments. We provide both tables with overall summaries and other tables with detailed results.
 - Finally, Section 7 summarizes results and provides recommendations

2. Time Series Data and Forecast Methods

Time series data consist of repeated measurements for a fixed observation unit (e.g., census tract, grid cell, car beat, or precinct) and fixed time interval (such as month, quarter, or year), sequenced by time period. An example is the monthly time series of part 1 property crimes for Pittsburgh Police car beat 21. Our data includes this time series for January 1990 through December 2001, a total of 144 monthly observations or data points, along with many other time series. (See Figures 8 and 9 below for time series plots of this and an aggregate of violent crime leading indicators in Pittsburgh and Rochester.)

Time series methods are the most widely researched and used forecast methods. The past twenty-five years has seen many advances in these methods, approaches for their evaluation, and applications. The *Journal of Forecasting* published by Wiley Interscience, The *International Journal of Forecast*, published by Elsevier document the many advances. Our research draws heavily on this literature.

There are three major types of time series methods: so-called naïve methods, univariate time series methods, and leading indicator models. We review each of the methods briefly in the following subsections. When more details are needed; for example, to describe how we have applied or adapted time series methods for crime forecasting, we have included appendices consisting of working papers we have written.

2.1 Naïve Forecast Methods

The naïve methods are not model-based, but use time series data points themselves as forecasts. The most used naïve method is the random walk [Makridakis, and Wheelright, 1978] which uses the last historical data point as the forecast. For example, if it is the end of January 2005, we would use the January 2005 count of part 1 property crimes in Pittsburgh car beat 21 to forecast February 2005's property crimes in the same car beat. The random walk is a good straw man method for evaluating the forecast accuracy of other time series methods: if another method cannot forecast more accurately than the naïve random walk, it should not be used. For certain kinds of time series, such as stock market prices, it is hard to find time series methods more accurate than the random walk.

Another naïve method is widely used in CompStat meetings, so we call it the CompStat method. The forecast for February 2005 is the actual crime count from February 2004, the same month a year ago. CompStat meetings use this method primarily as the counterfactual or basis of evaluation for the current month's crime-fighting performance.

2.2 Univariate Forecast Methods

There are many univariate time series methods. Two of the more widely known univariate methods are the Box-Jenkins models [Box and Jenkins 1970] and the family of exponential smoothing models [Makridakis and Wheelwright, 1978]. Box-Jenkins

models are appealing theoretically but are complicated to use and generally are not the most accurate forecasting methods. Exponential smoothing methods are widely used in practice, are simple to understand and use, and have consistently yielded good, if not the best forecast accuracy [e.g., Makridakis et al. 1982]. Our research thus uses smoothing methods.

Exponential smoothing methods estimate the mean of time series data with weights applied to the data that fall off exponentially with the age of data points. Consequently these methods automatically adapt to and smoothly track changing time series patterns, albeit with a lag determined by the method's learning rates or smoothing parameters. Our implementation of exponential smoothing uses traditional optimization methods for selecting smoothing parameter values (complete enumeration of a grid of values) that minimize the mean squared error of one-step-ahead forecast error within the historical or estimation data set [Makridakis and Wheelwright 1978]. We use two different exponential smoothing methods. First is simple exponential smoothing [Brown 1963] which estimates the current mean of a time series. Its forecasts are simply the last estimated value. Second is Holt two-parameter smoothing [Holt 1957] which includes a second parameter for time trend. This method's forecasts are straight lines increasing or decreasing at the rate of the estimated time trend slope.

Crime data have seasonal patterns; for example, property crimes have a peak in the late fall, are low in the winter, and have a major peak in the summer. We deseasonalize crime time series data using classical decomposition [Bowerman and O'Connell 1993], apply smoothing to forecast, and then reseasonalize forecasted values with the appropriate seasonal adjustment. The X-12-ARIMA method [U.S. Census

Bureau 2005] is based on classical decomposition and more widely used today for estimating seasonality, but is somewhat more complicated. We leave it to others to see if that methods can improve crime forecasting.

Seasonal adjustments can be additive or multiplicative. Multiplicative adjustments are more desirable for crime series forecasting because they are dimensionless and can be more easily used for many time series (e.g., for several different car beats). Example values for such seasonal factors might be 0.85 (15% lower than typical) or 1.20 (20% higher than typical). Figures 9 and 10 below display such seasonal factors estimated for crime data. We estimate 12 seasonal factors for monthly data in two ways. Either we estimate the factors separately for each geographic unit (e.g., car beat) or we pool (add) data across all car beats to estimate city-wide seasonal factors. Pooling eliminates any neighborhood type effects on seasonality, but increases the reliability of estimates. Seasonal estimates are typically quite unreliable because the effect of a given month is only observed once per year. Recently there has been increased interest in pooling data to increase reliability, and in reducing seasonal estimates toward zero (damping) to increase forecast accuracy [Derek and Vassilopoulos 1999, Miller and Williams 2004].

We introduce a new multivariate extension to classical decomposition that uses fixed effects for population and land use characteristics to estimate seasonal factors by geographic unit, car beats and census tracts. Based on ecological crime theories, we selected 20 census and land use variables that we believed would lead to different seasonal patterns in different areas. For example, indicators for youth and transient populations identify neighborhoods with high numbers of college students. The

academic calendar imparts unique flows and ebbs to this population, giving it perhaps unique seasonal crime patterns. See Appendix A for a paper on this method.

2.3 Leading Indicator Forecast Methods

Univariate methods provide extrapolations of existing time series patterns and thus provide “business as usual” forecasts. Thus they make good counterfactuals for evaluating the current month’s performance. Univariate methods cannot forecast time series pattern changes, such as sudden step jumps up or down in time series data. Such changes are common in crime series data, increasing in number as the size of geographic units decrease, say from precincts to car beats to census tracts. Such changes are due to discrete changes in crime patterns; for example, reprisal in gang turf wars, displacement due to crackdowns, introduction of a new source of illegal drugs, release from prison of a serial criminal, etc.

To forecast crime series pattern changes, one must use leading indicator models. For example, if simple assault offenses and shots fired CAD calls are leading indicators of part 1 violent crimes, then a sudden increase in either one or both of these leading indicators this past month may predict an increase in part 1 violent crimes next month. In our first grant we developed a set of part 2 offenses and CAD calls as leading indicators for part 1 violent crimes and part 1 property crimes. We conducted preliminary tests of leading indicators in forecast models and found them to have increased forecast accuracy over univariate methods for large changes in crime counts. The models in grant 1 used a single month’s lag of the leading indicators and the current work extends these models by

including lags of up to 12 months. We estimate these models using ordinary least squares regression and neural network models. We also made advances in the theories for leading indicators and spatial interactions for crime. More on these advances is included in the paper of Appendix B.

One final note on leading indicator crimes is that they are valuable crime series to analyze for two reasons. They themselves are of course important to prevent and enforce for the safety and welfare of the public. In addition, if leading indicators truly lead changes in more serious crimes, then examining time series data and maps of current mapped points of them is important for prevention of serious crimes. Our introduction of tracking signals in the next section as a crime analysis tool builds on this observation. Tracking signals automatically detect time series pattern changes, such as large increases in the most recent month's data. An area with such a large increase should be monitored and patrolled as a means to prevent future hardening of the leading indicator crimes into more serious crimes. Thus, pin maps displaying hot spots of leading indicator crimes are needed by crime analysts to recommend patrol targets.

2.4 Time Series Tracking Signals

A final methodological innovation in this grant is the introduction of tracking signals to detect outlier and time series pattern changes in crimes. These simple methods, easily implementable in spreadsheets, are widely used in business applications, especially for inventory control, to automatically trigger exception reports that a time series may have changed its pattern. We explored use of these methods to automate surveillance of

crime series methods for such changes; especially in leading indicator crimes. Even in medium-sized cities such as Pittsburgh or Rochester, there are easily 1,000 to 2,000 time series per month of interest, far too many to investigate manually.

Our approach to testing these methods was thus to determine whether tracking signals could make the same decisions as crime analysts in identifying time series pattern changes. At this point it appears as if tracking signals have promise for automating carrying out this task thereby saving crime analysts much labor. The smaller the district size, such as for census tracts or our original grid maps, the more likely that there are crime pattern changes, many of them worthy of police attention. For small district sizes, discrete events such as the release of a prisoner who returns to a life of crime, retaliation of a gang against another gang, etc. have large relative impacts on crime counts and thus become prominent in time series (instead of being netted out in the error term as noise).

The paper in Appendix C is a completed exploratory study by us on tracking signals for use in crime analysis. Nothing more is included in this report on this topic.

3. Police Decision Making and Crime Forecasting

One of the National Institute of Justice's interests in funding research on crime forecasting was to develop new tools for use in crime mapping and crime analysis. In this section we examine police decision making in relationship to crime analysis for the purposes of 1) determining where crime forecasting fits into police decision making and crime analysis, and 2) determining the requirements for crime forecasting, in support of

decision making. As shown in Figure 1, we identified three levels of police decision making in regard to crime analysis, which we term the macro, meso, and micro levels.

- **Macro:** policies, design/staffing levels of precincts, car beats, shifts
 - Allocation of resources
 - Multiple-year horizon
- **Meso:** monthly Comstat meetings (major crimes)
 - Evaluate past month
 - Plan next month
- **Micro:** crime analysis (all crimes)
 - Determine where to intervene, patrol next
 - Conduct hot spot analysis, serial criminal profiling

Figure 1. Levels of Police Decision Making

3.1 Macro Level Crime Analysis

At the macro (policy/planning) level, police use crime mapping primarily for the design of precinct and car beat boundaries, in response to changing population and crime patterns (and perhaps budget limitations). The tasks are to design boundaries and staffing levels by precinct and car beat for the purpose of balancing workloads and achieving acceptable response times to calls for service. The corresponding planning horizon is three to five years, requiring long-range forecasts based on demographic trends and forecasts. While an important problem, the macro-scale problem is not the one we chose to investigate.

3.2 Meso Level Crime Analysis

The meso-level of decision-making, as we define it, corresponds to monthly CompStat meetings for precincts (or similar meetings). While CompStat meetings may be held weekly to accommodate review of a large number of precincts, such as in New York City, each precinct is reviewed only once per month. Hence the planning horizon is a month and monthly time series data are most relevant. Furthermore, CompStat has focused on part 1 or major crimes.

The purpose of CompStat meetings is many fold [Henry and Bratton 2002], but two major purposes relative to crime analysis are 1) to evaluate last month's crime prevention and enforcement performance and 2) plan for next month's crime analysis and police activities. Time series forecasting has the potential to play an important role for both these purposes, providing the basis for evaluation and forecasts of areas with potential crime increases next month. It is here, at the meso level that crime forecasting fits best into crime analysis.

3.2.1 Evaluating Past Performance

Evaluation of performance within a specific area and month requires making a counterfactual forecast; that is, a forecast of crime level for "business as usual conditions" and no changes in policies or practices from historical conditions. Then if police intervened in special ways for prevention or enforcement during the month for evaluation, or just worked smarter and harder, the difference in the actual crime level

from the counterfactual forecast can be attributed to police efforts. Alternatively, changes in the wrong direction might be attributed to changes in criminal activity (e.g., a gang war flare up).

An effective counterfactual forecast is a univariate forecast as described in Section 2.2. Univariate methods capture the existing seasonal and time trend patterns in a time series and then extrapolate or extend them into the future, assuming no pattern changes. For example, the counterfactual forecast for January 2005 would be based on historical data for January 2000 through December 2004, would extend the estimated mean number of crimes for December 2004 by the estimated growth rate (or decline rate) per month to January, and adjust this value for the estimated January seasonal effect. All estimates are based on the historical data.

CompStat does not use univariate forecasts for evaluation, but rather uses what we are calling the CompStat method. For this method, for example, the counterfactual value for evaluating January 2005 crimes is January 2004 crimes for the same crime type and location. The virtue of this method is that it provides some information on the changes in crime levels over a year's time and at the same seasonal point. Its problems are first that the counterfactual value is a single data point, which is noisy and thus can yield false information.

Better would be to use an estimate of the mean crime level for January 2004, to screen out the noise component, as the comparison level. Even better for evaluating long-term changes would be also to use an estimated value for January 2005. Both of these means should be fitted values from univariate methods. Any changes that are calculated over the year may be due to long-term trends, such as gentrification, and not

related to any police actions. Thus the framework for using comparisons over a year's time cannot be limited to police actions in the past month, but must be expanded to reviewing the entire time series and context over the past year.

In summary of performance estimation in regard to crime levels, we have argued that univariate forecasts should be the basis for comparison, and not the previous year's data value, whether interested in long-term or short-term impacts of police, or changing crime conditions. Univariate estimates and forecasts have all of the right properties for this role.

3.2.2 Planning Next Month's Policing: Crime Early Warning System

Planning for next month's activities may take many specific forms, but in the end results in allocation of short-term resources, primarily personnel and equipment. In a planning meeting of a few hours, it is not possible nor desirable to work out all of the details of plans for the coming weeks and month – the details are left for the micro level of crime analysis. At the meso level of decision making, potential targets of crime prevention and enforcement become narrowed to specific crime series, hot spot areas, and other problems. With priorities thus set, crime analysts then use their mapping and other tools, sources of information, and expertise to develop specific plans; for example, exactly where and when to patrol, what MOs to be on the outlook for, etc.

The meso level of crime analysis is the right setting for using short-term time series forecasting. Crime forecasts by car beat can bring attention to those parts of a jurisdiction that are likely to have large changes in crime levels in the coming month,

narrowing the focus of attention, but they cannot provide the details necessary for the micro level crime analysis. The reason for this limitation of time series forecasting is that the average crime level per geographic unit (say car beat) must be large enough to allow reliable estimation of time series models from historical data. Results from our first grant [Gorr, Olligschlaeger, and Thompson 2003] showed that average crime level for the crime type being forecasted needs to be on the order of 25 to 35 crimes per month. Car beats are among the smallest geographic areas that have such crime levels in high crime areas for our data sets. New results using our leading indicator forecast models and decision rule forecast criterion in Section 6.2 however provide evidence that we may be able to successfully forecast smaller areas such as census tracts.

An important consequence of our distinction of and emphasis on the meso level of crime analysis is it that places a focus on management-level data in crime analysis, as opposed to just the individual crime incidents of the micro level. Management in all sorts of organization needs aggregate-level data, such as monthly time series of crime counts by car beat for police use. For example, it is at this level that we can estimate and use the seasonality of crime. We also need this level to identify major changes in crime patterns, such as step increases as can be found using tracking signals and leading indicator forecast models (see Appendices B and C). Even more, it is useful to aggregate crime types to collections such as the count of part 1 property crimes, part 1 violent crimes, and violent crime leading indicators for analysis of overall trends (See Section 5). With an understanding of such trends, we can always break down aggregate crime types to specific crime types at the micro level of crime analysis.

The implementation of time series forecasting for use by police takes the form of a crime mapping system which we call a crime early warning system (CEWS). It serves both the meso and micro levels of crime analysis. Figures 2 through 4 illustrate such a system using actual data and forecasts for Rochester, New York. Suppose that it is the end of June and that we have just made a forecast for the coming month, July, using a time series forecasting method (in this case it is simple exponential smoothing with multivariate estimates for seasonality). Figure 2 is a choropleth map of car beats displaying experienced part 1 property crime levels for June. You can see that the center of Rochester, its central business district (CBD), had high property crime; the first ring of car beats around the CBD had relatively low property crime levels; and the outer ring of car beats had mostly moderately high property crime levels.

Figure 3 is the forecasted change in part 1 property crime for June, calculated as the July forecast minus the June actual property crime level by car beat. The seasonal effect of property crime has a large increase for July over June, so we expect some increases. Indeed some car beats have large increases of 15 or more: car beat 261 in the upper left and 254 at the bottom. Other car beats have forecasted decreases such as 251 adjacent to 261. This map is the early warning component of CEWS. It suggests that we focus further crime analysis initially on car beats 261 and 254 in the outlying areas of Rochester, and then perhaps car beats 239, 253, and 259 in the central parts of the city. (Note that an additional, valuable choropleth map simply displays forecasted crime levels by geographic area. Areas that had high crime levels last month and are forecasted to have little change, remaining high, also have a high priority for micro level crime analysis.)

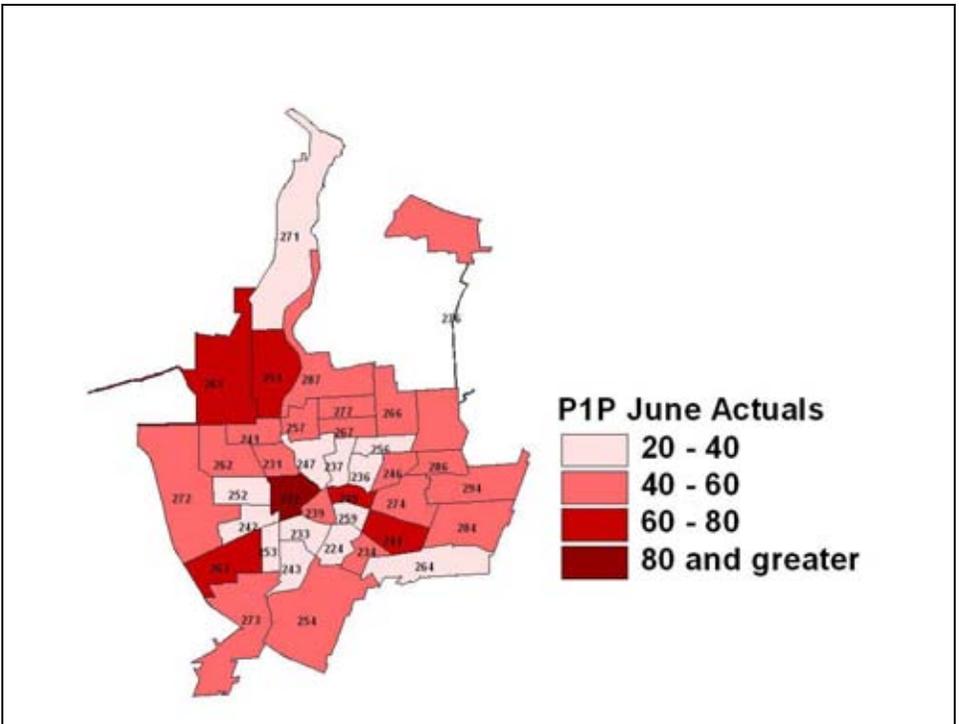


Figure 2. Crime Early Warning System: Current Month's Part 1 Property Crime Counts by Car Beat, Rochester, NY.

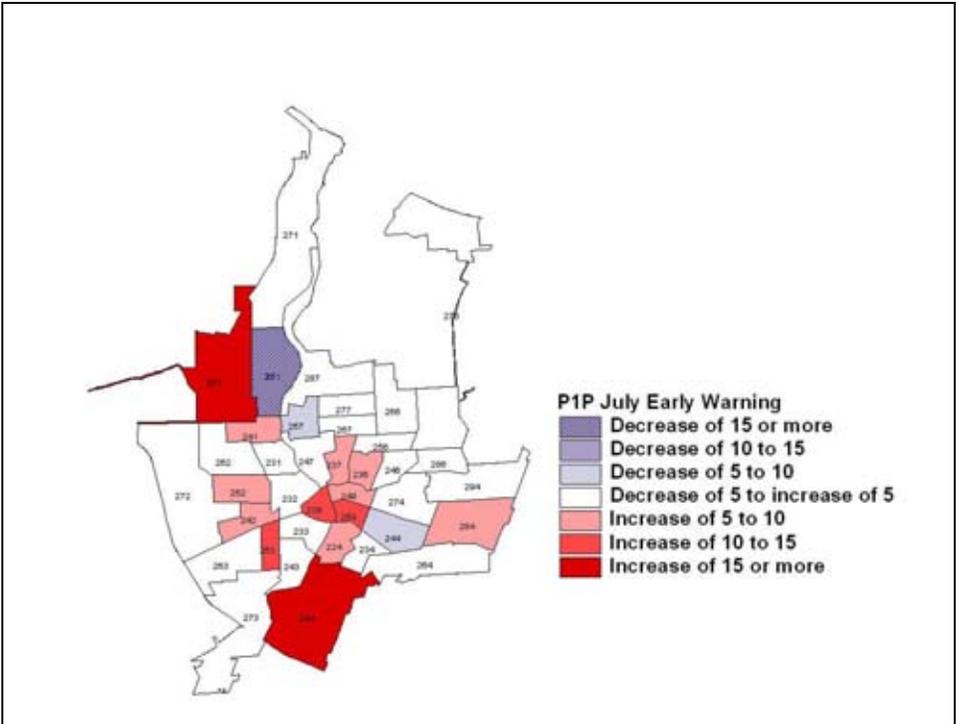


Figure 3. Rime Early Warning System: Forecasted Change for Next Month's Part 1 Property Crime by Car Beat, Rochester, NY.

3.3 Micro Level Crime Analysis

This level of crime analysis includes the familiar day-to-day tasks of crime analysts: reading crime reports, identifying patterns in MO data, mapping crime points, identifying hot spots, etc. CEWS includes the point data and records that support these activities. For example, Figure 4 is a zoomed-in map for car beats 261 and 251 from the Rochester prototype CEWS. At this scale, the map adds streets and selected crime points

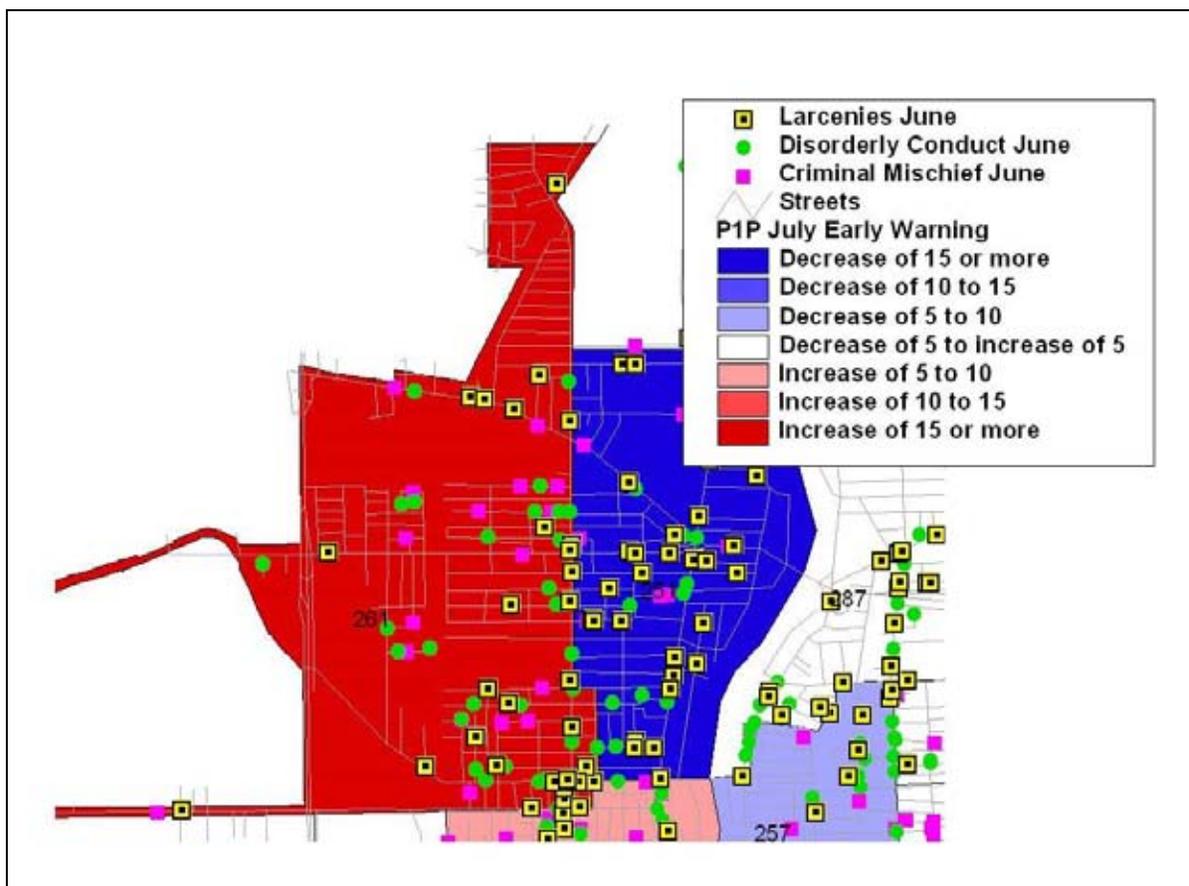


Figure 4. Crime Early Warning System: Drill down to Current Month's Part 1 Property Crimes and Leading Indicator Crimes.

from the past month (June) for micro-level crime analysis. The crime points include a major part 1 property crime, larcenies, and two leading indicator crimes for part 1 property crimes, disorderly conduct and criminal mischief. Crime analysts can then review crime reports for MOs, time of day, and other patterns; apply hot spot analysis methods; and so forth at the micro level. The current larceny hot spots would likely remain patrol targets and perhaps some of the leading hot spots also need patrolling. Also, detectives might be sent to emerging problem areas with concentrations of leading indicator crimes. While not shown here, it would be possible to drill down further to add layers for buildings, land uses, etc. in further support of detailed analysis.

3.4 Summary of Crime Forecasting Requirements

The three-level portrayal of crime analysis in this section placed crime forecasting in its proper place and context. It is not a micro-level tool for detailed crime analysis, but rather a middle or meso-level tool for settings such as monthly CompStat meetings. While not a part of our forecasting research, the macro-level of crime analysis rounds out the total crime analysis framework.

Several requirements for crime forecasting result from the decision-making frame for crime analysis that we have presented in this section. They include:

1. *Offense crime types* - for forecasting are the aggregate of part 1 property crimes, aggregate part 1 violent crimes, the individual part 1 crimes, aggregates of leading indicators for part 1 crimes, and individual leading indicator crimes. Some of the leading indicators can be CAD call data. Aggregates, such as total part 1 property

- crimes, are needed to provide average monthly data volumes large enough to yield reliable time series model estimates and forecasts.
2. *The time interval* - for time series is monthly data.
 3. *Geographic areas* - for aggregating crime time series include police administrative boundaries (precincts and car beats) as well as possibly smaller areas of census tracts or square grid cells. The smaller the geographic area, the smaller average monthly crime counts and forecast accuracy.
 4. *Forecast horizon* – is one month ahead for forecasts.
 5. *Counterfactual forecasts* – such as provided by univariate forecast methods are needed as business-as-usual bases of comparison for evaluating the most recent month's crime levels.
 6. *CEWS* – is a crime early warning system and uses crime forecasts to draw attention to geographic areas; for example, areas that may experience large increases or decreases in crime levels next month or are forecast to remain high crime areas. CEWS also includes pin maps of current crimes for use in detailed crime analyses of targeted areas.

4. Data Collection and Processing

Our crime data are from two northeastern, mid-sized cities: Pittsburgh, Pennsylvania and Rochester, New York. We have conducted a number of studies and grants with both cities' police departments over the past 15 years, including building crime mapping systems. Based on this relationship, we were able to collect and use

individual offense incident and CAD call data for the period of 1990 – 2001 for Pittsburgh and 1991 – 2001 for Rochester.

A few basic statistics on both cities are in Table 1. The cities are similar in size and population density, but of course have many important differences in population composition, topography, land uses, city layout, industries, etc. not pursued here.

Table 1
City Statistics.

City	Area (sq. miles)	2000 Population	Population Density (persons/sq. mile)
Pittsburgh	55.58	334,563	6,019
Rochester	35.83	219,773	6,134

4.1 Pittsburgh Data Processing

In our first grant we collected all crime offense reports and CAD calls from the Pittsburgh Bureau of Police for the years 1990 through 1998. In this second grant, we added the years 1999-2001. Pittsburgh started using a new record management system in 2000. We found that we had to reprocess all of the 1990 – 1999 Pittsburgh data to ensure that 1999 data were treated identically to the 1990 – 1998 data and to make as smooth a connection as possible to the new format 2000 and 2001 data.

The 1990-1999 offense datasets were in 17 flat files extracted from an old mainframe system. We used Oracle SQL Loader to import the data into an Oracle database. The imported data are in 13 tables. We then exported the major tables into an Access database. In Access we created links between the tables and created various

queries to limit crime records to offense crime only. We concatenated several fields to get a complete street address for each crime record. We joined a crime code table that we created to the database so that each crime record has a consistent descriptive crime name that matches the Rochester data. The resultant table containing the Pittsburgh 1990-1999 offense data has 637,166 records.

The Pittsburgh Police Bureau's new records management system is an Oracle database. Therefore, the 2000 and 2001 offense data were in a good format for processing and appending to the earlier data. There are 132,127 records in the two years data. Again, we added the crime code table so that each crime record has a descriptive major code.

The Pittsburgh computer aided dispatch (CAD) data have 874,535 records. The original data were either in text files or dbase files. While various years have different fields and formats, these data are easy to integrate. We could not obtain the CAD data for November and December of 1999. Instead, we used simple exponential smoothing to forecast those two months and use the forecasts as data values in our datasets. While we had many CAD nature codes, we have only used CAD drugs and CAD shots in our forecast models. We used a SAS program to eliminate duplicate CAD calls based on the time and location of calls. The grand total of offense and CAD records for Pittsburgh is 1,643,828.

We used ArcView 3.3 and GDT Dynamap 2000 Street centerline maps to address match the Pittsburgh data. This work included data cleaning to fix obvious errors and increase address match percentages. Table 2 is a summary of address match rates. We found that the quality of address data in offense reports declined in the new record

management system. The new CAD system supplies incident coordinates and thus has a 100% match rate. These address rates are generally quite good. In another large address matching project using a national sample of police incidents obtained from the ATF, we found the national average address match rate to be 85%, so for the most part, Pittsburgh data are average or better.

Table 2.
Address Match Rates for Pittsburgh

Data Type	Years	Address Match Rate
Offense	1990-1999	91%
	2000-2001	72%
CAD	1990-1999	85%
	2000-2001	100%

With the data address matched, we used spatial overlay in ArcView to add geographic area identifiers for each data point: precinct, car beat, car beat plus, and 1990 census tracts. *Car beats plus* is an aggregation of car beats we designed to increase data volumes to a degree that we believed would yield more accurate forecasts. Car beats in turn are aggregations of census tracts and are the patrol districts used by the Pittsburgh Bureau of Police during the study period. See Figure 5 for a display of these areas. Table 3 provides statistics on average areas and populations for the four geographies. The reader can see that there are very large differences in the average sizes of the areas within the four geographies with a 30-fold reduction in size from the largest to the smallest.

Our previous grant used precincts and uniform grid cells 4,000 feet long on a side and we started research on this grant using the same grid maps for data aggregation.

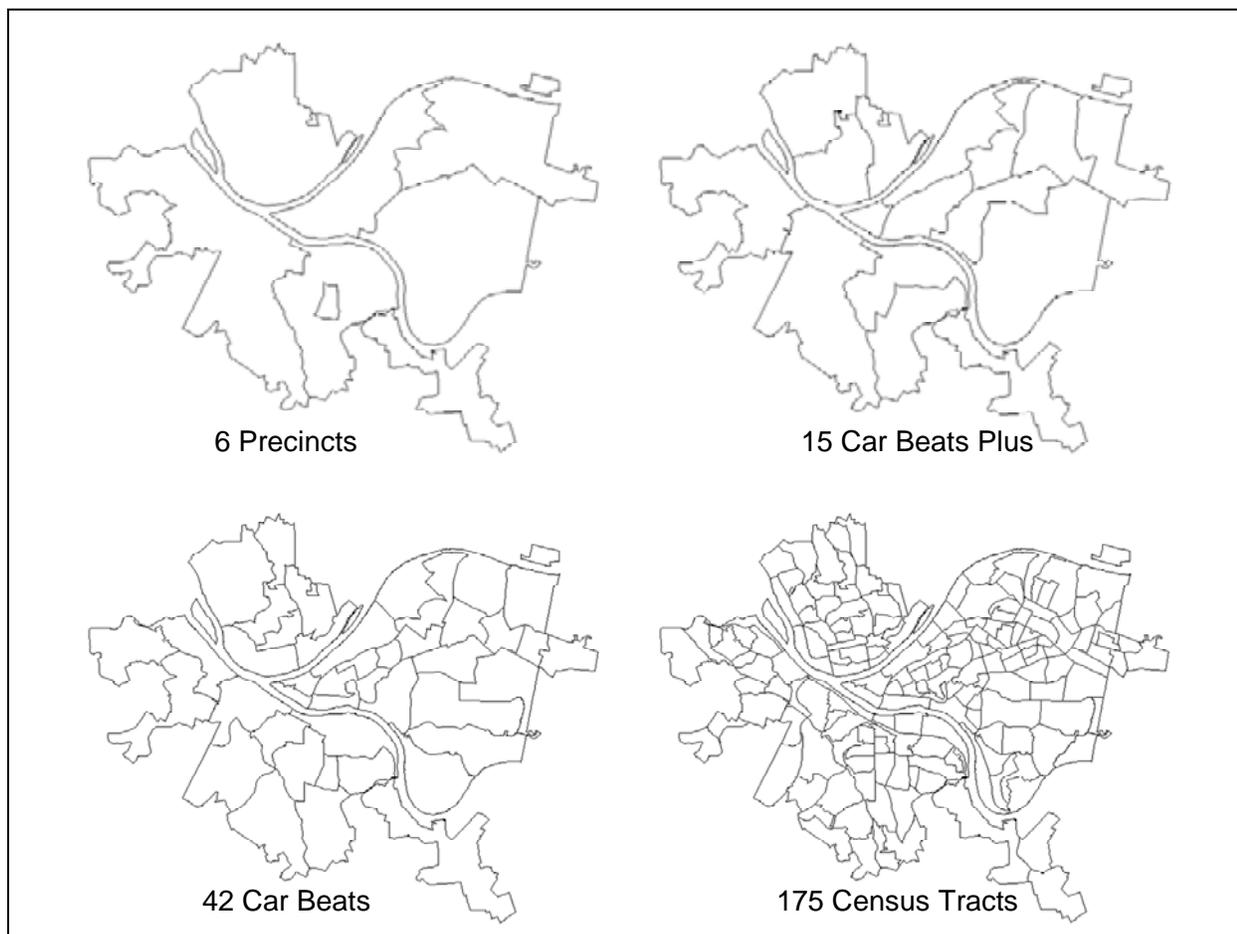


Figure 5. Pittsburgh Geographies

**Table 3.
Statistics on Pittsburgh Geographies.**

Geography	Number of Areas	Average Area (sq. miles)	Average Population
Precincts	6	9.26	55,760
Car Beats Plus	15	3.71	22,304
Car Beats	42	1.32	7,966
Census Tracts	175	0.32	1,911

There were slightly over 100 grid cells for Pittsburgh, placing them between car beats and census tracts in size. While we still favor grid cells for their ease of visual interpretation, based on uniform district shape and size, we nevertheless decided to switch primarily to using administrative and statistical boundaries in our research: precincts and car beats (which are have districts about twice as large in area as our grid cells). We included tracts for use with the second of two forecast accuracy measures employed (decision rule forecast criterion, see Section 5.4.2) in our research.

Our decision on geographies leads to many advantages, in addition to the obvious one of providing the most easily used information for police. Pittsburgh geographies are coterminous meaning that car beats are aggregates of tracts, car beats plus are aggregates of car beats, and precincts are aggregates of car beats plus. Thus forecasts or other crime analysis made for one geography can be related spatially to forecasts at another level. One strategy for forecasting would be to forecast for tracts and then aggregate the tract forecasts to other, larger district geographies. (While not pursued in our research, some informal trials of this approach produced somewhat more accurate forecasts for larger geographies than forecasting directly with aggregated input data.) Another advantage of using census tract-based geographies is that multivariate models, such as our model for neighborhood-level seasonality (see Appendix A), is that it is then easy to use census data for independent variables.

The next step was to aggregate a number of crime types to monthly time series for each geography. The crimes included for both Pittsburgh and Rochester are part 1 offenses and leading indicators (part 2 crimes and CAD calls) determined in our first grant as follows:

Aggravated Assault
Arson
Burglary
Criminal Mischief
Disconduct
Family Violence
Gambling
Larceny
Liquor Law Violations
Motor Vehicle Theft
Murder/Manslaughter
Prostitution
Public Drunkenness
Rape

Robbery
Simple Assaults
Trespassing
Vandalism
Weapons
CAD Drugs
CAD Shots Fired
Part 1 Property Crimes = Burglary +
Larceny + Motor Vehicle Theft +
Robbery
Part 1 Violent Crimes (= Aggravated
Assault + Murder/Manslaughter + Rape
+ Robbery)

4.2. Rochester Data Processing

While the Rochester Police Department also switched to a new records management system in 2000, its older records were in dBase relational table format and thus in good shape. We had no difficulty in importing and processing all records in Access. Rochester Offense data contains data from January 1991 to December 2001. It has in total 530,050 records.

Rochester CAD records contain data from January 1993 to May 2001 and 3,767,002 records. We only used the CAD shots and drugs data which in total have 8,843 records. Again we used the same algorithm to get rid of duplicate CAD calls. Thus the grand total number of records used from Rochester is 538,893.

Again, we used ArcView 3.3 and GDT Dynamap 2000 Street centerline maps to address match the Rochester data. No data cleaning was necessary. Address match rates for Rochester data are excellent: 96% for offenses and 95% for CAD data. RPD requires

each incident to have a street address and does not allow place names (like Carnegie Mellon University).

Spatial overlay followed in the same fashion as in Pittsburgh. Table 4 has corresponding statistics and Figure 6 has maps of the geographies.

Table 4.
Statistics on Rochester Geographies.

Geography	Number of Areas	Average Area (sq. miles)	Average Population
Precincts	7	5.11	31,396
Car Beats Plus	18	1.99	12,210
Car Beats	38	0.94	5,784
Census Tracts	90	0.40	2,442

4.3 Statistics and Charts

This section provides an overall understanding of the data and time series patterns in the Pittsburgh and Rochester data collections. We decided to only forecast a subset of all crimes for the practical reason of reducing our workload and also because many crime types have volumes too low to yield accurate forecasts. Our research results from grant 1 provided evidence that the average number of crimes per month for a geography, for a region, need to be or exceed around 25 per month in order to yield acceptable forecast accuracy. Hence the crimes we forecast are the highest volume and fortunately, also among the most important for prevention and enforcement.

Three of the crimes that we forecast are aggregates of other crime types:

- *Part 1 Property (PIP)* crimes is the sum of Burglary, Larceny, Motor Vehicle Theft, and Robbery.

- *Part I Violent (PIV)* crimes is the sum of Aggravated Assault, Murder, Rape, and Robbery.
- *Violent Crime Index* is the sum of Arson, Criminal Mischief , Disconduct , Simple Assault, CAD Drugs, and CAD Shots Fired for Pittsburgh and sum of Arson, Criminal Mischief , Disconduct , Simple Assault, Drug Offenses, and Weapons offenses for Rochester.



Figure 6. Rochester Geographies

Robbery is a special case, having characteristics of both violent and property crimes. Generally robbery is included in P1V, however, some researchers (including one of the authors of this report) make the case that robbery shares many characteristics with property crimes. Our options for the treatment of robbery were thus to include it in either P1V or P1P, or in both aggregates. In the end we decided to include it in both. It has very little influence on P1P, being a small part of the total, but has a major impact on P1V, increasing its average crime count by a factor of 2.5. Consequently, P1V consists of about two parts robbery and one part aggravated assaults with small amounts attributed to rape and murder.

We designed the violent crime index as a leading indicator for violent crimes by correlating P1V with one month lags of several leading indicator variables. Any leading indicator with a simple correlation coefficient of 0.2 or higher was included in the violent crime index. We decided to create and use this index because P1V cannot be forecasted with any accuracy using traditional forecast error measures, let alone any of its component crimes. The violent crime index has high crime volumes, comparable to that of P1P, and thus can be forecasted accurately. This index has value for crime analysis because it directs attention to areas that might harden to serious violent crimes. For the case of Rochester, CAD data are only available over a limited time period in our sample, so we used drug offenses instead of CAD drug calls and weapons offenses instead of CAD shots fired calls.

Tables 5 and 6 present descriptive statistics for Pittsburgh and Rochester car beats, the most useful geography for meso-scale crime analysis. The data in these tables have been sorted in descending order by the average monthly crime count. Using the

Table 5.
Descriptive Statistics on Forecasted Crimes for Pittsburgh Car Beats
and Months: January 1990 – December 2001 (n=6,048).

Crime	Minimum	Average	75th Percentile	Maximum
Violent Crime Index	1	52.4	66	225
PIP	1	42.6	55	206
Larceny	0	18.9	24	119
Criminal Mischief	0	16.4	22	68
Simple Assaults	0	15.9	21	81
Motor Vehicle Theft	0	13.1	17	95
CAD Drugs	0	7.9	9	116
Burglary	0	7.6	10	57
CAD Shots	0	6.6	9	69
Disconduct	0	5.1	17	32
P1V	0	4.9	7	37
Robbery	0	3.0	4	30

Table 6.
Descriptive Statistics on Forecasted Crimes for Rochester Car Beats
and Months: January 1991 – December 2001 (n=5,016).

Crime	Minimum	Average	75th Percentile	Maximum
PIP	7	45	56	150
Violent Crime Index	4	39	48	109
Larceny	1	27	33	127
Disconduct	1	18	22	52
Criminal Mischief	0	14	18	66
Burglary	0	10	13	55
Simple Assaults	0	7	10	31
Motor Vehicle Theft	0	6	8	28
P1V	0	5	7	23
Robbery	0	3	4	19

guideline of average crime level of 25 or greater per month to achieve acceptable average forecast errors, we see that only the violent crime index and PIP potentially have sufficient crime volume in both cities across the entire cities for the car beat geography. Larcenies also meeting this criterion in Pittsburgh. By restricting interest to only, say, the

top 25% high crime car beats it should be possible to achieve acceptable accuracy for more crime types, for those smaller areas. It is also possible to get acceptable accuracy for more crime types by using more spatial aggregation, using the larger car beat plus and precinct geographies. None of the crime types in Tables 5 and 6 has sufficient volume for acceptable average forecast errors at the census tract level.

Note that when using a forecast change error measure, as we discuss in Section 5.4.2 below for the decision rule forecast criterion, different rules apply as to what geographies and crime types can be forecasted accurately. In that case, part 1 crimes with good leading indicator models can be forecast accurately for smaller districts including census tracts and the low volume P1V which has a good leading indicator model.

Figures 7 and 8 present city-wide time series plots for P1P and P1V for Pittsburgh and Rochester respectively. Figure 7 shows the monthly time series plot for Pittsburgh's P1P and ten times P1V (to make the plots comparable in scale). The overall time trends were steady to slightly increasing from 1990 through 1992, decreased strongly from 1993 through 1995, and then held steady or increased slightly until 2001. Our forecast experiments, described in the next section, start with one-month-ahead forecasts for January 1995 and roll along through one-month ahead forecasts all the way through December 2001. The trends evident in Figure 7 make for a difficult circumstance for methods that include a time trend, because these methods have to self-learn that the time trend transitions from negative to zero or mildly positive in the forecast period. Methods that do not have time trends or can adapt very quickly to ignore them have an advantage for Pittsburgh. Seasonality is somewhat difficult to see in Figure 7, however examination

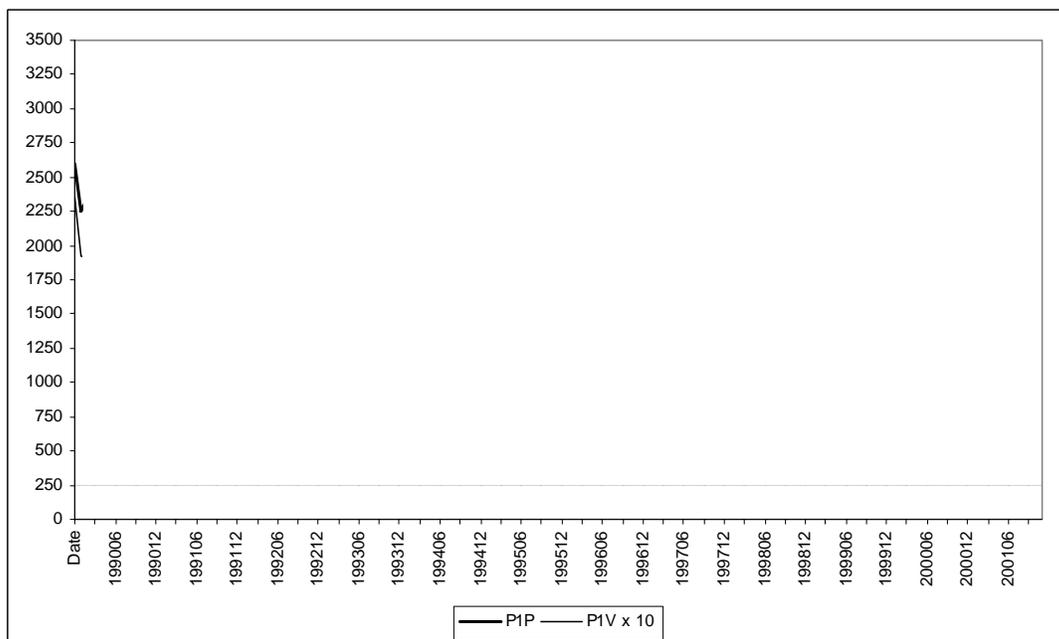


Figure 7. Monthly Time Series Plot of Part 1 Property and 10 Times Part 1 Violent Crime Counts for Pittsburgh.

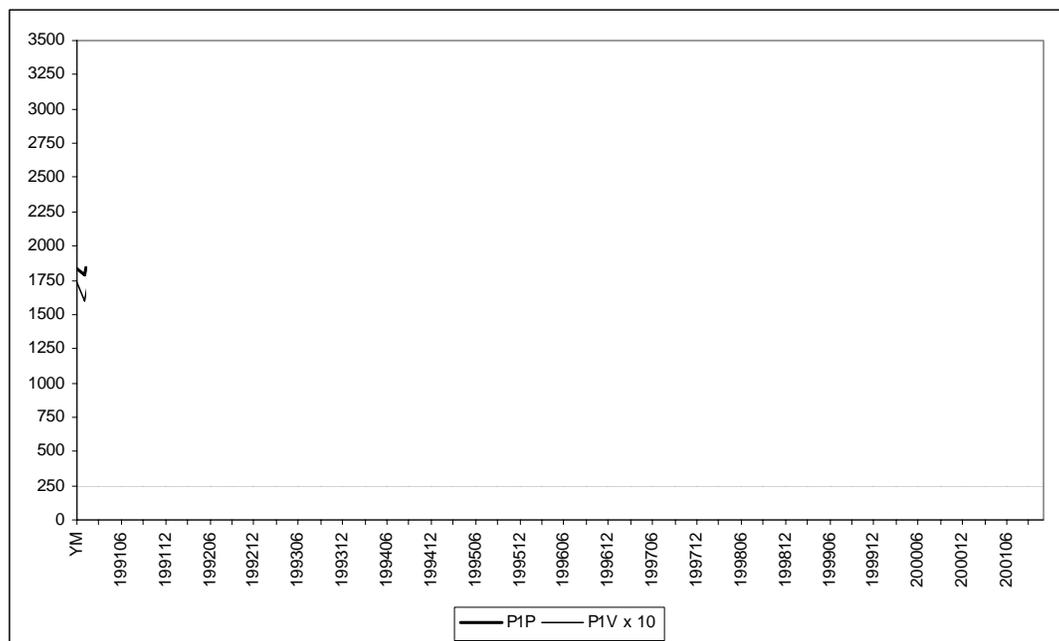


Figure 8. Monthly Time Series Plot of Part 1 Property and 10 Times Part 1 Violent Crime Counts for Rochester.

of the plot and horizontal time scale reveals that there are summer peaks and winter troughs. Seasonality flattens out in the last few years.

Figure 8 is the similar plot for Rochester. Here the time trend has mostly steady decline over the entire time period. Seasonality is much more evident, with a secondary peak readily observable in late fall. Like Pittsburgh, seasonality flattens out in the last few years of the data set. It should be easier to forecast Rochester crime one month ahead because of the steady time trend and strong seasonality.

Figure 9 displays seasonal adjustments, factors above and below the trend line to account for Pittsburgh's seasonality of P1P and P1V crimes (i.e., the time series data in Figure 7). We used multiplicative form classical decomposition to estimate seasonality for two non-overlapping time intervals: 1990-1995 and 1996-2000. Here we see moderate levels of seasonality for P1P with a maximum adjustment of almost -15% in February and +10% for August. A secondary peak in October is at about +6% to +7%. Overall, seasonality declined slightly over the two time periods. Seasonality for P1V has summer peaks and winter troughs, with secondary peaks in October and December; however, the seasonality is relatively mild and irregular.

Figure 10 has the comparable seasonality estimates for Rochester. Here seasonality follows similar patterns to those in Pittsburgh, but is much stronger and regular for both crime types. Again, seasonality declines for both crime types in the second five-year interval.

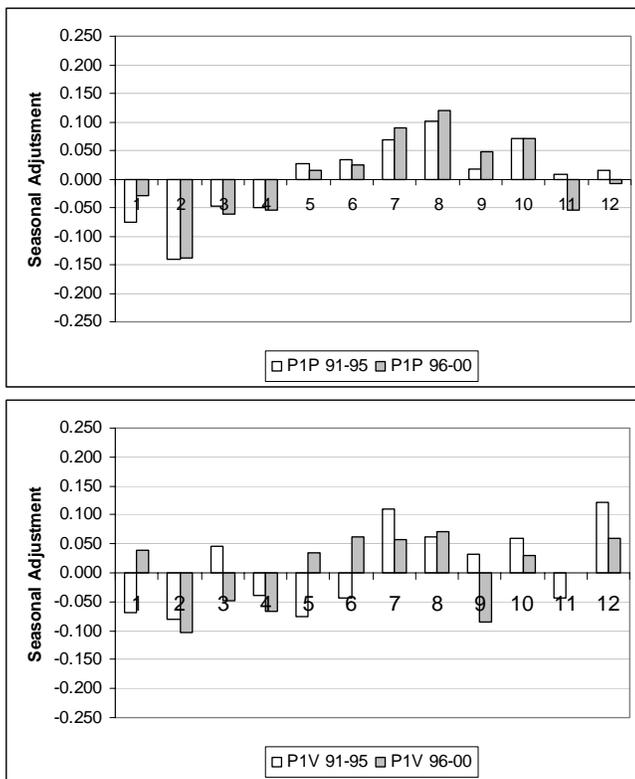


Figure 9. Seasonal Factors for Pittsburgh: Part 1 Property and Violent Crimes, 1991-1995 and 1996-2000

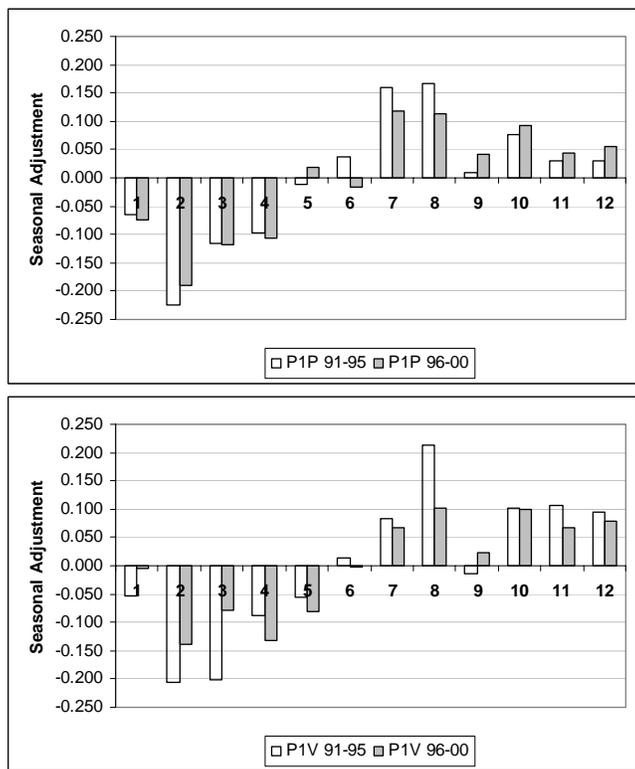


Figure 10. Seasonal Factors for Rochester: Part 1 Property and Violent Crimes, 1991-1995 and 1996-2000

5. Experimental Design

5.1 Rolling Horizon Experimental Design

Our forecast validation study uses the rolling-horizon experimental design (e.g., Swanson and White 1997), which maximizes the number of forecasts for a given time series at different times and under different conditions. This design includes several alternative, parallel forecast methods. For each forecast method included in the experiment, we estimate models on training data, forecast one month ahead to new data not previously seen by the model, and then calculate and save the forecast errors. Next we roll forward one month, adding the observed value of the previously forecasted data point to the training data, dropping the oldest historical data point, and forecasting ahead to the next month. This process repeats until all data are exhausted.

The time periods forecasted in this way for both cities are as follows:

- **Rochester Forecasts**
 - Offense reports: January 1996 through December 2001
 - Computer aided dispatch calls : January 1998 through May 2001
- **Pittsburgh Forecasts**
 - Offenses reports: January 1995 through December 2001
 - Computer aided dispatch calls: January 1995 through December 2001

5.2 Treatments: Forecast Methods and Geographic Scale

We used a total of 15 forecast methods in parallel (see Table 7). These include several naïve methods, two exponential smoothing methods combined with three ways to estimate seasonality, and four leading indicator models with three linear models estimated via ordinary least squares regression and nonlinear neural network model.

As seen in Figures 9 and 10, seasonality plays an important role in crime forecasting. Recently there have been efforts in the forecast literature to improve seasonality estimates by pooling data in a variety of ways. Seasonal factors are difficult to estimate accurately because, for example, the effect of July on crime patterns is only observed once per year, so even though we include 5 years of data, 60 months, in our estimation data sets there are only 5 July data points on which to estimate its seasonal factor. Hence, we used three methods of estimating multiplicative seasonality: 1) P denotes that seasonality was estimated using city-wide pooled data in classical decomposition, 2) D (for District) denotes that seasonality was estimated separately for each district (precinct, beat plus, beat, or census tract) using classical decomposition, and 3) M denotes that seasonality was estimated using our multivariate extension to classical decomposition which like P draws on all districts in a geography to estimate seasonal factors.

Perhaps unique to this research, in reference to the forecast literature, is that we have systematically varied the scale of geographic units for data aggregation from precincts, to beats plus, to beats, and census tracts. Other studies tend to accept data in

Table 7.
Forecast Methods Applied to Pittsburgh and Rochester Crime Data

Naïve Forecast Methods	
CS	CompStat Method (last year's data point is forecast)
RW	Random Walk (last historical data point is forecast)
RWD	Random Walk District Deseasonalization
RWP	Random Walk Pooled City Deseasonalization
Univariate Forecast Methods	
E	Simple Exponential Smoothing (no time trend)
ED	Simple Exponential Smoothing District Deseasonalization
EP	Simple Exponential Smoothing Pooled City Deseasonalization
EM	Simple Exponential Smoothing Multivariate Deseasonalization
H	Holt Exponential Smoothing (with time trend)
HD	Holt Exponential Smoothing District Deseasonalization
HP	Holt Exponential Smoothing Pooled City Deseasonalization
Leading Indicator Forecast Models	
LN	Distributed Lag Model estimated via ordinary least squares regression analysis for N=1, 4, and 12. Note that the lag models include spatial lags (sum of crimes from contiguous areas to the observation area lagged in time) as well as time lags within the same area unit.
NN	Neural Network model and estimation for the distributed lag model for lags of 1 to 4

whatever single geography is available. We were able use geography as a treatment because we collected individual crime reports, address matched them, and then were able to aggregate them to any geographic areas desired.

5.3 Crimes Forecasted

As discussed above, we only forecasted a subset of all offense crime codes and CAD nature codes available in our data. Many have volumes too small to support accurate model estimation and forecasting. Ones that we included are as follows:

Serious Property Crimes:

P1P

Burglary

Larceny

Motor Vehicle Theft

Robbery

Serious Violent Crimes:

P1V

Leading Indicator Crimes:

CAD Drugs

CAD Shots Fired

Criminal Mischief

Disorderly Conduct

Simple Assault

Violent Crime Index

5.4 Forecast Accuracy Measures

A final aspect of our experimental design is the choice of forecast accuracy measures. We chose two types: 1) overall average forecast accuracy and 2) decision rule criterion for large crime changes. The former is the traditional measure while the latter is innovative and is designed to test for the most valuable information for tactical deployment of police.

Average forecast accuracy is the right criterion for evaluating counterfactual forecasts to be used in evaluating past police performance. Most of the time, there are no major changes in crime time series patterns, so that average forecast accuracy judges how well forecast methods do typically, in business-as-usual conditions. Such conditions are the basis to judge innovations in police actions or the criminal element. For example, to judge the nature of crime experienced in January 2005, we would use an exponential smoothing model with seasonality, say HP from Table 7, to estimate the time series patterns in the data from January 2000 through December 2004. Then we would forecast one month ahead by taking the smoothed value for December 2004, adding the smoothed estimate for time trend change for one month, and finally make a seasonal adjustment for January. The resulting estimate is what we would expect, given the same police and criminal patterns as in the past. With this estimate we can judge if the actual crime count experienced in January was unusually high or low. The tracking signal investigated in Appendix C uses this principle.

As desirable as average forecast accuracy is for evaluation, perhaps it is not the best criterion for tactical deployment of police resources in crime prevention and enforcement. That is why we introduced and used a second criterion for this purpose: the decision rule criterion which we report on below.

5.4.1 Average Forecast Error Measure

There are many average forecast error measures available, and each has some benefits or limitations [Armstrong and Collopy 1992]. In general, such error measures

are meaningful for decision making with repeated trials, day in and day out. Having accurate forecasts is analogous to a casino's advantage in games of chance: in the long run the casino makes a profit even though it also loses regularly. Perhaps police can benefit over the long run with an edge from crime forecasting, even if there are high forecast errors.

We chose the mean absolute percentage error (MAPE) for crime forecasting. This measure has the benefits of being easily interpreted and used to compare forecast errors across time series that have different scales or volumes, being unitless. For one-month ahead forecasts such as we make, it is calculated as the mean of the absolute value of $100[F(t+1)-A(t+1)]/A(t+1)$ where t is the forecast origin or last month of historical data, $A(t+1)$ is the actual data value for the forecast period seen only after the forecast is made and $F(t+1)$ is its forecast. We suggest a threshold of 20% or smaller MAPE to define acceptable forecast errors for police work. For example if the actual value being forecast is 40 crimes in a month, the forecast will typically be within the range of 32 to 48. While having no firm basis for making this suggestion, we like having a cutoff point for reporting forecast results. We also report results for cutoff points of 15% and 25% MAPE.

5.4.2 Decision Rule Forecast Criterion

Our experience in building crime mapping systems over the years has taught us that police have a good idea of what crime levels exist in their car beats or precincts.

Crime mapping has certainly helped to determine the current situation. What is difficult

to obtain, and most valuable, is information on how crime might *change*. For our second error measure, we thus focus on forecasted change in crime, $\Delta(t+1) = F(t+1) - A(t)$ which has positive values for forecasted crime increases and negative values for forecasted decreases. Here $A(t)$ is the crime level just experienced in the most recent month.

This measure is appealing from a psychological viewpoint. Suppose that we are at the end of time period t . Police have just experienced and responded to $A(t)$ and have resources deployed to handle that crime level. Consequently, we can imagine that thinking and deployment are anchored on $A(t)$ [Tversky and Kahneman 1974]. Next, if we introduce new information, forecast $F(t+1)$, and the resulting $\Delta(t+1)$ is large and positive, then police should consider changing their thinking and deployment of resources in the subject area in an attempt to thwart the forecasted crime increase. Without the forecast, there is no impetus to change what police will be doing next month, preemptively and proactively.

Suppose that crime analysts have a rule: if Δ is sufficiently high (or sufficiently low; i.e., a large crime decrease is forecasted) then conduct detailed crime analysis, possibly surveillance, interviews of uniformed officers, etc. to determine if new actions are necessary in the subject area. For implementing such a rule, we break the range of Δ values up into roughly three categories: 1) low change (middle 50% of the distribution of Δ), 2) medium change (next 15% of higher change values, moving in both direction from the middle, to total 30% of all cases), and 3) high change with 10% in each tail of the distribution. Of course other percentages can be used depending on preferences of police.

Evaluation of forecasts based on these categories proceeds as follows. We examine all cases in which there is forecasted high change, broken into high increases and high decreases. Take the case of high increases. We tabulate the:

1. Number of positives (i.e., cases in which the actual change was high) – *the larger the better*,
2. Percentage of positives (total positives divided total number of actual high change cases) – *the larger the better*,
3. Percentage of negatives (cases in which the forecast was for high change but the actual was not high change, divided by the total number of high change forecasts) – *the smaller and the better*, and the
4. Percentage of adjusted negatives (in which we count the number of medium change cases as positives, thereby reducing the percentage of negatives, because such cases have some merit for enforcement or prevention) – *the smaller the better*.

Measures such as positives and false positives are associated with contingency tables in statistics. Quite often, a forecast method that maximizes the number or percentage of positives will unfortunately do the same for negatives, which is undesirable. The choice of a best forecast method should therefore consider all four of these measures, although we place the greatest weight on positives and the positive rate.

Besides better mirroring the decision problem of police, the decision rule criterion reduces the need for point accuracy as measured by the forecast MAPE. Instead, here we

seek interval accuracy, that Delta lies with certain intervals such as defined by small, medium, and large changes.

6. Results

We break the results of forecast experiments up into two parts: 1) using forecast error as the performance measure and traditional mean forecast error summaries and 2) using forecasted change as the performance measure and the decision rule criterion.

6.1 Results on Forecast Mean Absolute Percentage Error

As discussed in Section 5, our research uses the mean absolute percentage error (MAPE) to compare and evaluate forecast methods. Tables 8 provides an overall summary for forecast accuracy attained in our experiments, reporting the best forecast accuracy attained: 15%, 20%, or 25% MAPE. This summary is for high crime areas: the 25 percent highest crime districts for beats and beats plus, and the highest 50 percent for precincts. The high crime areas need the most attention and hence we focus on them. An evaluation for all areas will simply have worse forecast performance.

Note that we have also analyzed the forecast mean squared error criterion (MSE), which compares the average forecast errors squared, but do not report the results in detail here. The MSE places more weight on large errors than the MAPE and thus large actual and forecast values, the region of most interest for crime analysis. Nevertheless, nearly all conclusions and patterns observed in the tables below for the forecast MAPE also

follow through for the forecast MSE. In particular, simple exponential smoothing with pooled city-wide seasonality (EP) is the best forecast method and the leading indicator models (L1, L4, L12, and NN) are among the worst according to either the MAPE or MSE.

Precinct-level reporting is a good starting point for crime fighting evaluation and planning at the meso-level crime analysis. At this level, there is considerable forecast accuracy. Most of the crimes studied in Pittsburgh attain the 15% or 20% forecast MAPE thresholds with some exceptions. Rochester fairs a bit worse, with no attainment of accuracy for PIV or robbery. Arson and shots fired do not attain forecast accuracy in either city or for any geography. Their crime volumes are too low.

Table 8.
MAPE Forecast Accuracy Attained in Pittsburgh and Rochester:
High Crime Areas.

	Precincts	Car Beats Plus	Car Beats
P1P	P, R	P, R	P, R
Burglary	R		
Larceny	P, R	P, R	
Motor Vehicle Theft	P	P	
Robbery	P		
P1V	P		
Violent Crime Index	P, R	P, R	P, R
Arson			
Criminal Mischief	P, R	P, R	
Disorderly Conduct	P, R	R	R
Drug Calls	P, R	P, R	R
Simple Assault	P, R	P, R	
Shots Fired Calls			

P=Pittsburgh
R= Rochester
P, R = 15% or better MAPE
P, R = 20% or better MAPE
P, R = 25% or better MAPE

As the reader can see, only P1P and the violent crime index attain 20% MAPE accuracy at the car beat level. The violent crime index for car beats is better in Rochester and attains 15% MAPE accuracy. The result here is clear: if either police department wishes to forecast at the beat level, it can only do so for P1P and the violent crime index out of the crimes and aggregates that we have considered, based on the forecast MAPE.

For car beats plus, larceny forecasts attain 20% MAPE accuracy in both Pittsburgh and Rochester as do several of the higher volume leading indicator crimes. There are gains in accuracy for this geography, and police departments may wish to use the approach of aggregating car beats here as we have, to gain this accuracy.

In summary, the results of Table 8 are that acceptable average forecast accuracy is widely available at the precinct level, but at the car beat level is possible only for P1P and the violent crime index (or other sufficiently large crime aggregates). Hence, we only provide more detailed results, next, on individual forecast methods on these two crime types, although we compiled similar tables for all crime types studied.

Tables 9 and 10 have results for P1P forecasts and hot crime areas (top 25% beats and beats plus districts and top 50% precincts) in Pittsburgh and Rochester, respectively using the forecast MAPE criterion. These tables have a very compact format, that we designed in our previous crime forecasting grant. It need some explanation.

- In the left column is the notation for forecasting methods (see Table 7 above for definitions).
- Across the top are columns reporting results for the three geographies, precincts, beats plus, and beats.

- The Min MAPE row near the bottom is the forecast MAPE for the most accurate forecast method calculated over the experiment of all areas a geography included and months forecasted (84 one-month-ahead forecasts for Pittsburgh and 72 for Rochester).
- The cell entry for the most accurate method is the value 1.00. The cell entries for all other methods are numbers greater than 1, giving the factor worse than the best. For example, in Table 9 for precincts, the best method is EP (simple exponential smoothing with city-wide pooled seasonality) and it has a forecast MAPE of 9.4%. The worst method is L12, the 12 lag leading indicator model, which 2.75 times worse than the best and has a forecast MAPE of $2.75 \times 9.4\% = 25.9\%$.
- The shaded cells provide a measure of the benefit of including seasonality modeling in forecasts. It is the best non-seasonal method, compared to the best method. Again, for Table 9 precincts, E (simple exponential smoothing) is the best non-seasonal method. It is a factor 1.12 (12%) worse than the best seasonal method. So we can say that ignoring seasonality makes the MAPE 12% worse.
- The tables are sorted in descending order of the Beats column.
- The N row is the number of forecast errors averaged using the MAPE criterion.
- The No. Areas row at the bottom is the number of districts in a geography, for example 6 precincts for Pittsburgh in Table 9.

Starting with Table 9 and Pittsburgh PIP, we see that the smoothing methods were the most accurate for beats and the leading indicator lag models were by far the worst,

Table 9

PIP Forecast MAPE: Pittsburgh Hot Areas

	Precincts	Beats Plus	Beats
L12	2.75	1.72	1.63
L1	1.76	1.53	1.55
L4	2.16	1.55	1.50
CS	1.93	1.64	1.48
NN	-	-	1.34
RWD	1.07	1.15	1.22
RW	1.15	1.18	1.14
RWP	1.03	1.11	1.11
HD	1.10	1.00	1.09
H	1.21	1.12	1.07
ED	1.04	1.02	1.07
E	1.12	1.11	1.04
EM	-	1.03	1.04
HP	1.02	1.00	1.01
EP	1.00	1.01	1.00
Min MAPE	9.4	14.0	18.2
N	252	336	924
No. Areas	6	15	42

Table 10

PIP Forecast MAPE: Rochester Hot Areas

	Precincts	Beats Plus	Beats
NN	-	-	-
CS	1.54	1.51	1.33
L1	1.42	1.39	1.26
RWD	1.17	1.17	1.24
RW	1.24	1.16	1.23
L12	1.47	1.44	1.21
L4	1.31	1.39	1.21
RWP	1.11	1.10	1.17
H	1.27	1.21	1.16
E	1.22	1.19	1.16
HD	1.08	1.07	1.07
ED	1.05	1.05	1.03
HP	1.02	1.06	1.02
EM	-	1.00	1.01
EP	1.00	1.03	1.00
Min MAPE	10.5	13.5	19.1
N	288	360	720
No. Areas	7	18	38

Table 11

Violent Crime Index Forecast MAPE: Pittsburgh Hot Areas

	Precincts	Beats Plus	Beats
CS	1.78	1.58	1.47
RWD	1.13	1.17	1.26
RW	1.26	1.20	1.22
RWP	1.06	1.09	1.17
H	1.28	1.18	1.12
E	1.21	1.14	1.09
HD	1.09	1.10	1.06
ED	1.03	1.03	1.05
EM	-	-	1.02
HP	1.03	1.06	1.01
EP	1.00	1.00	1.00
Min MAPE	9.8	12.5	17.4
N	252	336	924
No. Areas	6	15	42

Table 12

Violent Crime Index Forecast MAPE: Rochester Hot Areas

	Precincts	Beats Plus	Beats
CS	1.43	1.42	1.34
RWD	1.21	1.32	1.28
H	1.36	1.35	1.26
RW	1.33	1.31	1.26
E	1.31	1.34	1.23
RWP	1.14	1.17	1.18
HD	1.14	1.19	1.11
ED	1.04	1.13	1.05
EM	-	-	1.03
HP	1.08	1.06	1.03
EP	1.00	1.00	1.00
Min MAPE	8.0	10.1	14.8
N	288	360	720
No. Areas	7	18	38

having factors worse in excess of 1.5. The CompStat method (CS) also performs poorly with a factor of 1.48 and the neural network version of the leading indicator model similarly did very poorly with a factor of 1.34. Then come the rest of the naïve methods ranging in factors worse from 1.11 to 1.22. The best method is EP: simple exponential smoothing with seasonality estimated using city-wide data and a forecast MAPE of 18.2. Seasonality does not help very much for beats. The best non-seasonal method is only 4% worse than the best method, EP. These results hold up for the most part for the two other geographies, although seasonality is more important for beats plus and precincts. In regards to the method of estimating seasonality, city-wide pooling of data yielded the best forecast accuracy. ED, with seasonality computed separately using each beat's own data, was 7% worse. Our multivariate estimate of seasonality, EM, was 4% worse.

Because seasonality does not add much to accuracy and leading indicators are terrible, we conclude that crime forecasting for P1P in Pittsburgh car beats is accurate enough, but not very informative. About all we learn is that such data are regressive and return to the mean, which is what simple exponential smoothing implies. If a month has unusually high or low crime in a month, most of the time it will return to the current mean crime level next month. Because most large crime changes are increases, this could mean that the Pittsburgh police are effective in enforcing property crimes in cases with increased criminal activity.

Table 10 has comparable results for Rochester P1P. Here the CompStat method is the worst for car beats, with a factor worse of 1.33 times the best forecast MAPE of 19.1 for EP. The leading indicator models do better than in Pittsburgh, but still are relatively poor forecasters with factors worse ranging from 1.21 to 1.26. The naïve methods also fall in

the same range. This time, seasonality adds a good bit more to forecast accuracy, the best non-seasonal method is 16% worse than EP. For beats plus, our multivariate seasonality methods with exponential smoothing, EM, is best. EP is best again for precincts.

Forecasting P1P in Rochester is more informative than in Pittsburgh. Besides regression to the mean behavior, there are fairly large seasonal effects that result in large forecasted changes in crime levels.

Tables 11 and 12 have average forecast accuracy for the violent crime index that we are proposing. In this case, we have no leading indicator models because we are forecasting the leading indicators themselves: there are no leading indicators of the leading indicators. The CompStat method is consistently the worst method in both tables. The violent crime index has accurate and informative forecasts, given the large seasonal factors.

One last topic for discussion in regard to Tables 9 through 12 is the effect of geographic scale on forecast accuracy. These tables provide information on three geographies, which is graphed in Figures 11 and 12. The vertical axii in these figures are the minimum forecast MAPE for a crime type and the horizontal axii are the average area (sq. miles) of districts within each geography. Both cities have a nonlinear relationship between these two quantities, with decreasing gains in forecast accuracy as district area increases.

Pittsburgh's relationship is closer to linear than is Rochester's. Furthermore, the gains in accuracy in Rochester are much more rapidly attained by increasing area. As a rough approximation, the slope of lines connecting the two extreme points for each crime in Pittsburgh is very nearly -1.0 for both P1P and the violent crime index; for every 1

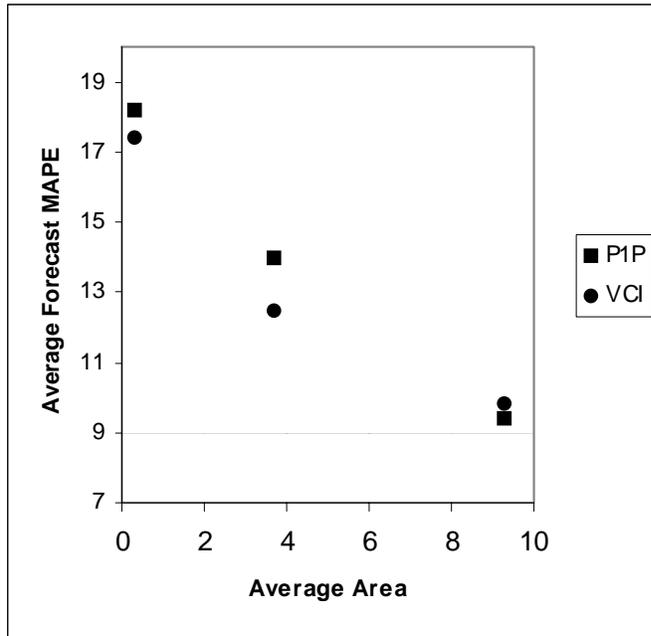


Figure 11. Minimum Forecast MAPE versus Average District Area of Geographies in Pittsburgh.

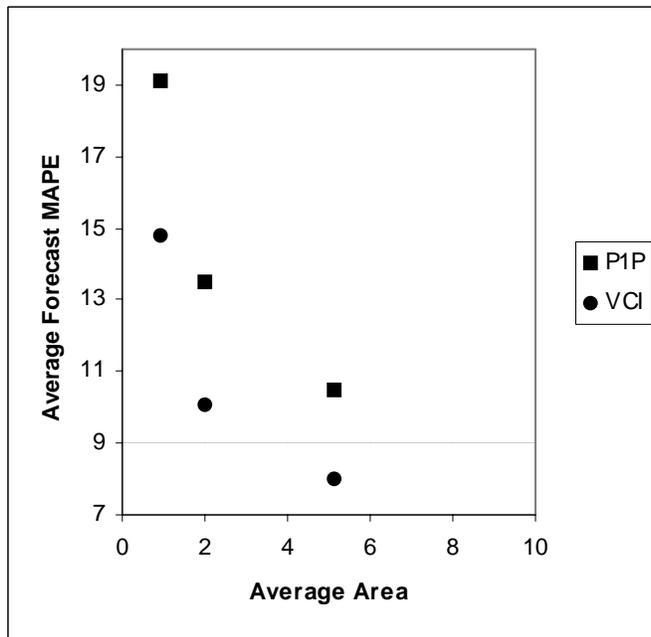


Figure 12. Minimum Forecast MAPE versus Average District Area of Geographies in Rochester.

square mile increase in district area there is a 1% decrease in the minimum forecast MAPE. The same slope in Rochester is -1.6 for the violent crime index and -2.0 for P1P. The bottom line is that Rochester can achieve acceptable crime forecast accuracy with smaller geographic areas than can Pittsburgh.

6.2 Decision Rule Forecast Performance

We turn attention now to results for the decision rule forecast criterion. An example of a decision rule is as follows:

Decision Rule for Forecasted Large P1V Increases for Pittsburgh Census Tracts:

If the forecasted change in P1V for a census tract is large (an increase greater than or equal to 2 or a decrease greater than or equal to 2), then issue an exception report on that tract for the coming month for possible further analysis and action.

P1V crimes at the census tract level are infrequent, hence the low cut point value of 2 in these rules. Our design of cut points for large changes attempts to place 20% of the actual census tract-month observations in the tails of the crime change distribution (10% of the top increases and 10% of the top decreases). We also include low and middle change categories, which come into play for evaluation below. The low change has cut points to capture the middle 50% of the actual crime change distribution and for this case is a forecasted change between -0.499 to 0.499, or no change after rounding. For other crimes and geographies low change cut points are higher numbers. The middle change

categories are the two 15% intervals between the low change and two large change tails of the distribution. Below in the analysis, we give credit to the decision rule for catching medium changes of the intended kind of change (increase or decrease) even though the rule is designed to catch large changes. Enforcement or prevention efforts in such cases are not entirely wasted, because there is still a sizable crime change in the predicted direction.

Our experiments included the exponential smoothing methods EP, ED, EM, and HD in the comparisons, along with the leading indicator models. We chose these smoothing models because EP is the best overall in forecast MAPE comparisons. The others are among those that have the most capacity for yielding large change forecasts; for example, HD includes a trend term and has seasonality estimated by district. Such a seasonality estimate yields more variation in seasonal factors than that of the city-wide method as in EP. Also EM uses the multivariate seasonality model which can vary seasonality by neighborhood type and also allows more range in seasonal factors than the city-wide seasonality estimates.

The models that we expect will perform the best, however, for forecasting large changes in crime levels are the leading indicator models, estimated by ordinary least squares regression in linear form and neural networks in nonlinear form. We test three versions of the regression models for P1P and P1V: 1) L1 has a single month's lag of the leading indicator crimes (within a district and summed for contiguous districts for the spatial lags), 2) L4 has 1, 2, 3, and 4 month lags of the same variables, and 3) L12 has 1, 2, ..., 12 month lags. Of course, all of these lagged variables have estimated coefficients

from historical data that translate their impact into dependent variable values. These models have several advantages for estimating *extreme values in small geographic areas*:

- The many lagged independent variables have data that vary for each district of a geography, thus tailoring models for local conditions in detailed and rich ways. These variables can change radically from one month to the next, permitting large changes in forecasted values from month to month. The smoothing models only have at most two factors that can vary by district, time trend slope and seasonality, and they must change smoothly and predictably.
- A specific application of the previous point is that the lagged models can harness large changes in leading indicators at the end of a time series to forecast a large change in the dependent variable crime. That is a major impetus for developing these models. The smaller the district size the more large changes expected (step jumps, turning points, etc.) in the leading indicator time series.
- The lagged models provide a crude approximation of seasonality estimation, based on individual values of independent variables that can vary quickly. Seasonality roughly follows a sinusoidal pattern over the 12 months of a year, so L1 can capture last month's seasonal adjustment which is still relevant this month

Furthermore, the decision rule forecast criterion relaxes demands on forecast methods. Instead of being judged on point accuracy (each forecast is compared to its corresponding actual crime count), forecast methods are judged on interval accuracy (the forecasted change is in the high range, is the actual change also in the high range?). This

is all to say that the leading indicator, lagged models should do well in small geographic areas for large changes, and better than the smoothing models which have less capacity to produce quickly changing forecasts.

Before proceeding to results we need to make a note about the implementation of the neural network method. Application of neural networks was not included in the scope or budget of this grant. We nevertheless used it on an experimental basis with our own research-based computer code, as programmed and run by Andreas Olligschlaeger [Olligschlaeger 1997a, 1997b]. The corresponding results, designated by NN in the tables that follow, have two limitations: 1) the neural networks were only presented with lags 1 through 4 of the leading indicators whereas the ordinary least squares used lags 1 through 12 in various models, and 2) the neural network architectures (model specification) were not optimized or objectively determined but rather was set through informal trial and error. Hence, we believe that neural network results could be improved with a more systematic implementation in future work.

While more detailed explanations and results follow in the discussion of Tables 14 through 21, there are several immediate conclusions from summary Table 13. For this table, we chose the best method base on the number of positives and positive rates; that is, on the total number of times the decision rule correctly identified high crime changes and the percentage of total actual high change cases forecasted by the decision rule.

Observations on the results in Table 13 include:

- Because we designed our decision rules to place roughly 10% of observations in each of the tails of actual crime change distributions, using random numbers to fire the decision rule by chance alone would yield on average a 10% positive rate.

Table 13.
Summary of Decision Rule Contingency Table Experiments.

Change Type	Crime	Geo- graphy	City	Best Method	Chance Positive Rate	Positive Rate	Monthly Cases	Monthly Positives	Monthly Medium Positives	Monthly Negatives
Increase	P1V	Tracts	Pgh	NN	10%	37%	20	7	5	8
Increase	P1V	Tracts	Roch	NN	9%	23%	5	2	1	2
Increase	P1V	Beats	Pgh	NN	10%	48%	7	2	2	3
Increase	P1V	Beats	Roch	NN	11%	38%	5	2	2	1
Increase	P1P	Tracts	Pgh	L12	9%	30%	18	4	4	10
Increase	P1P	Tracts	Roch	L12	11%	28%	10	2	3	5
Increase	P1P	Beats	Pgh	NN	10%	33%	6	1	2	3
Increase	P1P	Beats	Roch	L1	7%	28%	12	2	4	6
Decrease	P1V	Tracts	Pgh	L12	11%	55%	15	11	2	2
Decrease	P1V	Tracts	Roch	L12	9%	47%	6	4	1	1
Decrease	P1V	Beats	Pgh	L12	12%	51%	4	2	1	1
Decrease	P1V	Beats	Roch	L1	12%	40%	3	2	1	0
Decrease	P1P	Tracts	Pgh	L12	10%	35%	16	7	3	6
Decrease	P1P	Tracts	Roch	L1	9%	43%	10	4	2	4
Decrease	P1P	Beats	Pgh	L12	10%	47%	7	2	2	3
Decrease	P1P	Beats	Roch	L12	10%	48%	3	2	1	0

The Chance Positive Rate in Table 13 is the percentage of actual crime changes, $A(t+1)-A(t)$, in the appropriate tail. The Positive Rate has a maximum of 55% for the 12 lag regression model and P1V in Pittsburgh versus a chance positive rate of 11%. The minimum is 23% for the neural network and P1V in Rochester Tracts versus chance positive rate of 9%. These are good results for the leading indicator model.

- While the smoothing models were best for the forecast MAPE, these methods are never best for the experiments conducted for the decision rule criterion. The lagged leading indicator models are best here. They were the worst for the forecast MAPE. The performances are completely reversed for these two forecast methods and error measures.

- The more important kind of crime changes are increases. It is in this case that crime prevention and enforcement interventions are needed. Here the neural network models are overall best, in 5 out of 8 cases. We have not seen any other models capable of forecasting PIV for small sized districts. Moreover, the neural network is best for all 4 PIV experiments. Note that as seen in Appendix B, the PIV leading indicator model is the better in terms of fit, compared to P1P
- The results for forecasting crime decreases are better than those for crime increases. The average positive rate for the former is 46% while for the latter is 33%. As explained in Appendix B, there is a bias in crime data that makes it easy to forecast decreases: high outliers are large increases that are impossible to forecast but predictably are immediately followed by large decreases. Forecast models do not adapt much to the outliers and hence continue to forecast at normal crime levels, to which the actual crime level returns. Hence high outliers lead to poor increase forecast performance and good decrease performance. Low outliers are rare in crime time series, so the opposite effect does not occur often.
- Included in Table 13 is an estimate of monthly workloads for crime analysts; that is, drilling down into details and doing micro-level crime analysis to diagnose the exception reports generated by the decision rules. This workload is in the Monthly Exception Reports column and is the number of car beats or tracts to be so analyzed on average each month. This number ranges from 3 to 20 districts (whereas the total number of districts ranges from a low of 38 car beats for Rochester to a high of 175 tracts for Pittsburgh).

- This work load pays off by forecasting an average number of true large change cases (Monthly Positives) and true medium change cases (Monthly Medium Positives), but fails by falsely forecasting true low changes as large changes (Monthly Adjusted Negatives). Much of police work is on following up on good leads that do not pan out. Crime forecasting and the decision rule criterion fall into that category. On average, the workload for each crime analyzed by tract generates 12 exception reports per month, with a breakdown to 5 positives, 3 medium change positives, and 4 adjusted false positives (low changes or changes in the wrong direction). By car beats the workload per crime type is 6 exception reports per month, with 2 positives, 2 medium change positives, and 2 adjusted false positives.

Tables 14 through 21, while numerous, have a streamlined presentation over those included in our previous grant. Here we have only one table per crime type and geography, whereas before we had three. Table 14 is for P1V and census tracts in Pittsburgh. P1V has relatively low levels and especially for areas as small as census tracts (there are 175 tracts in Pittsburgh). We didn't report on tracts for the forecast MAPE assessments of the previous section because this measure is very high in this case. Definitions of columns and examples for Table 14 (through Table 21) follow:

- A *Positive* is forecasted increase or decrease that satisfies this rule for which the actual change (learned after the following month passes in practice) is as predicted, an increase or decrease greater than or equal to 2. For neural networks

Table 14
P1V Forecast Validation Results for Pittsburgh Census Tracts:
Change of 1 or 2 or More Crimes One Month Ahead Out of 14,525 Forecasts

Increases:

Actual number cases with 2 or more crimes increase: 1,603

Method	No. 2 or More Increase Forecasts	No. 2 or More Increase Positives	2 or More Increase Positive Rate	2 or More Increase False Positive Rate	No. 1 Increases Caught	Adjusted False Positive Rate
EP	678	337	21.0%	50.0%	170	25.2%
ED	1,452	458	28.6%	68.5%	346	44.6%
HD	1,722	421	26.3%	75.6%	377	53.7%
NN	1,653	596	37.2%	63.9%	433	37.7%
L1	988	353	22.0%	64.3%	271	36.8%
L4	1,052	402	25.1%	61.8%	278	35.4%
L12	1,142	419	26.1%	63.3%	278	39.0%

Decreases:

Actual number of cases with 2 or more crimes decrease: 1,610

Method	No. 2 or More Decrease Forecasts	No. 2 or More Decrease Positives	2 or More Decrease Positive Rate	2 or More Decrease False Positive Rate	No. 1 Decreases Caught	Adjusted False Positive Rate
EP	953	738	45.8%	22.6%	107	11.3%
ED	950	678	42.1%	28.6%	141	13.8%
HD	903	617	38.3%	31.7%	139	16.3%
NN	828	661	41.1%	20.2%	79	10.6%
L1	1,218	828	51.4%	32.0%	180	17.2%
L4	1,238	878	54.5%	29.1%	171	15.3%
L12	1,294	884	54.9%	31.7%	201	16.2%

Table 15
P1P Forecast Validation Results for Pittsburgh Census Tracts:
Change of 3 or 6 or More Crimes One Month Ahead Out of 14,700 Forecasts

Increases:

Actual number cases with 6 or more crimes increase: 1,255

Method	No. 6 or More Increase Forecasts	No. 6 or More Increase Positives	6 or More Increase Positive Rate	6 or More Increase False Positive Rate	No. 3 - 5 Increases Caught	Adjusted False Positive Rate
EP	475	219	17.5%	53.9%	116	29.5%
ED	849	295	23.5%	65.3%	214	40.0%
HD	888	247	19.7%	72.2%	199	49.8%
NN	420	199	15.9%	52.6%	112	26.0%
L1	1,820	351	28.0%	80.7%	411	58.1%
L4	1,586	366	29.2%	76.9%	371	53.5%
L12	1,524	371	29.6%	75.7%	361	52.0%

Decreases:

Actual number of cases with 6 or more crimes decrease: 1,610

Method	No. 6 or More Decrease Forecasts	No. 6 or More Decrease Positives	6 or More Decrease Positive Rate	6 or More Decrease False Positive Rate	No. 3-5 Decreases Caught	Adjusted False Positive Rate
EP	610	407	25.3%	33.3%	101	16.7%
ED	688	411	25.5%	40.3%	128	21.7%
HD	693	383	23.8%	44.7%	145	23.8%
NN	608	410	25.5%	32.6%	93	17.3%
L1	1,294	524	32.5%	59.5%	246	40.5%
L4	1,280	545	33.9%	57.4%	258	37.3%
L12	1,306	565	35.1%	56.7%	280	35.3%

Table 16
Part 1 Violent Crime Forecast Validation Results for Pittsburgh Car Beats:
Change of 2 to 3 or 4 or More Crimes One Month Ahead out of 2,982 Forecasts

Increases:

Actual number cases with 4 or more crimes increase: 338						
Method	No. 4 or More Increase Forecasts	No. 4 or More Increase Positives	4 or More Increase Positive Rate	4 or More Increase False Positive Rate	No. 2, 3 Increases Caught	Adjusted False Positive Rate
EP	119	59	17.5%	50.4%	34	21.8%
ED	239	85	25.1%	64.4%	61	38.9%
EM	155	70	20.7%	54.8%	43	27.1%
HD	282	83	24.6%	70.6%	64	47.9%
NN	571	163	48.2%	71.5%	154	44.5%
L1	224	69	20.4%	69.2%	61	42.0%
L4	248	77	22.8%	69.0%	61	44.4%
L12	380	106	31.4%	72.1%	96	46.8%

Decreases:

Actual number of cases with 4 or more crimes decrease: 348						
Method	No. 4 or More Decrease Forecasts	No. 4 or More Decrease Positives	4 or More Decrease Positive Rate	4 or More Decrease False Positive Rate	No. 2, 3 Decreases Caught	Adjusted False Positive Rate
EP	159	124	35.6%	22.0%	22	8.2%
ED	165	124	35.6%	24.8%	25	9.7%
EM	175	131	37.6%	25.1%	26	10.3%
HD	160	111	31.9%	30.6%	23	16.3%
NN	121	87	25.0%	28.1%	16	14.9%
L1	274	156	44.8%	43.1%	54	23.4%
L4	296	162	46.6%	45.3%	68	22.3%
L12	322	177	50.9%	45.0%	63	25.5%

Table 17
P1P Forecast Validation Results for Pittsburgh Car Beats:
Change of 4 or 14 or More Crimes One Month Ahead Out of 3,528 Forecasts

Increases:

Actual number cases with 14 or more crimes increase: 346

Method	No. 14 or More Increase Forecasts	No. 14 or More Increase Positives	14 or More Increase Positive Rate	14 or More Increase False Positive Rate	No. 4-13 Increases Caught	Adjusted False Positive Rate
EP	139	64	18.5%	54.0%	45	21.6%
ED	206	66	19.1%	68.0%	67	35.4%
EM	179	65	18.8%	63.7%	60	30.2%
HD	204	63	18.2%	69.1%	65	37.3%
NN	545	114	32.9%	79.1%	177	46.6%
L1	612	77	22.3%	87.4%	193	55.9%
L4	582	98	28.3%	83.2%	193	50.0%
L12	675	104	30.1%	84.6%	215	52.7%

Decreases:

Actual number of cases with 14 or more crimes decrease: 348

Method	No. 14 or More Decrease Forecasts	No. 14 or More Decrease Positives	14 or More Decrease Positive Rate	14 or More Decrease False Positive Rate	No. 4-13 Decreases Caught	Adjusted False Positive Rate
EP	128	84	24.1%	34.4%	23	16.4%
ED	151	92	26.4%	39.1%	29	19.9%
EM	147	93	26.7%	36.7%	28	17.7%
HD	174	91	26.1%	47.7%	39	25.3%
NN	117	61	17.5%	47.9%	25	26.5%
L1	484	145	41.7%	70.0%	122	44.8%
L4	546	163	46.8%	70.1%	164	40.1%
L12	578	164	47.1%	71.6%	174	41.5%

Table 18
Part 1 Violent Crime Forecast Validation Results for Rochester Tracts:
Change of 1 to 2 or 3 More Crimes One Month Ahead Out of 6,462 Forecasts

Increases:

Number cases with 3 or more crimes increase: 574

Method	No. 3 or More Increase Forecasts	No. 3 or More Increase Positives	3 or More Increase Positive Rate	3 or More Increase False Positive Rate	No. 1 to 2 Increases Caught	Adjusted False Positive Rate
EP	138	58	10.1%	58.0%	26	39.1%
ED	490	121	21.1%	75.3%	81	58.8%
HD	591	117	20.4%	80.2%	89	65.1%
Neural Network	393	130	22.6%	66.9%	89	44.3%
Regression Lag 1	234	75	13.1%	67.9%	50	46.6%
Regression Lag 4	220	85	14.8%	61.4%	50	38.6%
Regression Lag12	229	91	15.9%	60.3%	51	38.0%

Decreases:

Number of cases with 3 or more crimes decrease: 564

Method	No. 3 or More Decrease Forecasts	No. 3 or More Decrease Positives	3 or More Decrease Positive Rate	3 or More Decrease False Positive Rate	No. 1 to 2 Decreases Caught	Adjusted False Positive Rate
EP	253	183	32.4%	27.7%	38	12.6%
ED	270	170	30.1%	37.0%	44	20.7%
HD	264	160	28.4%	39.4%	40	24.2%
Neural Network	268	186	33.0%	30.6%	34	17.9%
Regression Lag 1	403	250	44.3%	38.0%	67	21.3%
Regression Lag 4	386	246	43.6%	36.3%	63	19.9%
Regression Lag12	429	265	47.0%	38.2%	70	21.9%

Table 19
P1P Forecast Validation Results for Rochester Tracts:
Change of 4 to 8 or 9 More Crimes One Month Ahead Out of 2,698 Forecasts

Increases:

Number cases with 9 or more crimes increase: 624

Method	No. 9 or More Increase Forecasts	No. 9 or More Increase Positives	9 or More Increase Positive Rate	9 or More Increase False Positive Rate	No. 4 to 8 Increases Caught	Adjusted False Positive Rate
EP	282	124	19.9%	56.0%	81	27.3%
ED	427	163	26.1%	61.8%	118	34.2%
HD	380	137	22.0%	63.9%	102	37.1%
EM	N/A	N/A			N/A	
Neural Network	N/A	N/A			N/A	
Regression Lag 1	878	174	27.9%	80.2%	288	47.4%
Regression Lag 4	721	169	27.1%	76.6%	246	42.4%
Regression Lag12	704	174	27.9%	75.3%	235	41.9%

Decreases:

Number of cases with 9 or more crimes decrease: 601

Method	No. 9 or More Decrease Forecasts	No. 9 or More Decrease Positives	9 or More Decrease Positive Rate	9 or More Decrease False Positive Rate	No. 4 to 8 Decreases Caught	Adjusted False Positive Rate
EP	264	172	28.6%	34.8%	60	12.1%
ED	302	180	30.0%	40.4%	76	15.2%
HD	328	175	29.1%	46.6%	88	19.8%
EM	N/A	N/A			N/A	
Neural Network	N/A	N/A			N/A	
Regression Lag 1	688	259	43.1%	62.4%	163	38.7%
Regression Lag 4	583	240	39.9%	58.8%	141	34.6%
Regression Lag12	564	255	42.4%	54.8%	143	29.4%

Table 20
P1V Forecast Validation Results for Rochester Beats:
Change of 1 to 3 or 4 More Crimes One Month Ahead Out of 2,698 Forecasts

Increases:

Number cases with 4 or more crimes increase: 295

Method	No. 4 or More Increase Forecasts	No. 4 or More Increase Positives	4 or More Increase Positive Rate	4 or More Increase False Positive Rate	No. 2 to 3 Increases Caught	Adjusted False Positive Rate
EP	121	56	19.0%	53.7%	27	31.4%
ED	233	79	26.8%	66.1%	49	45.1%
HD	232	62	21.0%	73.3%	42	55.2%
EM	167	70	23.7%	58.1%	41	33.5%
Neural Network	360	112	38.0%	68.9%	116	36.7%
Regression Lag 1	212	76	25.8%	64.2%	68	32.1%
Regression Lag 4	209	72	24.4%	65.6%	72	31.1%
Regression Lag12	241	80	27.1%	66.8%	80	33.6%

Decreases:

Number of cases with 4 or more crimes decrease: 294

Method	No. 4 or More Decrease Forecasts	No. 4 or More Decrease Positives	4 or More Decrease Positive Rate	4 or More Decrease False Positive Rate	No. 2 to 3 Decreases Caught	Adjusted False Positive Rate
EP	123	93	31.6%	24.4%	20	8.1%
ED	152	95	32.3%	37.5%	37	13.2%
HD	159	101	34.4%	36.5%	39	11.9%
EM	137	98	33.3%	28.5%	26	9.5%
Neural Network	205	113	38.4%	44.9%	48	21.5%
Regression Lag 1	190	117	39.8%	38.4%	40	17.4%
Regression Lag 4	178	115	39.1%	35.4%	35	15.7%
Regression Lag12	200	115	39.1%	42.5%	47	19.0%

Table 21
P1P Crime Forecast Validation Results for Rochester Beats:
Change of 1 to 3 or 4 More Crimes One Month Ahead Out of 2,698 Forecasts

Increases:

Number cases with 4 or more crimes increase: 237

Method	No. 4 or More Increase Forecasts	No. 4 or More Increase Positives	4 or More Increase Positive Rate	4 or More Increase False Positive Rate	No. 2 to 3 Increases Caught	Adjusted False Positive Rate
EP	109	42	17.7%	61.5%	46	19.3%
ED	164	54	22.8%	67.1%	62	29.3%
HD	144	46	19.4%	68.1%	53	31.3%
EM	139	48	20.3%	65.5%	59	23.0%
Neural Network	N/A	N/A			N/A	
Regression Lag 1	429	66	27.8%	84.6%	164	46.4%
Regression Lag 4	354	63	26.6%	82.2%	145	41.2%
Regression Lag12	393	72	30.4%	81.7%	159	41.2%

Decreases:

Number of cases with 4 or more crimes decrease: 237

Method	No. 4 or More Decrease Forecasts	No. 4 or More Decrease Positives	4 or More Decrease Positive Rate	4 or More Decrease False Positive Rate	No. 2 to 3 Decreases Caught	Adjusted False Positive Rate
EP	112	79	33.3%	29.5%	25	7.1%
ED	131	80	33.8%	38.9%	34	13.0%
HD	140	75	31.6%	46.4%	41	17.1%
EM	116	77	32.5%	33.6%	30	7.8%
Neural Network	N/A	N/A			N/A	
Regression Lag 1	261	111	46.8%	57.5%	65	32.6%
Regression Lag 4	236	108	45.6%	54.2%	65	26.7%
Regression Lag12	243	113	47.7%	53.5%	67	25.9%

(NN), the best method in the top half of Table 13 for forecasted increases, this is 596.

- The *Positive Rate* for a set of forecasted changes is the 100 times number of positives divided by the total number of actual positives. For NN and increases this is $100 \times 596/1,603 = 37\%$. This is quite good for this case.
- A *Negative* is a forecasted change that satisfies the decision rule but has an actual forecasted change that is not a large increase for increases or large decrease for decreases. The number of negatives for NN and increases is calculated in table 13 as the Number of 2 or More Increase Forecasts – Positives = $1,653 - 596 = 1,057$. The *False Negative Rate* is 100 times the number of negatives divided by the total number of forecasted large changes. For NN and increases this is $100 \times (1,653-596)/1,653 = 63.9\%$. This is too high.
- An *Adjusted Negative* gives credit for identifying medium-sized crime changes, in this case being defined to be an increase of 1 or decrease of 1. We reclassify such cases as positives. For the case of the NN and increases in Table 13, this is number of 2 or more increase forecasts – positives – no. of 1 increases caught = $1,653 - 596 - 433 = 624$.
- The *Adjusted False Negative Rate* and is 100 times the Number of Adjusted Negatives divided by the total number of forecasted large changes. For NN and increases this is $100 \times 624/1,653 = 37.7\%$

Highlighted in gray shading in Tables 14 through 21 are the best methods for each criterion of the decision rule forecast performance. For increases in Table 14, we see that

the neural network is by far the best method for identifying the number of positives (569), the positive rate (37.0%), and number of 1 increases caught by the decision rule (433). Simple exponential smoothing with city-wide pooling for seasonality (EP) has the best false positive rate (50%) and the leading indicator model with 4 time lags estimated by OLS regression (L4) has the best adjusted false positive rate (35%). Overall NN is clearly the best, with its far superior positive performance and adjusted false positive rate of 37.7% near that of L4. L12 is the best method for large decreases in Table 14. Its number of positives and positive rate is only slightly better than that of L1 and L4, but much better than NN or the smoothing models.

There are many additional specific statements that can be made about the remaining Tables 15 through 21. Rather than making statements table by table, here we make note of tendencies in all of these tables:

- If NN is the best, it generally has a good deal larger positive rate than the second best. If a lag model is best, the rest of the lag models generally have similar but smaller positive rates, but NN and the exponential smoothing models have much smaller positive rates.
- Our NN model was designed to do well making large forecasted values. We see the results in the tables that NN thus does better for large increases than large decreases.
- The D seasonality (with seasonality estimated separately for each district) is generally the best for smoothing models. It has the largest ranges in seasonality factors, enabling it to make the most extreme forecasts of the smoothing models.

- EP often has the lowest false negative rate, but it also the worst positive rate by far. It simply does not produce extreme forecast values because its seasonal factors are averaged across entire cities.

7. Recommendations

This research has reached some clear and definitive results on the potential of crime forecasting for support of short-term decision making by police. We have recommendations on how to conceptualize crime analysis and crime forecasting's role in it, how to organize and process data for time series forecasting, how to make the best forecasts for use as counterfactuals to evaluate recent police performance, and how to do the same for support of proactive tactical deployment of police. The results of experiments are definitive, with large and consistent differences in the performance of alternative forecast models.

7.1 Build a Spatial Data Warehouse for Crime Forecasting

In order to forecast crime on a monthly basis, an information system needs to be built and maintained. Crime analysts already address match offense and CAD reports to produce pin maps and support micro-level crime analysis. Less common is further processing of those data to yield aggregate crime counts by geographic district and time interval. A system that spatially enables and aggregates data is known as a spatial data warehouse. Below are our recommendations for building such a system.

Decision Framework:

- Conceptualize police decision making and crime analysis into macro, meso, and micro levels.

- Incorporate crime forecasts into CompStat meetings to support evaluation of the past month's performance and to plan tactical resource deployment for the coming month.

Geographies:

- Adopt several administrative and statistical geographies for support of macro and meso level crime analysis including precincts, car beats, census tracts, and square grid cells.
- Build car beats and precincts as aggregations of census tracts so that the major geographies are coterminous.
- If a jurisdiction has sparsely populated car beats, consider aggregating car beats to large statistical areas, within and smaller than precincts for evaluation purposes.

Spatial Data Warehouse:

- Address match and overlay crime offense report and CAD data to yield aggregated monthly crime time series data for each geography.
- Implement procedures to append new data on a monthly basis.
- Include monthly crime counts for each individual part 1 crime and at least part 2 crimes and CAD calls that are leading indicators of part 1 crimes.
- Process leading indicator crimes to produce time lags, from 1 up to 12 months.
- Build contiguity matrices for each geography (e.g., queens or rooks case with 1 spatial lag) and use them to tabulate spatial lags of leading indicator crimes: sum

up the crime counts for each neighbor of a district and store it as a spatial lag.

Then process to produce space and time lags of 1 and up to 12 months.

7.2 Implement Crime Forecasting Methods

Crime forecasting is integrally linked to crime mapping. Crime forecasts are displayed as choropleth maps providing the means to scan an entire jurisdiction to identify future problem areas. Such maps then lead to geographic drill-down for interactive, micro-level crime analysis such as hot spot identification, geographic profiling, and so forth. Following are specific recommendations for making and using crime forecasts in policing.

Counterfactual Forecasts:

- Implement exponential smoothing, both simple and Holt two-parameter smoothing. Optimize smoothing parameters using one-step-ahead forecast errors to minimize mean square error before every forecast. Use simple smoothing if there are no recent strong time trends in time series plots. Otherwise use Holt. Use a rolling 5 year window of data, dropping the oldest data point and adding a new one every month.
- Deseasonalize crime time series using multiplicative classical decomposition or the X-12-ARIMA method. Aggregate the crime series to the jurisdiction (city) level and estimate seasonality from these data. Then apply smoothing and forecast one month ahead. Finally, reseasonalize the forecast with the appropriate seasonal factor. Re-estimate seasonal factors once per year.

- Compute and store forecast errors for analysis. Evaluate forecast performance using the forecast MAPE criterion.
- Choose a cutoff forecast MAPE to define acceptable forecast errors; for example, 15%, 20%, or 25% MAPE.

Tactical Deployment Forecasts:

- Implement multivariate leading indicator models using 12 time and time/space lags at the fine-grained census tract or grid cell levels using a commercial neural network package. Forecast aggregates for part 1 property and violent crimes. Consider forecasting the large volume, individual part 1 crimes such as larceny, burglary, robbery, and aggravated assaults. Forecast large increases and large decreases in crime, using the measure $\Delta(t+1) = F(t+1) - A(t)$ where F is the forecast for next month and A is the actual from last month.
- Choose cut points that define large, medium, and small crime increases that target desired percentages of actual crime changes. For example, choose a cut point that yields 10% of increases in the large category, a medium increase cut point that yields 15% of increases up to the large category cut point, etc.
- When $\Delta(t+1)$ exceeds the large increase or decrease cut point, issue an exception report for possible micro-level crime analysis of the flagged districts.

Build a Crime Early Warning System

- Add maps for crime forecasts to crime mapping systems that display forecasted changes and levels.

- Add threshold scales so that users can drill down to recent point data on the crime of interest and its leading indicators, is it has any.

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Appendix A

Multivariate Estimation of Crime Seasonality: An Extension to Classical Decomposition¹

This appendix provides the approach and model for multivariate estimation of crime seasonality as a function of neighborhood characteristics, including population demographics and land uses. We believed, at the start of our research on this topic, that this approach would yield the most accurate crime forecasts. Seasonality accounts for large variations in crime levels from month to month and varies by neighborhood type. The problem with existing methods of estimating seasonality is that there were no sophisticated means of pooling data in order to provide the reliability needed for accurate seasonal factors. Our multivariate extension of classical decomposition uses all of a city's panel data simultaneously to estimate seasonality. As a result it uses data from different parts of a city for the same kind of neighborhood, pooled, to estimate seasonal effects. The model produces seasonality tuned for a neighborhood type while using as much data as possible for estimates.

The end result has not lived up to expectations. The resulting forecasts are at best the same in accuracy as those from simply pooling city-wide data and applying classical decomposition. Our implementation of the model in this appendix differs in some details from city to city and geography to geography; nevertheless, this appendix accurately documents the approach.

¹ This appendix appears as Cohen, J., C.K. Durso, and W.L. Gorr, "Estimation of Crime Seasonality: A Cross-Sectional Extension to Time Series Classical Decomposition," Heinz School Working paper 2003-18, August 2003.

A.1 Introduction

Researchers have studied the seasonality of crime for more than 100 years with sometimes-contradictory results (Block, 1984; Baumer and Wright, 1996). Despite variation in the findings of this literature, researchers often point out two conclusions; namely, that property crimes peak in the fall and winter and violent crimes peak in the summer months (Baumer and Wright, 1996; Gorr et al., 2001). While these conclusions likely stand in many settings, there is a serious shortcoming in this literature because studies that use large spatial units of aggregation at the city, regional, and national levels dominate the literature (Farrell and Pease, 1994; Feldman and Jarmon, 1979). Research at such scales can mask variation at smaller areas (Sherman et al., 1989). For example, seasonality could vary across neighborhoods of a city but examining the seasonality at the citywide level would mask this variation. Suppose larcenies show no increase during the holiday season for the entire city, but there is a large increase in one part of the city while the rest of the city experiences a moderate decline in larcenies. These two opposing sub-patterns cancel each other out at the city level. While the part of the city with the large seasonal increase is a potential target for police interventions during the holidays, its seasonal peak would be missed. This is exactly the case that we find in Pittsburgh, Pennsylvania for several crime types, including larceny as we show below.

With the widespread use of geographic information systems (GIS) in crime mapping and increased attention given by criminologists to the role of places in crime and the criminology of place (Eck and Weisburd, 1995; Weisburd, 1997; Taylor, 1998; Sherman, 1995), studies such as those on topics like hot spots (Sherman et al., 1989; Sherman 1995; Weisburd et al., 1993; Braga, 2001), are using ever-smaller spatial units

of analysis. We continue this trend by attempting to model crime seasonality at small-scales. In order to determine the extent to which seasonality varies across a city, this study develops multivariate models of crime seasonality for several crime types within the city of Pittsburgh, Pennsylvania, from 1990 to 1998.

There are many motivations for undertaking this research. Among the most important are the practical implications that a sub-city model of crime seasonality has for policing. First, Lebeau and Langworthy (1986) indicated more than a decade ago that police administrators were primarily interested in the “daily and seasonal fluctuations of calls-for-service” for making personnel decisions. In addition, good estimates of seasonality are critical for evaluating the impacts of police interventions. We discuss each of these needs in turn next.

A long-term horizon police personnel decision is the number of police to assign to each precinct to meet response time standards for high priority calls for service. Many planning models require estimates of both average and peak seasonal demand. In the middle term are decisions such as when to schedule vacations and training (during low seasonal demand periods). In the short term are tactical decisions on targeted patrol and special interventions aimed to impact hot spots or serial criminals.

There are three major time series components that can impact such decisions: 1) time trend or the steady increase or decrease of crime from month to month over a sustained period of months or years, 2) an innovation or shock such as the start of a neighborhood gang war or release of a serial criminal from jail, and 3) seasonality. For short-term tactical allocation of police or targeting patrol, seasonality has the most reliable information on potential large changes in crime. Time trends generally consist of

a series of small, relatively steady changes that accumulate. Innovations or shocks are somewhat rare but can produce the largest crime increases. Intelligence information or leading indicator forecast models are needed for short-term forecasting of innovations. Seasonality, as revealed by our models developed in this paper, can account for 15 percent to nearly as much 50 percent increases in crime in one month faithfully every year. To find such increases, however, we show that crime analysts must estimate seasonality on small geographic scales and then map next month's seasonality for tactical support.

A model of small-scale crime seasonality would not only allow police to make more effective human resource decisions, but also to better design, implement, and evaluate neighborhood-level intervention activities. A hypothetical example, motivated by our results below, is useful. Suppose that the crime analysis unit in a certain city estimates and tracks seasonality at the neighborhood level, producing thematic maps of neighborhood seasonality, which display next month's forecasted crime which is dominated by seasonality. Furthermore, in September suppose the map of October seasonality predicts that a certain neighborhood of the city has a large October increase of 12 burglaries above the mean. Based on this, the police department sends an alert to persons living in the neighborhood to close and lock their garages, windows, and doors during that month. Following the end of October, the crime statistics reveal that the October spike in burglaries was only four above the mean, thus providing evidence that the intervention was successful. In contrast, just examining month-to-month variations in burglary data, without considering seasonality, would indicate an increase for October, signaling a failure of the intervention, when in fact there was a relative decrease in

seasonality. This simple hypothetical example suggests that a reliable model of sub-city seasonality would have clear benefits for policing and crime prevention.

Along these same lines, recent crime forecasting research offers further motivation for this study. Gorr et al. (2001) suggest that improved estimates of sub-city crime seasonality could improve the accuracy of one-month-ahead crime forecasts. In their paper, Gorr and colleagues succeeded in using simple one-month-ahead rolling horizon univariate forecasting models to improve forecast accuracy by 20 to 40 percent over common police practices.² Their best forecasts, however, used city-wide estimates of seasonality and, furthermore, they indicated that forecast accuracy might improve by using sub-city level estimates of seasonality.

The next section of this paper critically reviews the relevant crime seasonality literature. A description of our model, the data, and our methodology follows the literature review. A section on the estimation results and some conclusions end the paper.

A.2 Literature Review

The oldest theory on seasonality is the “temperature aggression hypothesis,” stating that weather increases violent crime by means of ambient temperature and anger arousal (Guerry 1833; Ferri 1882; Baron 1972; Rotton and Frey 1985; Anderson 1987, 1989; Cohn, 2000; Baumer and Wright, 1996; Feldman and Jarmon, 1979; LeBeau and Langworthy, 1986; DeFronzo, 1984). Ambient temperature, humidity, and other weather variables, however, are not well suited for the purposes of explaining variation in sub-city

² Gorr and colleagues state that police commonly use crime data from the previous year alone to make their personnel allocation decisions.

seasonality because these measures do not vary over the space of a city. If the same weather has different effects on different people then the characteristics of the people and their neighborhood (i.e. local urban ecology) are the appropriate explanatory variables for small-scale crime seasonality.

The crime seasonality literature mostly fails to examine the phenomenon at small scales. A single study in the literature examines inter-neighborhood variation in the seasonality of assaults in Dallas (Harries et al., 1984). This study bases its conclusions on only eight months of data and therefore concentrates on exploratory analysis rather than modeling seasonality, attributing inter-neighborhood variation in seasonality to the differential affects of weather on the populations of different neighborhoods with varying socioeconomic status.³

Another area of theory building, predicated on a needs-based view of property crime suggests that seasonal unemployment and increased living expenses influence levels of criminal activity at different times of year (Falk, 1952). Census data on income, educational attainment, and other economic characteristics of the population are available at small scales within cities to represent this view on crime seasonality.

Routine activity theory (Cohen and Felson 1979) holds that crime opportunities are concentrated in time and place, with spatial-temporal differences affecting the probability of convergence of three conditions: 1) motivated offenders, 2) suitable targets and 3) the absence of a capable guardian. Recently, this theory of crime has had much application and success. Many demographic, socioeconomic, and land use variables are available at the neighborhood level for representation of these conditions.

³ Harries et al., (1984) develop what they call an urban pathology index (UPI) to characterize the socio-economic status of Dallas neighborhoods.

We hypothesize that the varying ecological structures of small areas within a city are vital to understanding the variation in crime seasonality that exists within a city. The rhythms of life in such small areas or neighborhoods of a city might follow distinct patterns that fluctuate with the seasons. If the rhythms of neighborhood life determine the likelihood of crime, then they might also influence the seasonality of crime. There is a long tradition of using urban ecology to explain crime and other social phenomena (Shaw and McKay, 1969). For our purposes, the ecological structure of a place consists of local businesses, land uses, and the socioeconomic status and demographic characteristics of visitors and residents. We develop a corresponding model of crime seasonality starting with the next section of this paper.

A.3 Seasonality Model

This study uses principal component analysis, a method of data reduction closely related to factor analysis, to characterize the ecological structure of each spatial unit or place. Although used extensively in sociology (Heise, 1984; Marini et al., 1996) and other social sciences, factor analysis and principal component analysis originated in the field of psychology. Several latent factors result from the principal component analysis, and, in our case, describe the spatial units of analysis. We construct a factorial ecology (Janson, 1980) where we cluster similar spatial units into “reasonably homogeneous categories”. These categories (factors) help describe the characteristics of the spatial units and thereby describe their ecological structures. The scores for each of the spatial units on each of the factors provide a causal element in the model of seasonality.

Our model is analogous to classical decomposition, a common forecasting method for estimating seasonality (Makridakis et al., 1978). Like classical decomposition, we mechanically remove the temporal variation in our model. We extend the decomposition, however, by also mechanically removing or controlling for the spatial variation in the data. As a result, the variation accounted for by seasonality and random error is left and available for further modeling using causal variables, our factor scores, to explain seasonality.

The dependent variables in our models of seasonality for each crime type are the monthly crime counts. Recognizing that the spatial units in our analysis vary not only in their seasonality but also in their relative overall levels of crime, we add a dummy variable for each spatial unit. A time trend cubic (time, time², and time³) is also included in the model to account for the overall time trend present in the data. Furthermore, the spatial unit dummies are interacted with the time trend variables to allow each spatial unit to have a unique time trend. It is important to note that the portion of the model described to this point does not account for seasonality, but attempts to thoroughly remove or control for time and space variations.

A common additive linear model for seasonality uses dummy variables. The model is of the form $y_t = \sum_{i=1}^s \gamma_i D_{it} + \varepsilon_t$: where s is the number of seasons (in our case $s=12$ months), and the γ_i represent coefficients for the different seasons. The seasonal component of our model, and the focus of our analysis, includes eleven seasonal dummy variables each one indicating a month with an intercept term corresponding to the suppressed month. As mentioned, we use ecological factor scores to account for the variation in seasonality within a city. These enter the model as interactions with the

eleven monthly seasonal dummy variables and the factors that result from the principal components analysis. A summary of the model and its parts is as follows:

$Y = f(\text{Intercept, Place, Time, Place} \times \text{Time Interactions, Seasonality, Seasonality} \times \text{Factor Interactions})$ where:

<i>Place</i>	=	dummy variables for every place but one,
<i>Time</i>	=	time trend variables for time, time ² , and time ³ ,
<i>Place x Time Interactions</i>	=	interactions between the PLACE dummy variables and each of the time trend variables,
<i>Seasonality</i>	=	11 monthly dummy variables,
<i>Seasonality x Factor Interactions</i>	=	Monthly dummy variables interacted with the factors that result from the principal components analysis.

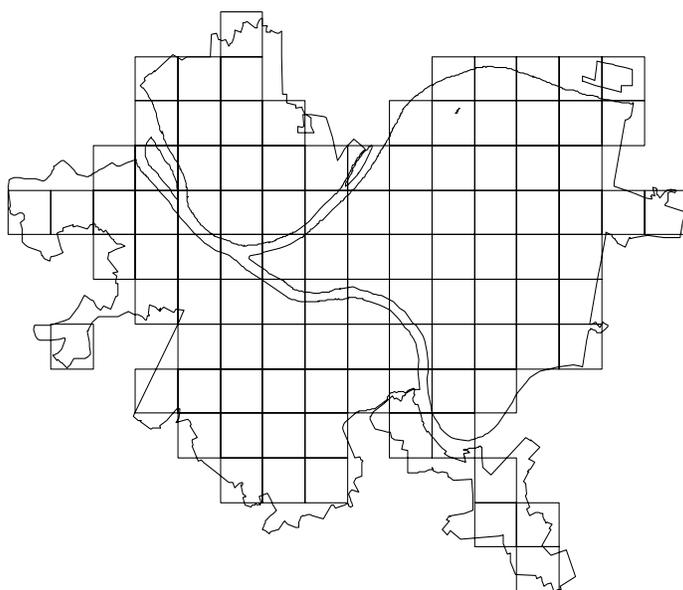
A.4 Data

Our spatial units of analysis consist of a grid system containing 103 square grid cells 4000 feet (or roughly 10 city blocks) to a side overlaid on a map of Pittsburgh, Pennsylvania (see Figure A1). These spatial units of analysis provide us with several useful features. Instead of neighborhoods or police precincts, which have varying shapes and sizes, our grid cells hold these features constant. This simplification makes grid cells ideal for visual interpretation. Furthermore, researchers can control grid cell size to match the scale of the phenomenon under study. In this case, the grid cells are large enough to offer sufficient monthly observations of crime to estimate our models, while they are also small enough for small-scale analysis and application. For example, Pittsburgh has 6 police precincts or districts and 43 car beats. Hence, our grid cells are generally half as small as the smallest police administrative area in Pittsburgh. Crime-mapping analysts can always overlay precinct or car beat boundaries on top of thematic maps made from the grid cells and easily relate both sets of boundaries. Furthermore,

they can drill down to individual crime points in areas of interest identified by the thematic maps.

Our crime data consist of nine years of data (1990 to 1998) for selected 911 computer-aided dispatch (CAD) calls and offense reports as provided by the Pittsburgh Bureau of Police.⁴ CAD data, because they represent citizen calls for police emergency services, represent citizen perceptions of crime. We use CAD data for shots fired and drug calls. Our analysis uses offense report data for robbery, larceny, motor vehicle theft, simple assault, and aggravated assault. We mapped the offense records and CAD calls by address matching using a geographic information system (GIS), which yielded points on a street map. Spatial aggregations of these points provided the monthly time series of crime counts for each grid cell.

Figure A1: Map of Pittsburgh with 4000 Foot Grid Cells as Spatial Units



⁴ See Sherman et al. (1989) for a clear and concise description of the limitations and strengths of using police call data. They indicate that data on calls for service are subject to both underreporting and overreporting.

In addition to the crime data, we utilized several data sources to represent the ecological characteristics of our grid cells. Demographic and socioeconomic characteristics of each grid cell are based on block group data from the 1990 U.S. Census apportioned to our grid cells.⁵ Street address data from the 1997 PhoneDisc™ CD provided counts of crime-prone business types located in the grid cells. We used the data from both the census and the counts of certain business types by grid cell as inputs in the principal component analysis. Our belief that the grid cells used in this study possess relatively constant ecological characteristics during the study period is the basis for using the census data and the 1997 PhoneDisc data, which do not change over the course of the study period. We believe our results are robust without including the changing characteristics over time, but our future work in this area should improve on the results of this study by using data that change over time.

Before discussing the methodology used in the estimation of our models, some descriptive information about Pittsburgh is worth mentioning. Pittsburgh is a medium-sized city located in southwestern Pennsylvania. The city's weather is temperate with four seasons. Pittsburgh is typical of post-industrial American central cities in the northeast and Midwest as it experienced steady population loss over the last fifty years. During the most recent decade (1990 to 2000), which includes the study period, Pittsburgh lost 9.5 percent of its population going from 369,879 to 334,563.

In sum, we have nine years of crime data with 12 observations for each year in each of 103 grid cells yielding 11,124 data points for each crime type. We adjusted the monthly data by the number of days in the month. Table A1 gives descriptive statistics

⁵ The block group census data were apportioned to grid cells using a weighting scheme based 2000 block population assigned to block centroids. This is a reasonably accurate method of estimating the grid cell variables.

for each crime type. It is important to note that the crime types with the highest mean monthly crime counts are larceny, motor vehicle theft, and simple assault.

A.5 Methodology

There are some common problems encountered in the estimation of time-series, cross-sectional data including serial correlation and heteroscedasticity, which can result in inconsistent estimation and standard error estimates that are biased low. Simply using ordinary least squares (OLS) to estimate the model, without correcting for these problems, leads to overly optimistic results from significance testing. The methodology we used for the estimation to correct for this problem, OLS with panel-corrected standard errors (PCSEs), was introduced by Beck and Katz (1995) in a study they did criticizing the Parks Method, a commonly used method for estimating time-series cross-sectional data. Our data includes 108 months (time periods) from 1990 to 1998 and 103 grid cells (cross-sections). Thus, our data fit the description of what Stimson (1985) calls “time-serially dominated time-series cross-sectional data,” which simply refers to the case

Table A1: Descriptive Statistics for Dependent Variables

(Number of observations = 11,124; Minimum = 0)

	Mean	Standard Deviation	75% Quartile
CAD Drugs	3.09	7.91	2.82
CAD Shots Fired	2.20	5.18	1.96
Motor Vehicle Theft	5.73	7.10	7.85
Robbery	1.48	2.74	1.96

Burglary	3.19	4.19	4.05
Larceny	5.58	8.19	7.09
Simple Assault	8.51	10.30	11.14
Aggravated Assault	0.81	1.54	1.01

where the number of times is greater than the number of cross-sections. Beck and Katz (1995) designed their estimation method for this time-serially dominated case; hence, we use it.

A.6 Results

This section begins with a discussion of the results from the principal components analysis and then moves on to a description of the results from the estimation of our models for seasonality. Rather than use all of the many demographic, socioeconomic, and land use variables from our data sets to describe the ecological structure of the grid cells, we used principal components analysis as a data reduction tool. This is a practical consideration for estimation of our seasonality model, because we intend to interact ecological variables with the seasonal dummies. It is much easier to estimate and interpret a model with five factor scores instead of 20 original variables (see Table A2). Research in the criminology and public health literatures offer compelling reasons for the inclusion of many of these variables. The input variables, listed in Table A2, in general relate to seasonal fluctuations in human behavior, or fluctuations in the rhythms of life in a grid cell.

Five factors result from running the principal components analysis with the varimax rotation technique, as shown in Table A3. Several of the factors echo major themes in the criminology literature. The low human capital factor is the first factor

listed in Table A3. Highly weighted input variables on this factor include the rental proportion of housing, the dropout rate among young adults, the unemployment rate, the proportion of households that are female headed, the poverty rate, and the black proportion of the population. The social control literature and the public health literature indicate that socioeconomic status and human capital hold some importance in determining health of residents and social control in the neighborhood (Sampson and Raudenbush, 1999; Sampson et al., 1997; Bursik, 1988; Velez, 2001). High proportions of female-headed households in a neighborhood, for instance, might contribute to a lack of social control over the children of these mothers. The sections of Pittsburgh that score high on this low human capital factor are the solid fill shaded grid cells shown in the first map in Figure A2.

Table A2: Input Variables for the Principal Components Analysis:

Demographic and Socioeconomic Variables:

POPDENS	Population Density
RENTRAT	Rental Proportion of grid cell population
DROPRAT	Dropout rate of young adults
PCAPINC	Per Capita Income
PUNEMP	Unemployment Rate of Grid Cell
PFHH	Percent of grid cell households that are female-headed
POVRAT	Poverty rate
PAYAD	Young adult percent of grid cell population
PHPIN1Y	Percent of all households in the grid cell that moved to the grid cell in the last year (1989-1990)
PCTBLK	Percent of total population that is African-American

Count Variables Related to Land Usage:

NUMSCHLS	Number of schools in the grid cell
SIC5311	Department stores
SIC5471	Convenience stores

SIC5812	Eating places
SIC5813	Drinking places
SIC6099	Check cashing establishments
SIC7011	Hotels and motels
SIC7021	Rooming and boarding houses
SIC7251	Parking Lots

Table A3: Five Factors Resulting from the Principal Components Analysis

<u>Factor:</u>	<u>Definition:</u>
Factor 1	Low human capital
Factor 2	Young adults/ Transient populations
Factor 3	Population density
Factor 4	Retail establishments (i.e. department stores, check cashing, etc.)
Factor 5	Convenience stores & drinking places

The number of young adults in the population weighs heavily in the creation of the second factor resulting from the principal component analysis. High scoring grid cells on this factor contain the colleges and universities located in Pittsburgh. These grid cells therefore possess clear seasonal patterns of behavior associated with them that follow the college calendar. Grid cells with numerous hotels and motels also score high on this young adult/transient population factor. Hotels and motels also have seasonal trends related to holidays, conventions, and local tourism.

Our third factor is the population density factor, but another input variable, the number of schools in the grid cell is also highly weighted in the composition of this factor. High population densities likely influence the routine activities of place by increasing the likelihood that potential offenders are in close proximity to potential targets in the absence of guardianship (Cohen and Felson, 1979). Furthermore, the presence of neighborhood schools in a grid cell suggests seasonal behavior patterns

related to the school calendar. Some researchers have found a relationship between the presence of a high school and nearby crime rates (Roncek and Faggiani, 1985). For the most part high scoring grid cells on the population density factor are located in the eastern portion of Pittsburgh, a highly residential portion of the city (see Figure A2).

The close relationship between factors four and five (both represent commercial activities and are often located in proximity to each other) merits discussing them together. First of all department stores and retail establishments along with check cashing businesses score high on the fourth factor, the retail establishment factor. These areas have distinct seasonal patterns of behavior associated with shopping. One expects areas scoring high on these factors to exhibit extraordinary seasonal peaks in larceny during the months of the holiday shopping season.

The fifth factor indicates the presence of drinking places (pubs, taverns, and bars) and convenience stores in high scoring grid cells. An extensive literature exists examining the relationship between crime and drinking places like bars and pubs (Roncek and Maier, 1991; Roncek and Pravatiner, 1989; Sherman, 1995). This factor will help us determine whether there is a distinct seasonal crime pattern related to the presence of drinking places or convenience stores. If heat increases the violence associated with alcohol consumption then we might expect distinct summer peaks in violent crimes in places that score high on this convenience stores and drinking places factor.

The principal component analysis scores each grid cell on each of the five factors described above. The maps in Figure A2, which map these scores in terms of standard deviations, reveal the heterogeneous ecologies of the 103 grid cells. The interaction of these factor scores for each grid cell with the monthly dummy variables creates the

seasonal interactions, described earlier in the model section of the paper. Hence, we integrate the results from the principal components analysis into our models for estimation in the form of the seasonal interactions.

This paper's primary hypothesis is that crime seasonality varies across the space of a city. The results from our model estimations for the eight crime types provide evidence to support this claim. The discussion of the estimation results in this section centers around the spatial heterogeneity of seasonality that is shown with our model results.

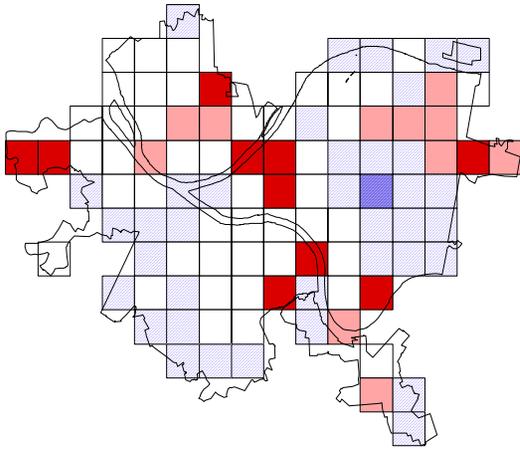
The overall regressions results for each crime type (shown in Table A4) indicate that the most successful models were those for larceny, simple assaults, robbery, and motor vehicle theft, though all had excellent explanatory power by most standards. The high R-square values in Table A4 are due mostly to the vary large space and time trends extracted by our polynomial time trend, fixed effects grid cell dummies, and interactions of those components. Nevertheless, there remains many significant seasonal dummies and seasonal - urban ecology factor interactions. Figures A3 through A10 were designed to illustrate spatial heterogeneity of crime seasonality. Each chart displays the estimated seasonality for the two grid cells which have the highest scores for the two neighborhood types that have the most opposing seasonality patterns. These grid cells represent the extreme cases but, of course, police desire information on hot spots for targeting interventions and extreme seasonality yields a form of hot spot.

First, note in Figures A3 through A10 that the citywide estimate of seasonality, obtained from our model with seasonal-factor interaction terms deleted, in every instance is much closer to zero than for the reported individual grid cells. The muted citywide

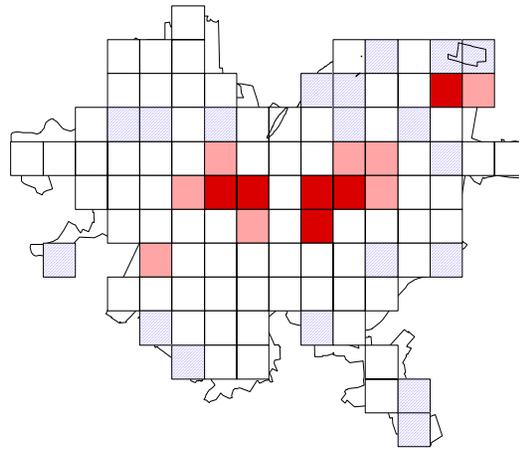
seasonality results from the spatial heterogeneity of seasonality, a canceling-out effect, and from the combined effect of many low crime cells with relatively few high crime cells. Very likely then from these results, past studies on crime seasonality, most of which have been at the city or even larger scales, have

Figure A2: Maps of Principal Components Analysis Results—Five Factors

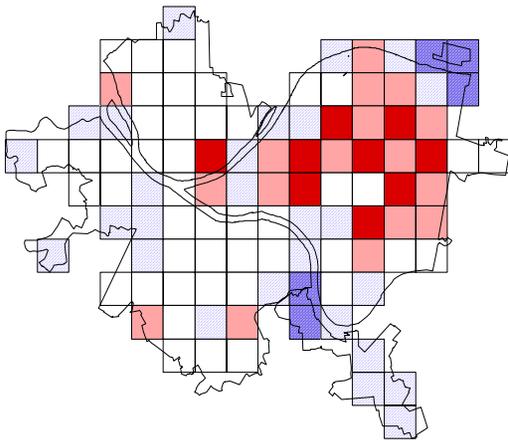
Factor 1—Low Human Capital



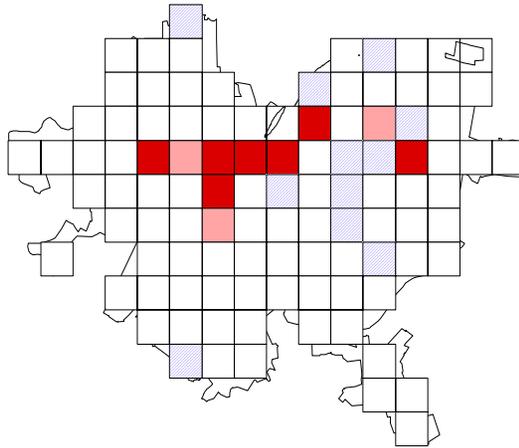
Factor 2—Young Adults/Transient Population



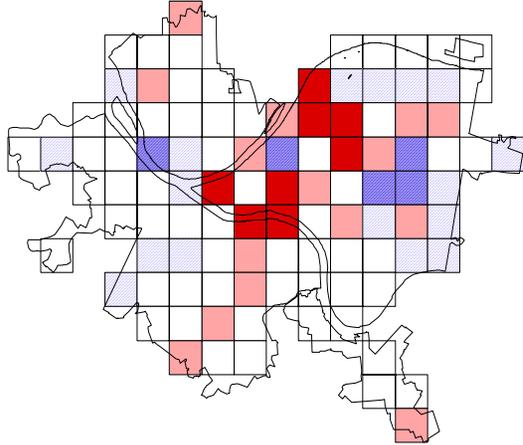
Factor 3—Population Density



Factor 4—Retail Establishments



Factor 5—Convenience Stores & Drinking Places



LEGEND:

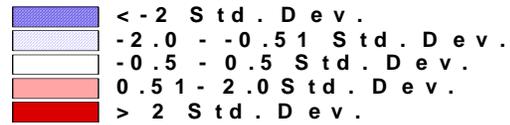


Table A4: Results from Models for the Eight Crime Types

Crime Type	Adjusted R²
Motor Vehicle Theft	.75
Larceny	.87
Simple Assault	.80
Robbery	.79
CAD Shots Fired	.36
Burglary	.64
CAD Drug Calls	.70
Aggravated Assault	.53

vastly underestimated the magnitude and impact of seasonality. Law enforcement takes place in neighborhoods or car beats and thus small-scale variation in seasonality matters to police, not overall citywide seasonality. Grid cells or neighborhoods with large seasonal fluctuations can make good targets for interventions. Thus mapping seasonality for small areas across a city is important in making our results useful for policing purposes.

Another feature of Figures A3 through A10 for many of the crime types and grid cells displayed is that seasonality is a relatively large portion of total crime variation. Reported in these figures is the nine-year average crime count for each grid cell with seasonal estimates plotted. The averages include full annual cycles of seasonality and thus have seasonality removed through cancellation. These means thus provide a good basis for judging the relative magnitude of seasonality. In Figure A3, the peak of 3.2 seasonality for the retail establishment grid cell is 28 percent of the mean of 11.4. For larceny in Figure A4, the peak of 3.3 seasonality for the high population density grid is 17 percent of the mean of 13.4. For simple assaults in Figure A5, the peak of 3.8

seasonality is 47 percent of the mean of 8.07 for the low human capital grid cell. For shots fired, the peak of 1.9 seasonality in the high density grid cell is 32 percent of the mean of 5.9. In the remaining cases, seasonality is not as large a portion of total variation.

It is clear in several of the charts shown in Figures A3 through A10 that the ecological characteristics of place often contribute to opposing seasonality results. This results in the canceling-out effect mentioned above. Several noteworthy examples have both of the opposing coefficients are significant. For motor vehicle thefts in Figure A3, the highest scoring retail grid cell has April as the minimum seasonal effect while August is the peak month. In contrast, the highest scoring young adults grid cell, which has a high college student population, has a peak in April and a negative seasonal factor in August – the opposite of the retail area. A pronounced case of is that of larceny (Figure A4) in November and December. In those holiday shopping months, larcenies peak in the grid cell scoring highest on the retail establishment factor. In contrast, the grid cell scoring highest on the population density factor, located in a largely residential section of the city, has a seasonal trough for larcenies in November and December. Robberies (Figure A6) have a peak in December in the young adult grid cell while the low capital grid cell is positive but near zero. Shots fired (Figure A7) have a peak in June for the grid cell with highest population density, but a negative value for young adults (who are for the large part away in June). Burglaries (Figure A8) have a peak in August for the high population density grid cell, while a near-zero positive value for the low human capital grid cell. Aggravated assaults (Figure A10) has several opposing months for the high population density and young adults grid cells.

The evidence for simple assaults (Figure A1) supports the seasonality literature, that violent crimes peak during the summer. Our model for simple assaults reveals a very similar seasonal pattern in grid cells scoring high on the low human capital factor, the population density factor, and citywide. Throughout the city, therefore, simple assaults exhibit a summer peak and a winter trough and only the magnitude of the seasonal pattern varies. Drug calls (Figure A9) also do not exhibit spatial heterogeneity, but have an unusual seasonal pattern with peaks in spring and fall, trough in winter, but low values in the summer when we might expect peaks. One explanation is that so many people are on the streets in drug dealing areas in the summer that drug dealing does not stand out. Also, at the time period of the data, there were no cell phones and low-income people are often in public places, away from their home phones, in the summer.

Our results indicate that property crimes tend to have seasonal fluctuations, and even opposing seasonal patterns when compared with other parts of the city, heavily influenced by variations in urban ecology. Urban ecology also plays a role in the seasonality of violent crimes. In this case ecological variations helps determine the magnitude of the seasonality; as violent crimes in all grid cells tends to increase with the heat of the summer months, and decrease in the cold of winter.

A.7 Conclusion

Using monthly crime data for 4000 feet square grid cells for Pittsburgh, Pennsylvania from 1990 to 1998, we were able to model crime seasonality at the sub-city level for eight crime types. The discussion in this final section of the paper will focus on detailing how this study fulfills much of the motivations for its undertaking by

contributing to the crime seasonality literature, possessing practical policing and crime mapping-related implications, and providing a model for sub-city seasonality to be used in future crime forecasting efforts.

The results from the empirical models clearly reveal that crime seasonality varies considerably across the space of a city. This is most evident for several crime types. As mentioned, previous research on crime seasonality for the most part used large levels of data aggregation. Our results indicate that these large levels of data aggregation mask variation in seasonality within the city. Hence, the models of sub-city crime seasonality created for this research fill a void in the crime seasonality literature.

In addition, there are clear practical implications of this research for policing, mostly related to the use of maps, created from the models of sub-city seasonality, to plan and evaluate monthly police interventions. With the results from the models, urban crime analysts could map each month's predicted seasonal pattern using color-coded grid cells. Grid cells with seasonal peaks might be represented in shades of red, while grid cells experiencing troughs might be colored with shades of blue. With the colored map in hand, police could target the "hot" grid cells for interventions and then evaluate the success or failure of the intervention based on its variation from the seasonality model's predictions. Finally, closely related to this topic of predictions, this study provides the basis for improving the forecast accuracy in the models presented by Gorr et al. (2003).

Figures A3 through A10: Results for Estimates of Seasonal Factors and Selected Seasonal Interactions for all Eight Crime Types

Note: Each bar represents the seasonality of the highest scoring grid cells for the respective factor.
 The means reported are the 9-year mean for that crime type in the respective grid cell.
 An asterisk above or below a bar indicates a significant seasonality coefficients at the 5% level or better significance level.

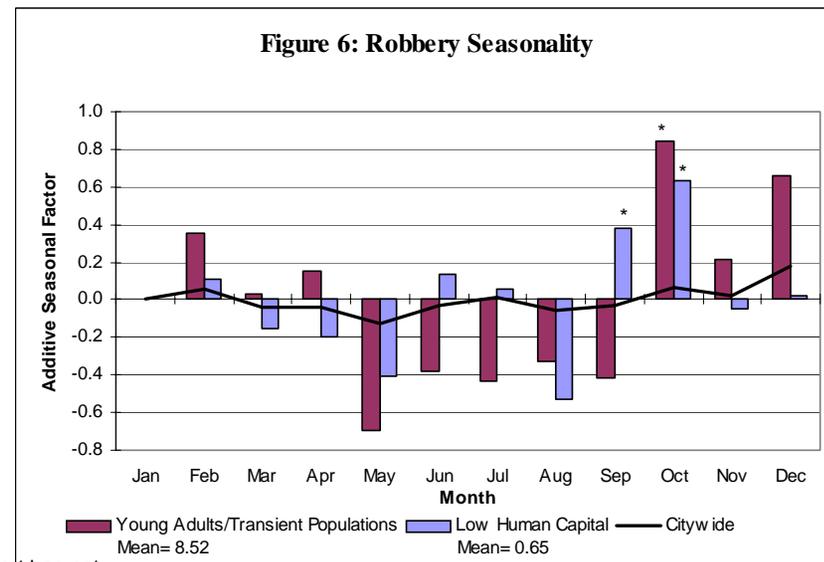
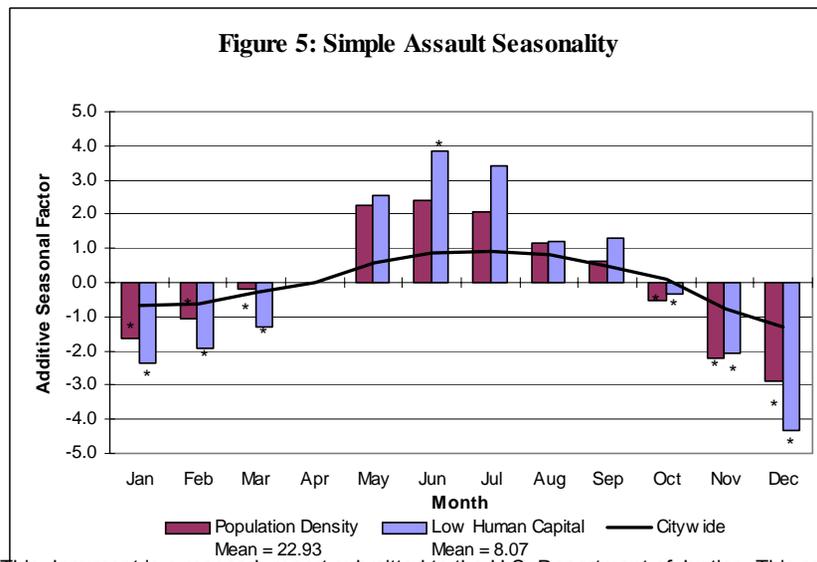
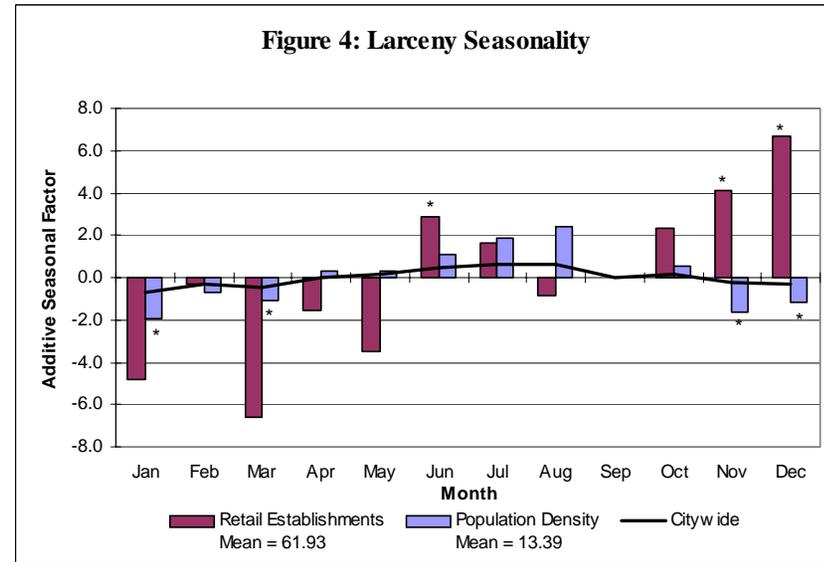
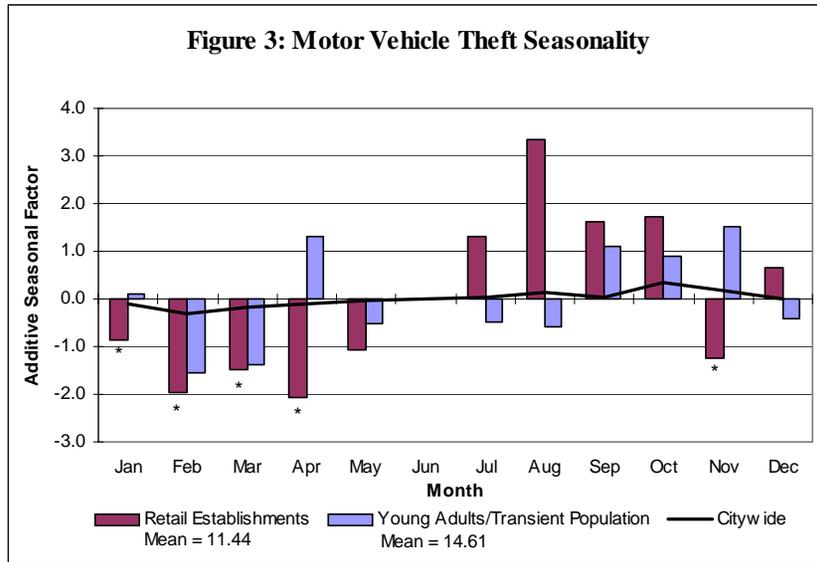


Figure 7: CAD Shots Fired Seasonality

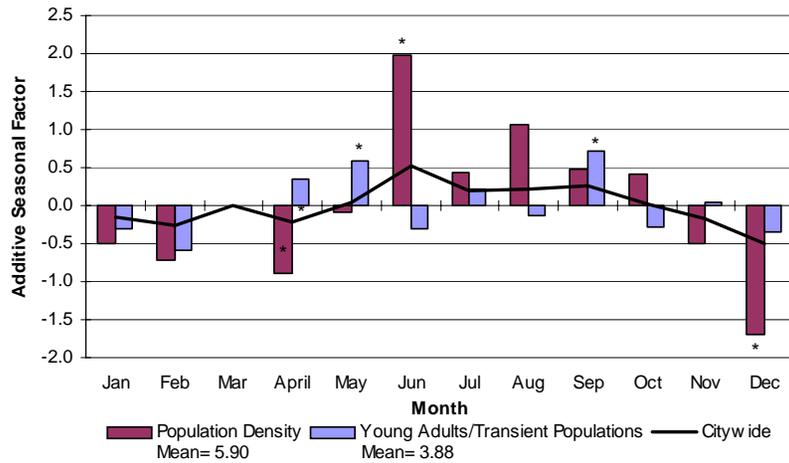


Figure 8: Burglary Seasonality

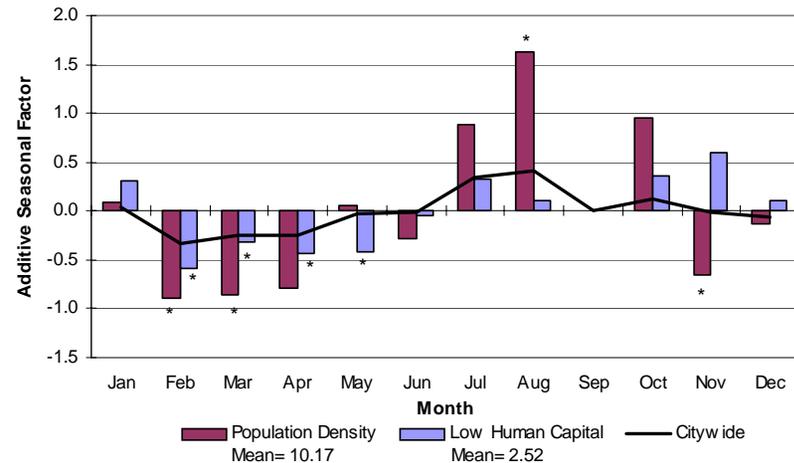


Figure 9: CAD Drug Call Seasonality

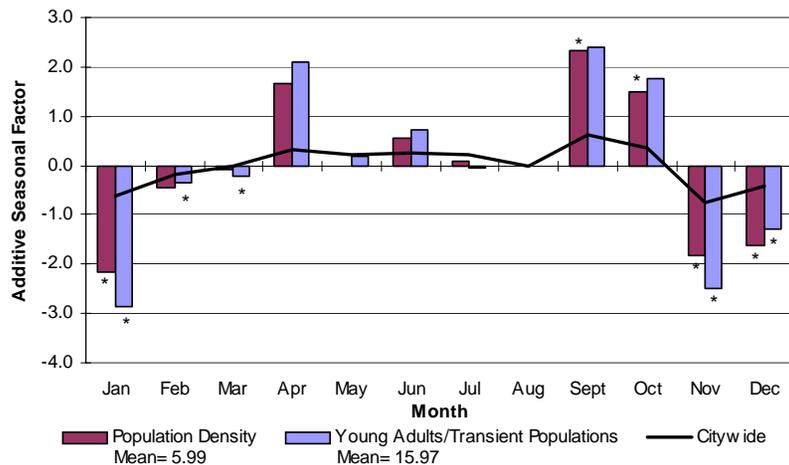
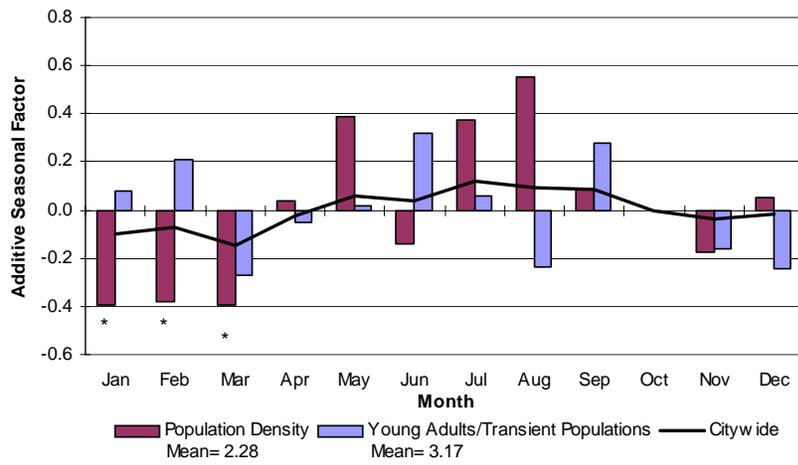


Figure 10: Aggravated Assault Seasonality



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Appendix B

Leading Indicators and Spatial Interactions: A Crime Forecasting Model for Proactive Police Deployment⁶

This appendix provides underlying theories for our leading indicator models. While state in terms of a grid cell geography, it applies to any geography with small districts in area. To date we have applied the models to car beats, grid cells, and the smallest districts considered, census tracts.

We develop a leading indicator model for forecasting serious property and violent crimes based on the crime attractor and displacement theories of environmental criminology. The model, intended for support of tactical deployment of police resources, is at the micro-level scale; namely, one-month-ahead forecasts over a grid system of 141 square grid cells 4,000 feet on a side (with approximately 100 blocks per grid cell). The leading indicators are selected lesser crimes and incivilities entering the model in two ways: 1) as time lags within grid cells and 2) time and space lags averaged over grid cells contiguous to observation grid cells. We estimated the leading indicator model using a robust linear regression model, a neural network, and a proven univariate, extrapolative forecast method for use as a benchmark in Granger causality testing. We find evidence of both the crime attractor and displacement theories.

⁶ This appendix is extracted from Cohen, J., W.L. Gorr, and A. Olligschlaeger, "Leading Indicators and Spatial Interactions: A Crime Forecasting Model for Proactive Police Deployment" *Geographical Analysis*, to Appear 2005.

B1. Introduction

Geography has become increasingly important in law enforcement and crime prevention. Criminology has long focused on individual propensities toward crime, but it was only during the last few decades that the criminogenic features of *settings* began to take on importance in research and practice. Environmental criminology gained in development, empirical verification, and practical applications by police (Cohen and Felson 1977; Brantingham and Brantingham 1981, 1984; Cornish and Clarke 1986; Eck and Weisburd 1995; Cohen and Clarke 1998, p. 2). Places, besides persons, became targets for allocation of police resources, and fields including crime mapping (Harries 1999), geographic profiling (Rossmo 2000), and (most recently) crime forecasting (Gorr and Harries 2003) arose in support of the new-found law enforcement opportunities.

This paper introduces a leading-indicator crime forecasting model for proactive policing and crime prevention, building on the work of Olligschlaeger (1997, 1998). Police, like other professionals delivering services, generally know the current locations and intensities of demand for services. Indeed, crime mapping based on near real-time input of police reports has made the current picture for police more complete, integrating data from various officers, shifts, and neighborhoods. With the current situation in hand, the next step and most difficult new information to obtain is making forecasts of large changes in crime. If it were possible to get such forecasts, in the short term of up to a month ahead, then police could focus crime analysts' activities and build up intelligence on highlighted areas, target patrols, reallocate detective squads, and carry out other police interventions to prevent crimes.

Attempting to make accurate forecasts of the relatively rare, large changes in crime from month to month is an ambitious and difficult undertaking; however, the expectations of police can adapt to accepting good leads mixed in with false positives. For example, if 50 percent of forecasted large changes actually have large changes, then we claim that this would be an excellent result. Such forecasts would provide an entirely new kind of valuable information for police. Police practices already involve following up on many leads before success.

It is not difficult to get accurate extrapolative forecasts of crime. Gorr, Olligschlaeger, and Thompson (2003), using the same case study data as this paper, demonstrated that exponential smoothing methods and classical decomposition yield accurate one-month-ahead forecasts for areas that have average historical crime volumes in excess of 25 to 35 crimes per month. Unfortunately these “business-as-usual” forecasts cannot foresee the largest changes in crime levels; namely, those involving breaks in time series patterns such as step jumps up or down.

The leading indicator model presented in this paper is promising for forecasting breaks. If leading indicators experience a break from previous patterns during the last month of the estimation data set, they are capable of forecasting a similar break in the dependent crime variable in the next month. The present paper develops and evaluates crime-based leading indicators and spatial interactions as a means to forecast breaks in serious crime levels. Another paper (Gorr and McKay 2004), applying tracking signals to identify breaks in crime trends, finds that there are roughly 2 breaks every 3 years in high crime volume, square grid cells (4000 feet on a side) in Pittsburgh. Note that the leading indicator model of this paper has not been used in practice by police as yet.

Section 2 provides a literature review and model specification. We draw on crime theories and police requirements to build our model. Section 3 presents the case study of Pittsburgh, Pennsylvania with 141 grid cell locations and 96 months of crime data. This section includes an experimental design for validation of the leading indicator model, drawing on the forecasting literature. Results are in Section 4, and Section 5 concludes the paper.

B2. Model Specification

Our leading indicator forecasts for serious crimes are based on a lag model for panel data. This section specifies the dependent variables, time-lagged leading indicator variables, and spatial interactions in the form of space and time lags. While multiple time lags are possible, our preliminary research indicated that a single time lag of independent variables was often the most accurate forecasting model. While lag models with up to four or more lags may ultimately prove to be the most accurate forecast models for leading indicators, we chose to keep the model in this first paper on crime spatial interactions simple. Hence, we limit attention to a single time lag model in this paper.

The choice of dependent variables depends on police requirements and data limitations. Municipal police in the U.S. have widely implemented a management by objectives approach known as CompStat, first developed by the New York City Police Department (Henry and Bratton 2002). CompStat focuses on reducing serious crimes, which in the U.S. consist of the index or part 1 crimes in the FBI's Uniform Crime - Reporting program (UCR): murder, rape, robbery, aggravated assault, burglary, larceny,

and motor vehicle theft. Part 1 crimes are the dependent variables of our model; however, police requirements and data limitations both argue for using aggregates of part 1 crimes instead of individual crimes.

Police desire information on crime for the smallest geographic areas possible in order to precisely target patrols and investigative efforts. The smallest administrative unit of police departments is the patrol district or car beat, which is the territory of a single unit (usually a patrol car). Clearly, areas studied need to be the size of car beats or smaller. We use square grid cells 4,000 feet on a side (yielding approximately 100 city blocks) in our case study of Pittsburgh, Pennsylvania. Grid cells have the advantage of easy visual interpretation on maps, given their uniform size and shape. During the time of study, Pittsburgh had 42 car beats and 141 grid cells. We experimented with several grid cell sizes and found 4,000 feet to be roughly the smallest possible for Pittsburgh while still yielding reasonable model estimates.

A necessary concession to working at this level is to sum all property crimes (robbery, burglary, larceny, and motor vehicle theft) to a single dependent variable, P1P, and similarly all violent crimes (murder, rape, and aggravated assault) to P1V for forecasting.⁷ This aggregation is necessary to yield monthly crime time series with sufficient data volumes for accurate model estimation. For example, it is impossible to forecast murder at the grid cell level, with 40 to 60 murders per year in Pittsburgh.

Nevertheless, use of P1P and P1V as the dependent variables is compatible with the top-down analysis process used in CompStat in which participants need to make

⁷ Standard crime reporting by police to the FBI's Uniform Crime Reporting program includes robbery as a violent offense because of the risk of injury it poses for victims. We include robbery with property offenses because it shares many features (e.g., offender attributes, crime location, and time of day) with other offenses involving theft.

monthly, jurisdiction-wide scans for crime problems to allocate limited analytical, investigative, and patrol resources. Leading indicator forecasts help make such a scan, with areas having a large forecasted increase in crime getting priority and perhaps those areas with opposite forecasts getting resources withdrawn. With such decisions made, crime analysts can “drill down” into selected areas for diagnosis and tactical-level planning of targeted patrols, assignment of detectives, etc. It is in the second stage of crime analysis that information on individual part 1 and leading indicator crimes is needed.

Lesser crimes and incivilities, represented by selected part 2 crimes in police offense reports and citizen 911 complaints, comprise the leading indicators in our model. In general, these variables are suggested by two crime theories on spatial interactions: crime attractors and crime displacement, which we discuss below. It is fortunate for police (and perhaps unique) that they collect their own transactional data on leading indicators, thus enabling timely forecasts. Other, well-known economic indicators (Klein and Moore 1983) that are related to crime at national or regional levels (Deadman, 2003; Harries 2003) change too slowly and are not available at the micro-geographic levels and time frames needed for tactical law enforcement within municipalities. Today police have real-time information systems and can process and aggregate individual crime incidents to any desired variables to support forecasting.

Lesser crimes, like serious crimes, also receive intense enforcement because they too are costly to the public and because it is believed that they are precursors to serious crimes. The Broken Windows theory of crime (Wilson and Kelling 1982; Kelling and Coles 1996) argues that tolerance of minor incivilities and infractions of the law in

neighborhoods are attractors to criminals, signaling settings conducive to a wide range of criminal activities. In addition, certain land uses and other physical features serve as attractors; for example, bars, parking lots, sporting events, concerts. A major law of geography—the distance decay of attractions—suggests that criminals generally do not travel far to committing crimes (Capone and Nichols 1975) and hence would be attracted from nearby areas to a “broken windows” neighborhood.

The distance decay law of attractions has been incorporated into the pattern theory of crime (Brantingham and Brantingham 1984) and is the basis of geographic profiling (Rossmo 2000). A fundamental tenet of Broken Windows theory is that tolerated “soft crimes” harden later to serious crimes. This belief has led to “zero tolerance” enforcement of lesser crimes as a means of protecting neighborhoods from crimes of both the lesser and serious varieties. A reduction in the volume of lesser crimes is expected to lead to a similar reduction in serious crimes.

Even if the attractor theory is not at work, an additional argument applies to forecasts of serious violent crimes, P1V. Under 15 percent of all part 1 crimes are violent crimes, and the remainder are property crimes. P1P crimes are as numerous as leading indicator crimes, but P1V crimes are much less prevalent than many of their leading indicators. (See descriptive statistics for the dependent and independent variables in Table B1.) If a new source of crimes moves into a neighborhood for reasons other than the attraction of broken windows, those offenders bring with them all of their bad habits and multiple law-breaking practices for both lesser and serious crimes. Hence by chance alone, because of their large differences in volume, we would expect to see evidence of more frequent lesser crimes earlier than less frequent serious violent crimes.

An opposing effect to crime attractors is crime displacement. Police have long believed that increased enforcement in one location merely displaces criminal activity to other nearby locations (Eck 1993; Ratcliffe 2002). For example, concern about crime displacement was the basis for the large drug market analysis program (DMAP) of the U.S. National Institute of Justice in the early 1990s, which supported development of crime mapping in the U.S. and in which the authors participated. In that program, we saw much anecdotal evidence of drug dealing displacement in the Pittsburgh Police Bureau's DMAP GIS we developed. Subsequent empirical research on crime displacement more generally suggests; however, that crime displacement is less prevalent than thought. Twenty-two out of 55 studies where crime displacement has been studied found no evidence of it at all (Hessling 1994).

There are some difficulties in modeling crime displacement. A primary one is that police rarely record sufficient data on crackdowns and other special enforcement activities to allow for systematic modeling of the enforcement effect. Consequently, much of the evidence on displacement is anecdotal. Another difficulty concerns geographic scale. Displacement is likely a behavior that occurs over small distances, so that either it is unobserved within geographic observation units or the needed units are too small to yield sufficient data volumes needed for reliable model estimation. The model in this paper has the advantage of using reported incidents of lesser crimes as a surrogate for police intervention measures, thereby providing data on displacement, as well as employing relatively small observation units.

Without much more theory to draw on for identifying specific leading indicators of serious crimes, we decided to rely on expert judgment for selecting particular lesser

crimes as leading indicators. Our first step was to compile a list of all lesser offense types and all codes characterizing complaints in citizen 911 calls for police services. We then asked police crime analysts in two cities to select leading indicators from this list. With the initial selection in hand, we then asked two criminologists to further refine and classify the list. The resulting final list of leading indicators for P1P and P1V crimes is in Table B1.

Offense data are based on incidents reported to or discovered by police and recorded as crimes in police offense reports. Under-reported crimes (like sex crimes and assaults between family and friends) or victimless crimes (like illegal drug use or prostitution) are under-represented in police offense data. Citizen 911 calls for service are more inclusive of complaints about criminal and public disorder activities, but are vulnerable to overestimates arising from untrained observers or complainants attempting to manipulate the system (e.g., claiming a more serious problem than existing to get a quick response by police).

Table B1 includes descriptive statistics for all variables. Note that 5 of the 14 leading indicators (C_TRUAN, C_VICE, LIQUOR, PROST, PUBDRUN, and TRESPAS) have low means of under one incident per month per grid cell, and high standard deviations and maximums. We retained these variables as leading indicators under the expectation that relatively high numbers of these measures are concentrated in a few areas and would be discriminating for those areas.

Application of the theories discussed above and expert-based efforts on our part thus led to a leading indicator forecast model with P1P or P1V as dependent variables and the two sets of independent variables in Table B1. The analysis includes one month

time lags for each leading indicator in the same grid cell, and averages of each leading indicator in neighboring contiguous grid cells (queens case spatial lags) also lagged by one month.

If attractor theory is correct, we expect the signs of coefficients for time-lagged independent variables in the same grid cell to be positive, reflecting the direct effects of lesser crimes on subsequent serious crimes in the same location. Operating under the same attractor mechanism, we expect the coefficients of the spatial lags to be negative, with nearby high activity grid cells drawing offenders and their criminal activity away from the local grid cell. In contrast, if displacement is the operant mechanism, and police actively target high levels of lesser crimes for enforcement, then we expect the coefficient signs of local time lags to be negative and those of the spatial lags to be positive as criminal activity moves away from higher levels of enforcement directed against lesser crimes. Displacement of otherwise non-violent offending could have an immediate effect on violent crimes if displacement results in turf wars between already established and newly-arriving displaced offenders.

If both attractor and displacement processes are at work, and these operate locally and between neighbors, the results may be net zero changes in local levels of serious crimes. Our estimates will only be able to detect the presence of significant non-zero net effects, and any estimated significant effects will thus represent net effects of the dominant process.

Estimation of our model includes robust linear regressions and a non-linear neural network. Early in our research we compared results from Poisson regressions suitable for crime counts, and found coefficient estimates to be similar to those from linear

regressions, and so we use linear regressions for forecasting. We use STATA software to estimate robust linear regressions with observations clustered within grid cells to estimate the standard errors of coefficient estimates. These standard errors relax the usual OLS assumptions of independent and identically distributed errors to yield consistent estimates for arbitrary variance/covariance error structure. The nonlinear neural network model (Olligschlaeger 1998), with a single middle layer and standard feed forward estimation, provides an exploratory, self-adjusting mechanism to find additional patterns in the independent variables beyond the linear regression specification.

B3. Case Study and Validation Approach

We collected approximately 1.3 million individual crime incident data records (crime offense reports and 911 calls for service) for Pittsburgh, Pennsylvania over the period 1991 through 1998. We used a geographic information system to geocode the points, with overall address match rates of 90 percent for offense records and 80 percent for 911 call records. Overall, these rates are at the U.S. national average for police data, which is on the order of 85 percent. With data points and grid cells on a GIS map, we used spatial joins to assign grid cell identifiers to crime points, and then used database queries to create monthly series for each grid cell.

Our forecast validation study uses the rolling-horizon experimental design (e.g., Swanson and White 1997), which maximizes the number of forecasts for a given time series at different times and under different conditions. This design includes two or more alternative parallel forecasts. For each forecast included in an experiment, we estimate

models on training data, forecast one month ahead to new data not previously seen by the model, and then calculate and save the forecast errors. Next we roll forward one month, adding the observed value of the previously forecasted data point to the training data, dropping the oldest historical data point, and forecasting ahead to the next month. This process repeats until all data are exhausted.

The regression model uses a three-year estimation window, the extrapolative method explained below requires a five-year estimation window, and neural network estimation start with the earliest five years of data and retain all historic data as the horizon rolls forward. The rolling three-year window for regression estimation allows estimated parameters to vary over time, thus capturing effects of unmeasured factors such as changes in police policies or innovations in crime. The extrapolative univariate method needs at least five years of data to estimate seasonal effects. In the data sample used here the earliest forecast origin is December 1995, retaining January 1991 through December 1995 for estimation. One-month-ahead forecasts are available for January 1996 through December 1998 for a total of 36 months times 141 grid cells to yield 5,076 forecast errors per forecast method.

We used Granger causality testing (Granger 1969) to determine the relative value of leading indicators for serious crimes. A variable X Granger-causes Y if Y can be better predicted using the histories of both X and Y than it can using the history of Y alone. Our use of this concept for leading indicators determines whether they forecast serious crimes significantly better than the best univariate, extrapolative method, especially for large crime changes. To develop benchmark accuracy measures, we first

optimized over univariate methods to get the most accurate extrapolative forecasts (Gorr, Thompson, and Olligschlaeger 2003).

The forecast literature generally uses central tendency of forecast error measures as the criterion for comparing alternative forecast models or assessing the value of forecasts. For a rolling-horizon experiment employing panel data, let

Y_{it} = crime count in grid cell i at time t ($i=1, \dots, m$ and $t=1, \dots, T$), the dependent variable of estimation data panel

$T = T_1, \dots, T_n$ forecast origins (last estimation data points)

$F_{i,T+k}$ = forecasted crime, k steps ahead (we restrict $k=1$)

$e_{i,T+k} = F_{i,T+k} - Y_{i,T+k}$ = forecast error

Then example criteria are:

$$\text{MSE}(k) = \sum \sum (e_{i,T+k})^2 / (mn) = \text{mean squared error}$$

$$\text{MAPE}(k) = \sum \sum \text{abs}(e_{i,T+k} / Y_{i,T+k}) / (mn) = \text{mean absolute percentage error}$$

We determined however, that such measures are inappropriate for the police application at hand; namely, detecting large changes in crime. Measures such as the MSE and MAPE assess forecast accuracy across all crime levels and do not directly assess change. In contrast, the decision requirement of police is on forecasted change versus actual change:

$$F\Delta_{i,T+k} = F_{i,T+k} - Y_T = \text{forecasted change} \quad (1)$$

$$A\Delta_{i,T+k} = Y_{i,T+k} - Y_T = \text{actual change} \quad (2)$$

Hence we use a forecast error criterion that contrasts (1) and (2).

A common practice of crime analysts, and basis of our forecast performance measure, is the use threshold crime levels as triggers for exception reports for possible action. An example rule using a threshold level is as follows: if P1V crimes are forecasted to increase by more than 6 in any given grid cell, then that cell merits attention. Hence, rather than assessing accuracy based on the performance of individual point forecasts for each grid cell, we examined forecast performance within ranges of changes for both decreases and increases. Using contingency tables based on measures (1) and (2), we contrast forecasted and actual changes within each range and designate correctly triggered decisions as positives and negatives, and incorrect decisions as false negatives and false positives. We apply pairwise comparison t-tests within classes to determine if leading indicator forecasts are significantly better than univariate forecasts.

Before proceeding to the results of forecasting experiments, we address two issues regarding the contingency table analysis for forecasted change; namely, that of outliers and the related issue of forecasting large crime-volume decreases. First, it is necessary to remove outliers from the contingency table analysis (they are retained in estimation of models). By outlier, we mean a crime count in one month that is unusually higher or lower than months preceding and following it. If we were to include outliers in the assessment of forecast accuracy using (1) and (2), there would mostly be good performance in forecasting large decreases in crime levels, but this is a mere artifact of forecasting outliers in a moving horizon. Most outliers are high, yielding a large increase in crime level during the outlier month. Forecast models of course cannot forecast the

outlier accurately and hence have poor accuracy for corresponding increases. The month following the outlier has a large decrease, a return to the long-term trend. Forecast models adjust minimally to the outlier and thus still forecast at levels corresponding to the long-term trend. Hence by default they accurately forecast the return of crime levels after an outlier. We identify and remove outliers from assessments of forecast accuracy to avoid such spurious results on forecasting large crime decreases.

We reject classical approaches to identifying outliers based on tolerance limits for two reasons. First, besides outliers, crime series data exhibit pattern changes such as step jumps. Tolerance limits incorrectly identify step jumps as outliers. Second, we desired a method of identifying outliers that match decision rules employed in this paper. We thus decided to use ad hoc decision rules as follows:

Property Crime Outlier Rule:

if ($A\Delta_{i,T+k} \geq 15$ and $A\Delta_{i,T} \leq -15$) or
 $(A\Delta_{i,T+k} \leq -15$ and $A\Delta_{i,T} \geq 15)$ then Y_T is an outlier.

This rule simply states that if the monthly crime count changes in one direction by more than 15 and immediately reverses with the same change in the opposite direction, it is an outlier. The similar rule for violent crimes is as follows:

Violent Crime Outlier Rule:

if ($A\Delta_{i,T+k} \geq 6$ and $A\Delta_{i,T} \leq -6$) or
 $(A\Delta_{i,T+k} \leq -6$ and $A\Delta_{i,T} \geq 6)$ then Y_T is an outlier.

For property crimes, there are 122 records with $|A\Delta_{i,T}| \geq 15$. Of these there are 26 pairs of consecutive records satisfying the outlier identification criteria above. Five of the pairs are in the CBD where crime volume is very high so that these are not outliers. Thus

there are 21 pairs of records that are outlier cases. Sixteen out of the 21 are high outliers. We dropped all 21 outliers from the contingency table analysis. For violent crimes, there are 119 records with $|\Delta_{i,T}| \geq 6$. There are 42 pairs of consecutive records satisfying the outlier criteria; however, there are 3 grid cells with high crime volume and 5 or more pairs identified in each. We designate these as non-outliers. Thus in the end the procedure identifies 24 outliers and of these 17 are high outliers. We dropped all 24 outliers from the contingency table analysis of violent crimes.

The second issue is similar to that of outliers. Our models have greater success in forecasting large crime decreases than large crime increases, as will be seen in the next section of this paper. Of course, the latter are more important for prevention of crime and also, we believe, provide the true test of crime leading indicator forecast models. The following scenario describes the issue at hand. Suppose that a time series has been moving along a steady, long-term trend for a large number of months but then has a step jump increase. The majority of such step jumps in crime time series are increases, likely reflecting a new criminal element in a neighborhood. After a period of time, police recognize the increased activity, investigate it, and likely are successful in suppressing it, causing crime to decrease and return to the long-term trend.

The ability to forecast a step jump increase depends directly on the predictive ability of the leading indicators and corresponding model. Only the neural network model for violent part 1 crimes in Tables B7 through B9 below is successful for this case. In contrast, the ability to forecast the return to the long-term trend can be independent of leading indicators. All that is necessary is to have a model that is non-reactive to change,

and thus persists in estimating and forecasting the long-range trend at every forecast origin.

B4. Results

Tables B2 and B3 present sample regression estimates for P1P and P1V leading indicator models for the first three-year data window (January 1993 through December 1995) and last window (January 1996 through December 1998) out of 36 sets of such regressions used for forecasting. All models displayed have relatively high R-Square values, in the range 0.69 to 0.79, and many significant coefficients. Out of the 42 estimated coefficients for time-lagged leading variables (not the time and space lagged variables) in Tables B2 and 3, 25 are significant at traditional levels and only one of those is negative. All but 3 are significant at the .01 level or better. Thus there is some evidence that the proposed leading indicators do lead serious crimes, although comparisons below with extrapolative models have stronger evidence of this.

Figures B1 and B2 provide time series plots of robust-regression estimated parameters of crime variables that have both space and time lags. These plots have the purpose of examining attractor (negative coefficients) versus displacement (positive coefficients) behavior. Figure B1 has parameter paths predictive of property crimes that have at least one significant coefficient in Table B2 at the 0.10 level or better. (Table B2 denotes significance levels down to only the 0.05 level with two space and time-lagged variable coefficients significant at this level or better. The 0.10 level admits one more coefficient, for NDisord.) Figure B2 for violent crimes has similarly identified parameter

paths for variables that are significant at the 0.10 level in Table B3. We plotted each estimate at the center of its data window, thus providing estimates of conditions at correct times on the horizontal scale.

In Figure B1 for P1P, coefficients had time parameter paths that remained roughly stable, except for weapons offenses. Criminal mischief and weapons violations have displacement behavior while disorderly conduct has attractor behavior. The weapons coefficient started positive and then rapidly and markedly increased, more than doubling in the latter months of 1995 as a displacement factor. This corresponds to a period during which the Pittsburgh Bureau of Police started aggressively enforcing gun laws, and so perhaps explains the increasing displacement effect. Disorderly conduct (NDISORD in Figure B1) has crime attractor behavior, because of its negative coefficient. This is sensible because disorderly conduct is the most visible of the three crimes, perhaps signaling deteriorating conditions.

The patterns in Figure B2 for part 1 violent crimes are quite different than those of Figure B1. The parameter path for 911 calls on public disturbances remained roughly constant, around -0.05 as a crime attractor. Estimated parameter paths for simple assaults and prostitution, that were significantly positive or negative in the beginning, deteriorated over time with parameter paths approaching zero. In general, crime levels were declining during this time period, but we have no explanation for the decline of significance in these leading indicators. Prostitution and public disturbances are good candidates as crime attractors because of their visibility in neighborhoods. If simple assaults were associated with gang violence, then these crimes are good candidates for

displacement effects either because of increased police attention or retaliation on the opposing gang's turf.

Figures B3 and B4 provide another assessment of leading indicators, their practical significance in predicting volume of serious crimes. In this case, we estimated the model by OLS regression over the entire study period for regression analysis of 1993-1998. Each of the bar charts in these figures was obtained by averaging the leading indicators across "active" grid cells, defined to be cells with average dependent variable crime counts of 10 or more for property crimes and 6 or more for violent crimes. Then we multiplied the averaged leading indicators by estimated regression coefficients, with the results displayed as bar charts indicating the average contribution of each term. For example, Figure B3 shows that criminal mischief typically is correlated with about 13 part 1 property crimes and in Figure B4 that simple assaults is correlated with nearly 3 part 1 violent crimes.

There are relatively few practical leading indicators for part 1 property crimes (Figure B3). Criminal mischief has the largest impact, with disorderly conduct next, followed by criminal mischief in neighboring grid cells, and then trespassing. For part 1 violent crimes (Figure B4), simple assaults in the same grid cell dominate; however, a number of other leading indicators contribute practically including citizen calls for shots fired, criminal mischief, simple assaults in neighboring grid cells, citizen drug calls, disorderly conduct, and citizen weapons calls. On the negative, attractor side, public disorder citizen calls has the largest impact.

B5. Conclusion

At the theoretical level, we drew on environmental crime theories to determine leading indicators for serious crimes and interpret signs of estimated coefficients. If coefficients for space and time-lagged independent variables (selected lesser crimes and incivilities) are negative, the variables correspond to attractors, drawing crimes away from an observation area. Otherwise, positive coefficients correspond to crime displacement from nearby areas to the observation area. Coefficients of time-lagged independent variables are all expected to be positive reflecting crime attraction and leading behaviors. The design of the leading indicator forecast model and its empirical tests are intended to provide information needed by police for deploying resources to prevent crime increases (or to retract resources from areas forecasted to have large crime decreases).

The results are promising. Estimated models have coefficients with expected positive signs for time lagged independent variables and a mixture of positive and negative coefficients for time and space lagged independent variables, reflecting crime attractor and displacement crime theories

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**Table B1.
Crime Leading Indicator and Dependent Variables.**

Data Type	Crime Code	Variable Name	Leading Indicators		Mean	Standard Deviation	Maximum
			Property	Violent			
Citizen 911 Call Types	DOMESTIC	C_DOMES		X	10.7	15.8	132
	DRUGS	C_DRUGS	X	X	1.9	4.6	95
	PUBLIC DISORDER	C_PUBLIC		X	6.2	8.3	75
	SHOTS FIRED	C_SHOTS		X	2.5	5.4	66
	TRUANCY	C_TRUAN	X		0.0	0.2	4
	VICE	C_VICE	X	X	0.3	1.5	41
	WEAPONS	C_WEAPO	X	X	2.5	4.4	53
Offense Crime Types	CRIMINAL MISCHIEF	CRIMIS	X	X	5.1	6.5	50
	DISORDERLY CONDUCT	DISORD	X	X	2.7	5.1	97
	LIQUOR LAW VIOLATION	LIQUOR	X	X	0.4	1.5	34
	PROSTITUTION	PROST		X	0.4	2.1	54
	PUBLIC DRUNKENESS	PUBDRUN		X	0.4	1.6	46
	SIMPLE ASSAULT	SIMPASS		X	6.5	9.6	82
	TRESPASS	TRESPAS	X	X	0.7	1.4	17
Dependent Variables	PART 1 PROPERTY	P1P			10.3	14.6	115
	PART 1 VIOLENT	P1V			1.7	3.3	31

Table B2.
Estimated Coefficients for Leading Indicator Forecast Model:
Part 1 Property Crimes (P1P)

Estimated Coefficients		
Variable	1993-1995	1996-1998
Intercept	-1.10487 *	-0.63315
C_DRUGS	0.03421	-0.08362
NC_DRUGS	0.06626	0.13656
C_TRUAN	0.21061	1.62792 ***
NC_TRUAN	-0.34338	-0.59283
C_VICE	-0.99699 ***	0.12639
NC_VICE	-0.45854	-0.46786
CRIMIS	1.12172 ***	0.74551 ***
NCRIMIS	0.50151 ***	0.44472 **
DISORD	0.74668 *	1.04442 ***
NDISORD	-0.13513	-0.25105
LIQUOR	0.25334	0.82613 ***
NLIQUOR	-0.01709	0.26481
TRESPAS	1.37588 ***	1.05194 ***
NTRESPAS	0.53914	0.57485
WEAPO	0.69690	0.94968 ***
NWEAPO	0.72023	2.18272 ***

N = 5,076 in each time period.

R-Square = 0.79 for 1993-1995; = 0.76 for 1996-1998

Two-tail significance levels using robust estimates of standard error that account for non-independent clustering of observations over time in same grid cell: * p<.05, ** p<.01, *** p<.001

Variable names starting with N and shaded are space and time lags; other variables are simple time lags.

Table B3.
Estimated Coefficients for Leading Indicator Forecast Model:
Part 1 Violent Crimes (P1V)

	Estimated Coefficients	
Variable	1993-1995	1996-1998
Intercept	-0.24545 ***	-0.23292 ***
C_DOMES	0.000973	0.01672
NC_DOMES	0.00073	0.01346
C_DRUGS	0.08572 ***	0.05347 ***
NC_DRUGS	-0.04740	0.00549
C_PUBLIC	-0.00298	0.00239
NC_PUBLIC	-0.07115 ***	-0.03823
C_SHOTS	0.06798 ***	0.08168 *
NC_SHOTS	0.00042	-0.01492
C_VICE	-0.00811	0.02605
NC_VICE	0.09459	-0.10392
C_WEAPO	0.03947	0.05960 **
NC_WEAPO	-0.04256	0.00860
CRIMIS	0.04894 **	0.04291 ***
NCRIMIS	0.02641	0.01478
DISORD	0.04835 *	0.09128 **
NDISORD	0.00315	0.01797
LIQUOR	0.00875	0.08745
NLIQUOR	-0.02362	0.02496
PROST	0.10139 **	0.12945 ***
NPROST	-0.11611	0.01516
PUBDRUN	0.20295 ***	0.06443
NPUBDRUN	-0.03453	0.08649
SIMPASS	0.12191 ***	0.07472 **
NSIMPASS	0.07719 **	0.01037
TRESPAS	0.04523	0.10623 **
NTRESPAS	0.09618	-0.02356

N = 5,076 in each time period.

R-Square = 0.76 for 1993-1995; = 0.69 for 1996-1998

Two-tail significance levels using robust estimates of standard error that account for non-independent clustering of observations over time in same grid cell: * $p < .05$, ** $p < .01$, *** $p < .001$

Variable names starting with N and shaded are space and time lags; other variables are simple time lags.

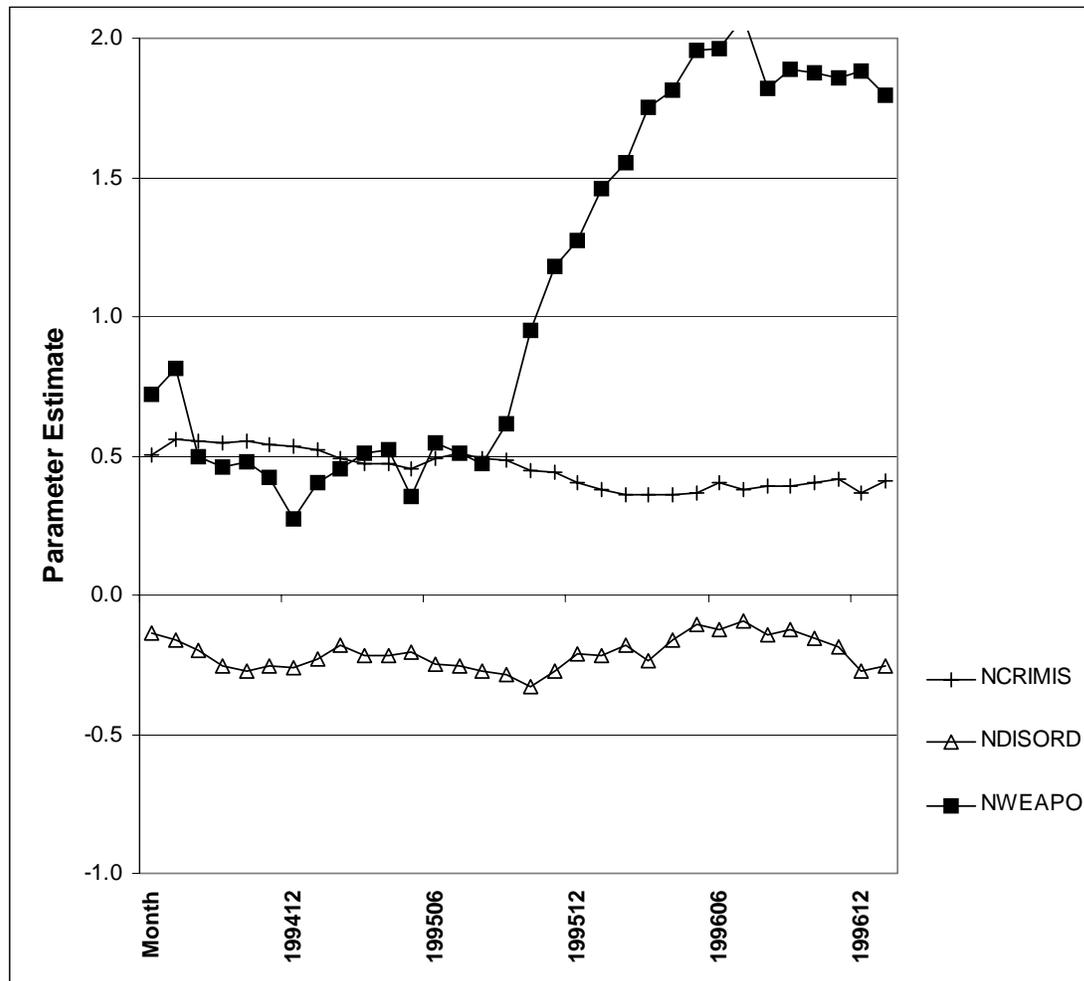


Figure B1. Estimated Parameter Paths from Moving Three-Year Data Window: Space and Time Lagged Variables, Part 1 Property Crime (P1P).

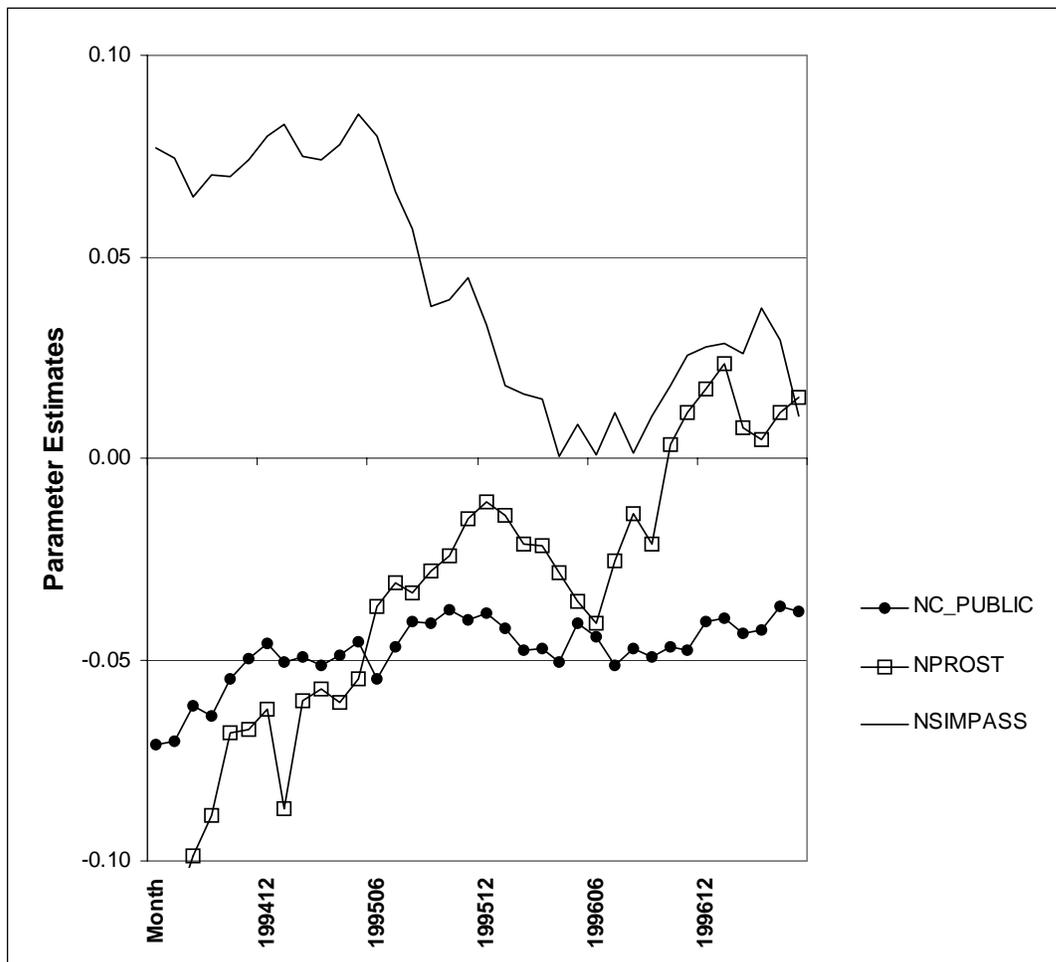


Figure B2. Estimated Parameter Paths from Moving Three-Year Data Window: Space and Time Lagged Variables, Part 1 Violent Crime (P1V).

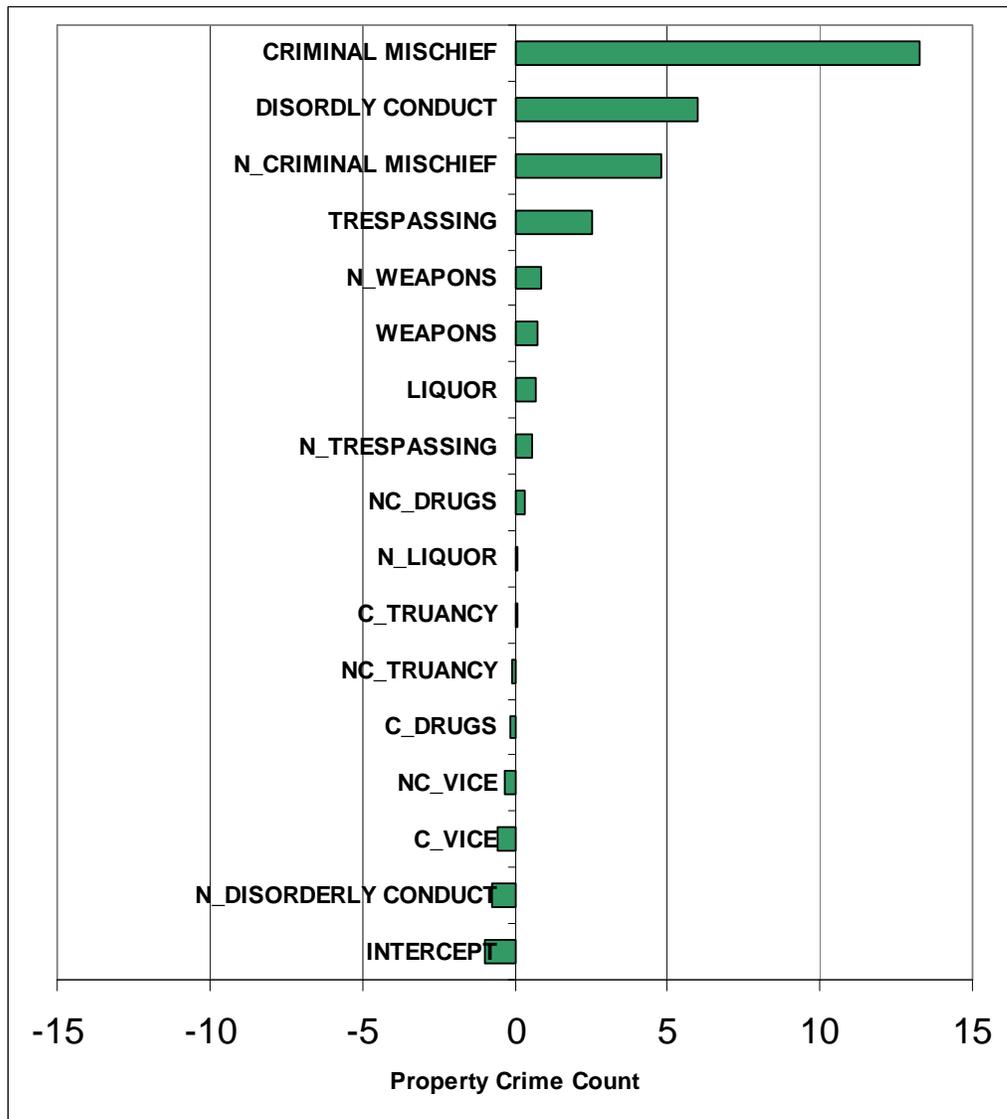


Figure B3. Average Term Contributions: Part 1 Property Crime Leading Indicator Regression Model (based on average indicators for grid months with 10 or more property crimes)

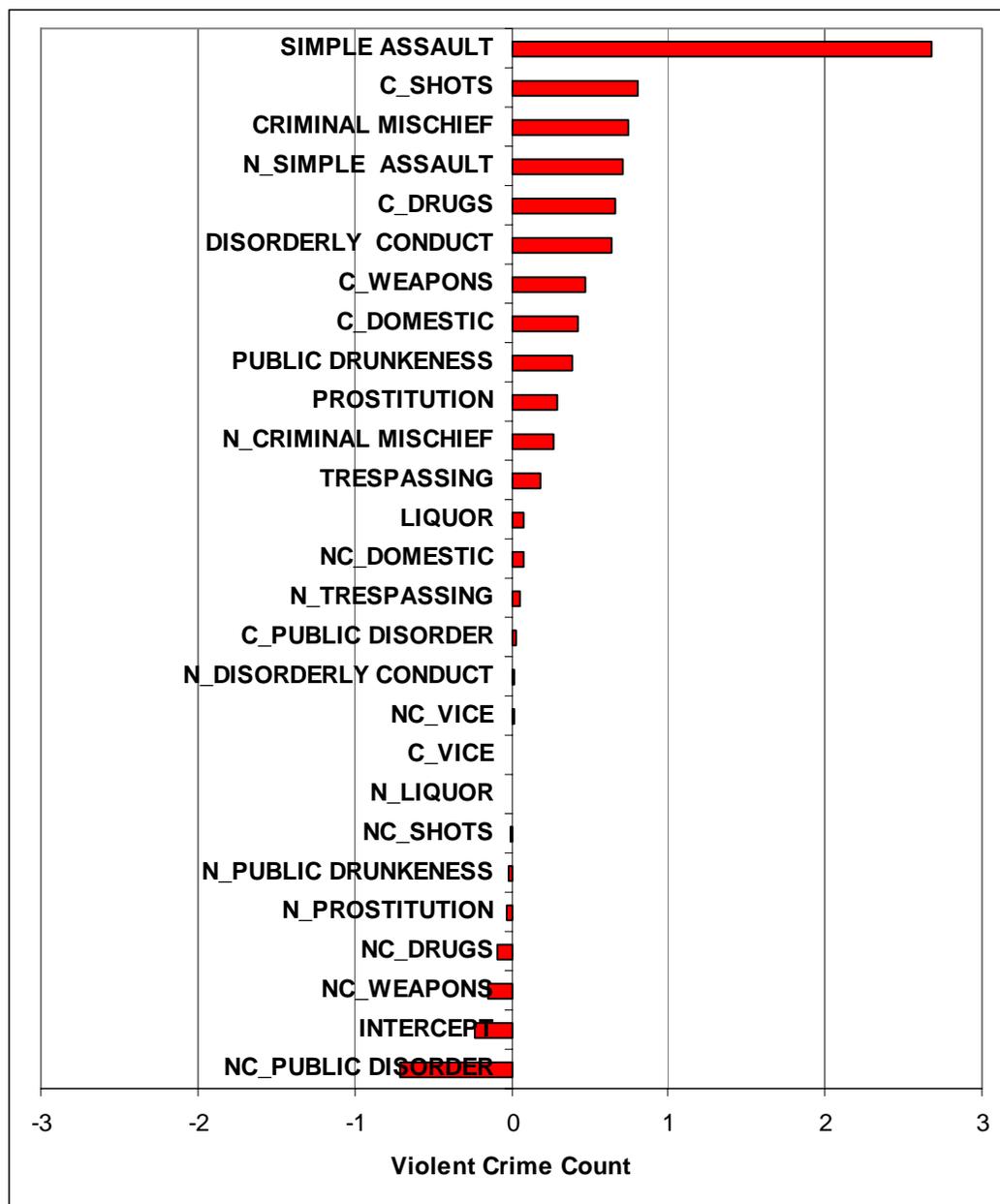


Figure B4. Average Term Contributions: Part 1 Violent Crime Leading Indicator Regression Model (based on average indicators for grid months with 5 or more violent crimes)

Appendix C

Application of Tracking Signals to Detect Time Series Pattern Changes in Crime Early Warning Systems⁸

Crime early warning systems use crime forecasts displayed as choropleth maps to scan jurisdiction-wide for areas that potentially will experience crime flare ups. This appendix introduces an application of tracking signals for use in such systems. These signals, which are widely used in industry to monitor inventory and sales forecasts, automatically identify time series pattern changes such as step jumps or turning points. Detecting such changes through visual examination of time series plots, while effective, creates too large a work load for crime analysts, on the order of 1,000 time series per month. We demonstrate the smoothed-error-term tracking signal and carry out an exploratory validation on 10 grid cells for Pittsburgh, Pennsylvania. The validation is based on the assumption that we wish the tracking signal to mimic decisions made by crime analysts on identifying pattern changes. The tracking signal is a promising tool for crime analysts.

C1. Introduction

A crime early warning system (CEWS) maps crime forecasts by geographic area to provide a jurisdiction-wide scan for areas perhaps needing changes in tactical deployment of police. The forecasts are generally one-month-ahead extrapolations of

⁸ This appendix also appears as Gorr, W.L. and S.A. McKay, "Application of Tracking Signals to Detect Time Series Pattern Changes in Crime Mapping Systems," to appear in F. Wang [ed.] *Crime Mapping and Beyond: GIS Applications in Crime Studies*, Hershey, PA: Idea Group Publishing in 2005.

time trend and seasonality for each area on the CEWS choropleth map. Figure C1 is an example for Pittsburgh, Pennsylvania where the areas are uniform grid cells 4,000 feet on a side. The plotted values are forecasted changes in serious (part 1) property crimes in December made at the end of November in a particular year. Increasingly dark shading shows areas of increasingly larger forecasted increases and increasingly dark cross-hatching shows areas of increasingly larger forecasted decreases. While there are 103 grid cells, only nine have forecasts of sizable increases and of those only two have large increases (grid cells 61 and 77). Thus crime analysts would likely start working with the two worst cases, and then proceed to the other seven.

The early warning system includes drill-down to individual crime points of the most recent month – either for the crime type of the choropleths (serious property crimes) or corresponding leading indicator crimes (such as criminal mischief, disorderly conduct, and trespassing). Figure C2 is a drill down (zoom in) to grid cell 77 showing crime points for two serious property crime types, burglary and larceny, in November. Clearly, there are hot spot clusters for both crime types. Based on an assumption of persistence for the hot spots, and a study of corresponding crime reports and modus operandi data, it is likely that crime analysts could suggest places and times to patrol hot spot areas within grid

Figure C1: Crime Early Warning System with Forecasted Change in Serious Property Crimes For December Made at the End of November.

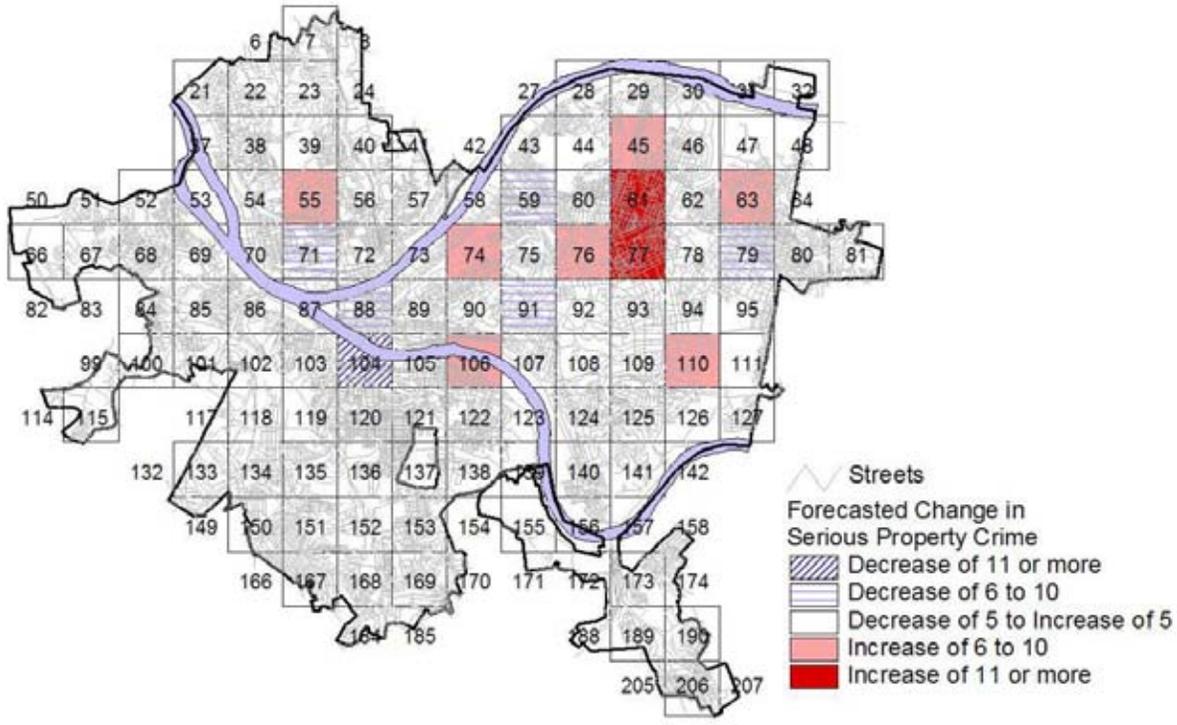


Figure C2: Zoom-In to Grid Cell 77 to View November Crime Points.



Buildings and Streets map layers provided by Pittsburgh City Planning Department

cell 77, to prevent the forecasted increase and apprehend perpetrators.

Several rule types are possible for symbolizing choropleth maps such as in Figure C1. Some of these are:

Hot Areas – Emphasize areas where the forecasted crime level exceeds a threshold level.

Forecasted Change – Emphasize areas where the difference between the current actual and forecasted levels exceeds a threshold.

Forecasted Average Change - Emphasize areas where the difference between the current estimated and forecasted levels exceeds a threshold.

Time Series Pattern Change Signaled - Emphasize areas where a time series tracking signal exceeds its control limit.

One or more of these rules can be used in tandem. All are commonly known except perhaps number 4, which we are introducing in this paper.

A problem with attempting to identify crime time series pattern changes is that the analyst must examine time series plots of about five years length each month. This can be done by visual examination, but generates a large workload. For example, in Pittsburgh, there are approximately 100 grid cell areas to examine and 10 crimes of interest, yielding 1,000 crime series plots to generate and examine each month. Clearly it is infeasible to implement pattern change detection with visual examination. This is where tracking signals come into play. They automatically flag exceptional time series.

Time series tracking signals are widely used by businesses for sales forecasting and inventory control to generate exception reports of time series that are likely deviating from their historical time trend. Very often it is this sort of information that is critical to police. Our purpose in this chapter is to introduce and examine tracking signals as a potential tool for crime analysts. We also undertake an exploratory empirical validation of tracking signals. We have not seen any such studies in the literature, which has relied on simulated data for this purpose.

The next section of this chapter briefly reviews tracking signals. Following that is a section on our experimental design for validation, followed by a section on results, and then a conclusion.

C2. Tracking Signals

An approach to evaluating a phenomenon at a point in time is to make a counterfactual forecast for the point, which predicts the point under business-as-usual conditions. This provides a good basis for assessing the actual value of the variable of interest, whether it seems to be part of the existing pattern or is something new and extraordinary. We use extrapolative time series forecasts for this purpose; in particular, the most accurate as determined by Gorr et al. (2003) for one-month-ahead crime forecasts. This is Holt exponential smoothing with smoothing parameters optimized and using time series data deseasonalized with multiplicative seasonal factors estimated from jurisdiction-wide data.

Tracking signals put counterfactuals to work in order to generate exception reports. They generally are ratios in which the numerator is a sum or weighted sum of

forecast errors that has an expected value of zero when time series patterns (time trend and seasonality) are stable. When there is a pattern change, such as a step jump or turning point, the numerator moves away from zero. The denominator's purpose is to normalize by the long-term average variability of forecast errors. Of the common tracking signals, the smoothed error signal due to Trigg (1964) is a good choice (McClain, 1988). The equations are as follows:

$$E_t = \alpha_1 e_t + (1 - \alpha_1) E_{t-1} \quad (1)$$

$$MAD_t = \alpha_2 |e_t| + (1 - \alpha_2) MAD_{t-1} \quad (2)$$

$$T_t = |E_t / MAD_t| \quad (3)$$

where

t = month being assessed

E_t = smoothed forecast error

e_t = forecast error

α_1 = smoothing factor for numerator

MAD = mean absolute deviation of forecast errors

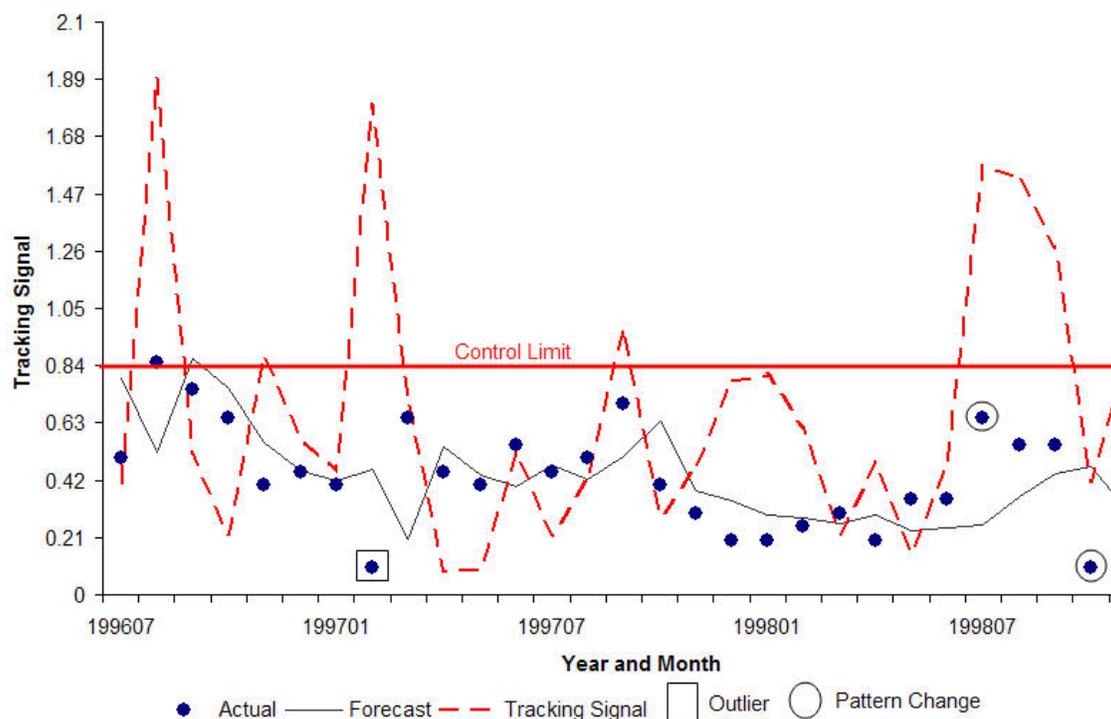
α_2 = smoothing factor for denominator

We implement this signal with smoothing parameter values as suggested by McClain:

$\alpha_1=0.4$ for the smoothed sum of errors for the numerator (in order to quickly detect pattern changes) and $\alpha_2=0.05$ for the denominator of smoothed mean absolute deviations of forecast errors.

These equations are easily implemented in a spreadsheet package for experimentation, but normally would be programmed to work automatically within a CEWS. Figure C3 is an example of equations 1-3 applied to monthly time series data for 911 drug calls in grid cell 120 of Figure C1. Marked for comparison purposes are two pattern changes and an outlier (more on this is in the next section). The actual and forecasted crime levels have been rescaled to match the vertical scale of the tracking signal. When the tracking signal crosses above the control limit line, it issues (trips) an exception report, warranting analysis of this time series. As J. McClain (1988, p. 563) states “A perfect tracking signal

Figure C3: Sample Tracking Signal for 911 Drug Calls in Grid Cell 120 with Marked Pattern Changes and Outlier.



would detect an out-of-control forecast [i.e., a time series pattern change] immediately, and would never give a false alarm.” Of course, this is not possible, so in Figure C3 the reader can see false positives (the first and third trips), actual positives detected immediately (the second and fourth trips), and a delay in detecting an actual positive (the last trip which appears as if it would be detected if one more data point were available).

C3. Experimental Design

We have not seen any attempts in the literature to validate tracking signals with actual data, as in Figure C3. All validations appear to have used simulated data with known pattern changes and outliers. Hence, we needed to invent a validation procedure for working with actual data. For this purpose, we assumed that the purpose of tracking signals is to mimic a trained, human judge (the crime analyst), and simply automate his/her decisions on pattern changes and outliers.

We did not have the resources to embark on a full-scale validation; hence, we decided to carry out an exploratory study to determine the feasibility of our approach and provide preliminary results. We choose 10 crime time series from the Pittsburgh grid system of Figure C1. They consist of a variety of crime types with five time series having pattern changes and the other five not having any.

Both authors independently marked-up each of the time series for pattern changes and outliers, as in Figure C3, under the guideline that we would only mark those that are large and obvious. We then compared results and reconciled differences. One of us had merely admitted some smaller pattern changes in interpreting “large and obvious”. The

result was 18 instances ultimately used in our analysis of pattern changes or outliers in five of the time series.

Our treatment of the smoothed signal tracking signal is to use it with a variety of control limits. After some trial and error, we decided to use values of 0.84, 1.05, 1.26, and 1.47. This range starts at a low value (0.84) that detects most of the actual positives, but at the cost of tripping many false positives (false alarms). At the other extreme (1.47), there are fewer detections of actual positives, but also many fewer false positives.

The forecast errors are from 36 one-month-ahead forecasts made with Holt smoothing and classical decomposition as described above (Gorr et al., 2003). Each forecast was made using 5 years of monthly data ending the month before the forecasted month.

C.4 Results

We applied equations 1-3 on the 10 time series over the 36 month period in which forecasts were made. In reporting results, we decided to exclude the first six months of tracking signals for burn-in so that the tracking signal could “forget” arbitrary initial values and start tracking correctly. Hence there were 10 time series times 30 months each for a total of 300 signals estimated. Also, this translates to 300 time series plots that a crime analyst would have had to examine to accomplish the same task.

We define an exception report “epoch” to be the total number of time periods that the tracking signal is above its control limit, including the first month that it trips. We assume that the crime analysis protocol is that the crime analyst must investigate each time series plot and corresponding crime maps for each month of epochs.

Hence the count of all epoch months is a measure of the work load that the crime analyst would have to do when using tracking signals. The comparison without a tracking signal is 300 or 10 per month.

Table C1 is the result of our experiment. For a control limit of 0.84, the tracking signal detects 17 (94%) of the 18 actual positives, which appears to be quite good. It also does so with no lag or one period lag. The cost is, that of the average total of 4 time series per month to be examined (instead of 10), 2.9 are false positives. At the other extreme, with a control limit of 1.47, only 11 (61%) of the actual positives are detected, but the total workload per month is down to 1.6 time series, 1 of which is a false positive. The number of false positives falls quickly between the first two control limits in Table C1 and then flattens out.

Table C1.
Final Results on Validation Experiment

Control Limit	True Positives Detected	Average Workload (Time Series/Month)	Average False Positives (Time Series/Month)
0.84	17 (94%)	4.0	2.9
1.05	13 (72%)	2.8	1.9
1.26	12 (67%)	2.1	1.4
1.47	11 (61%)	1.6	1.0

We believe that these results are promising. They show a 60% work reduction for the most stringent case and up to an 84% work load reduction for the least stringent case.

C5. Conclusion

This chapter has introduced crime early warning systems and tracking signals for detecting time series pattern changes in crime maps. The basis of the tracking signal is information obtained from counter-factual forecasts for each point examined. These are forecasts providing business-as-usual estimates for a point in time, as if no pattern changes existed. The tracking signal automates detection of pattern changes by mimicking the decisions of crime analysts as to what data points constitute the start of a new time series pattern. We varied the control limit of the tracking signal, making it more or less sensitive to information in the time series data.

Future work is clear on this topic. It is necessary to take a large sample of time series, have crime analysts mark them up for pattern change points and outliers, and rerun the experiments. Additional tracking signals may be tried, as well as varying the tracking signal numerator's smoothing factor (which we did not do).

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